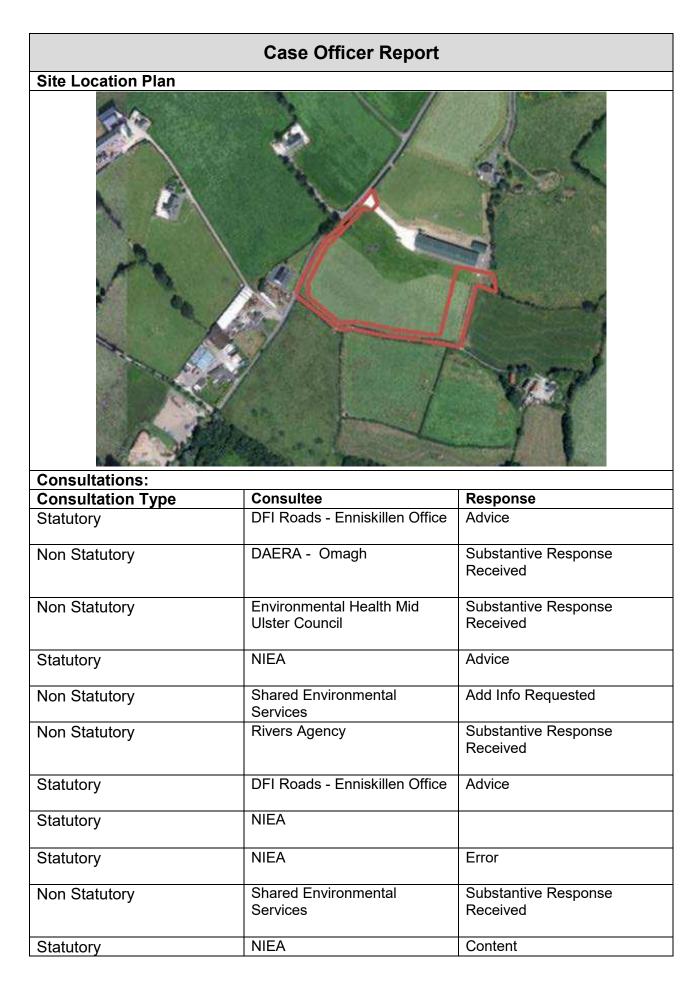


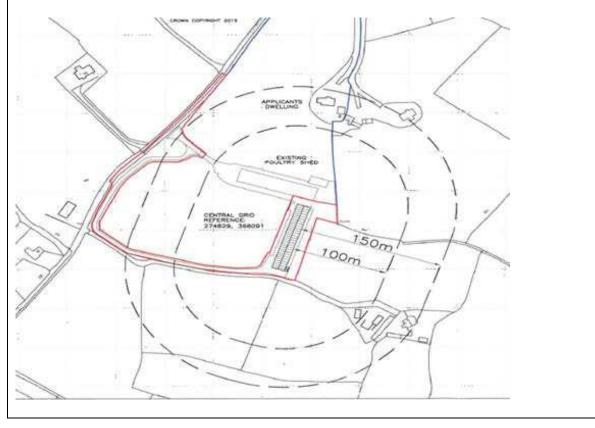
# Development Management Officer Report Committee Application

| Summary   |  |  |
|---|--|--|
| Committee Meeting Date:   | Item Number:   |  |
| Application ID: LA09/2019/0299/F  | Target Date:   |  |
| <b>Proposal:</b><br>Proposed additional free range poultry shed<br>with 2no. feed bins, a storage shed and<br>associated site works (poultry shed to contain<br>8,000 free range laying hens, taking the total<br>site capacity to 24,000 free range egg laying<br>hens). | Location:<br>Land approx. 150m South of 25 Coolmaghery<br>Road Dungannon BT70 3HJ. (central grid ref:<br>274829 368091). |  |
| Referral Route: Objections received   |  |  |
| Recommendation:   | Approval   |  |
| Applicant Name and Address:<br>Mr Gary Watt<br>25 Coolmaghery Road<br>Dungannon<br>BT70 3HJ   | Agent Name and Address:<br>Henry Marshall Brown<br>10 Union Street<br>Cookstown<br>BT80 8NN                              |  |
| Executive Summary:  |  |  |
| Signature(s):   |  |  |



| Shared  | Environmental   |   |  |
|---|---|---|--|
|   |   |   |  |
| NIEA  |   | Content   |  |
| Rivers  | Agency  | Substantive Response<br>Received  |  |
| NIEA  |   | Advice  |  |
| Rivers  | Agency  | Substantive Response<br>Received  |  |
| NIEA  |   |   |  |
| Rivers  | Agency  |   |  |
|   |   |   |  |
| Letters of Support Nor                          |   | None Received   |  |
| Letters of Objection                            |   | 3   |  |
| Number of Support Petitions and signatures      |   | No Petitions Received   |  |
| Number of Petitions of Objection and signatures |   | No Petitions Received   |  |
|   | Service<br>NIEA<br>Rivers<br>NIEA<br>Rivers<br>NIEA<br>Rivers | Rivers Agency         NIEA         Rivers Agency         NIEA         Rivers Agency         NIEA         Rivers Agency         NIEA         S and |  |

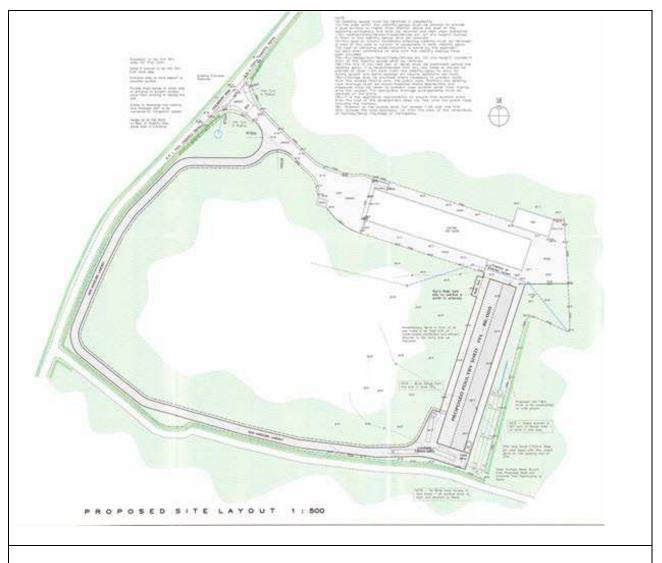
## Characteristics of the Site and Area



The site is located on land approx. 150m South of 25 Coolmaghery Road Dungannon. It lies in the open countryside outside all other areas of constraint. It is situated a short distance to the North West of the settlement limit of Donaghmore and just off the main Pomeroy road.

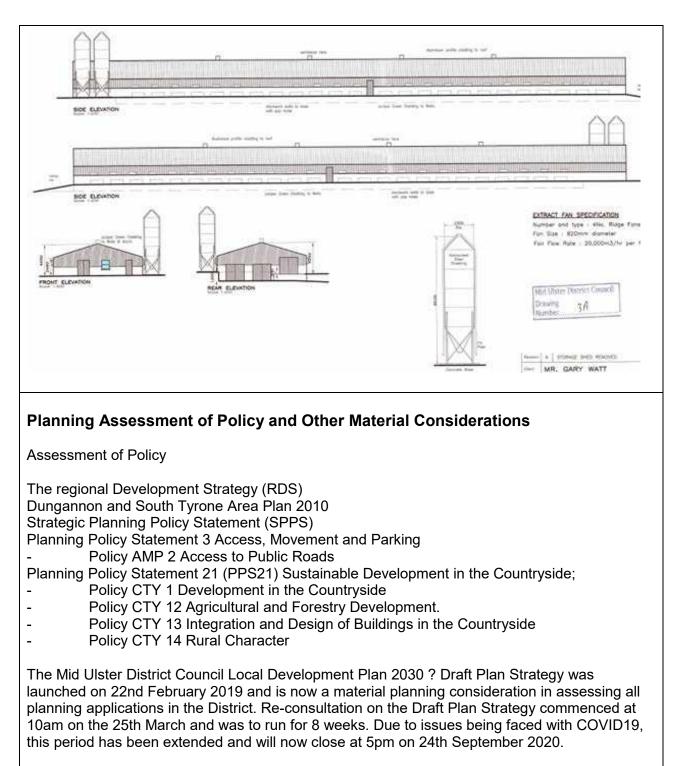


The red line of the site includes a long proposed laneway running along the existing Coolmaghery road for approx.. 165 metres before following the existing laneway to the East for a further 210 metres to the rear of the field. The main portion of the site which will house the poultry shed lies in this portion of land to the rear of the field. The main body will lie at ends to the existing house to form an L shape. The land is relatively flat with a slight rise from the roadside west to the proposed shed at the East.



## **Description of Proposal**

The proposal seeks full planning permission for a proposed additional free range poultry shed with 2no. feed bins, a storage shed and associated site works (poultry shed to contain 8,000 free range laying hens, taking the total site capacity to 24,000 free range egg laying hens).



In light of this the draft plan cannot currently be given any determining weight.

#### Objections

3 Objections have been received from the owners of number 10 and 16 Coolmaghery Road.

| 0bjectors       0bjectors       0bjectors       0bjectors  |
|--|
| The owner of number 10 Coolmaghery road which adjacent to and a short distance to the west<br>of the site has submitted two objections. His concerns include;<br>- Smell, vermin, noise nuisances<br>- HGV use in early hours disrupting amenity<br>- Traffic build up<br>- Flooding issues<br>- PPS21<br>. out of character in terms of overall size  |
| . visual impact<br>. residential amenity; noise and smell<br>. lack of integration.  |
| The owner of number 16 Coolmaghery Road, which is located directly opposite and to the North<br>West of the site entrance also submitted an objection, his concerns included;<br>- Filling in of a drain has caused flooding on his property<br>- Vermin increase<br>- Road not suitable for large lorries.<br>- Smells  |
| Consideration of concerns.<br>-Odour or smell nuisance. The nearest residential dwelling is slightly more than 130 metres from<br>the proposed house. Environmental Health have been consulted and have no objections as<br>odour levels fall below maximum acceptable level at the nearest sensitive receptor. This<br>proposal is unlikely to result in a detrimental impact on the amenity of nearby residents if<br>operated in accordance with best practice farm management. |
| -Traffic and congestion increase. The proposal seeks an agricultural use which is common for the rural area, there are three existing operating farms in the surrounding area as well as an  |

existing poultry house on the site which would already attract a number of vehicles to the area. A transport assessment was completed and sent to DFI roads, whom have responded and had no issues or concerns with road safety subject to conditions.

-To close to residential properties. The proposed building is set back approx. 100m from the public road and over 130 metres from the nearest neighbour. Access will follow an existing hedge/ boundary and I do not feel it will not have a detrimental impact on the amenity enjoyed by the neighbouring dwellings.

-Vermin/spread of disease. I rely on NIEA and SES to provide me with information on the proposal in question so that I can make an overall assessment on environmental impacts. NIEA, DAERA, SES and ENV HEALTH have been consulted and responded with no concerns subject to conditions. Various additional environmental reports were requested by these consultees in order to assess the full impact of this proposal on the surrounding environment, to ensure no significant impact would result. These reports include a Drainage Assessment, Nutrient management Plan, bio checklist and ecological assessment and Air Quality Impact Assessment. No concerns were raised and no issues with spread of disease were evident subject to compliance with proposed conditions.

-Flooding. I rely on DFI Rivers to provide me with information on the proposal in question so that I can make an overall assessment on environmental impacts. Rivers agency were consulted and after examining the site and all the information provided responded with no objections. In addition from looking at the levels on the site and the lay of the land it is clear the proposed house will be approx 2 metres lower than the level of the road and therefore unlinely to casue any flooding. The applicant has also presented within his drainage assessment an assessment of the impact of re routing the existing culverted water course and concluded there will be no impact, i have no reason to disagree with analysis.

#### Consultations

NIEA final response included; Water Management Unit has considered the impacts of the proposal on the surface water environment and on the basis of the information provided, is content with the proposal subject to Conditions.

Condition: The applicant shall not deviate from all the mitigation and disposal methods for poultry litter generated by this proposal as detailed in the Poultry Manure Disposal Contract uploaded to the Northern Ireland Planning Portal (NIPP) on 16th September 2019 without the prior written consent of Mid Ulster Council.

Reason: To ensure that the poultry litter arising from this proposal will be utilised in a sustainable manner and in compliance with legislative requirements, therefore providing protection of the aquatic environment.

Condition: When a contractor has been appointed, a final Construction Method Statement, for works in, near or liable to affect any waterway as defined by the Water (Northern Ireland) Order 1999, must be submitted to Water Management Unit at least 8 weeks prior to the commencement of the works or phase of works.

Reason: To ensure effective avoidance and mitigation measures have been planned for the protection of the water environment.

Rivers final response concluded; Dfl Rivers has reviewed the Revised Drainage Assessment by Flood Risk Consulting, and comments as follows;

Providing the drainage works described in the Drainage Assessment and noted on drainage layout drawing C101 contained within the report are implemented the proposed development should not increase the risk of flooding to the development or elsewhere.

Therefore DfI Rivers, while not being responsible for the preparation of the report accepts its logic and has no reason to disagree with its conclusions. Consequently, DfI Rivers cannot sustain a reason to object to the proposed development from a drainage or flood risk perspective.

SES response concluded; Having considered the nature, scale, duration and location of the project it is concluded that further assessment is not required because it would not have a likely significant effect on the selection features, conservation objectives or status of any European site.

The potential impact of this proposal on Special Protection Areas, Special Areas of Conservation and Ramsar sites has been assessed in accordance with the requirements of Regulation 43 (1) of the Conservation (Natural Habitats, etc.) Regulations (Northern Ireland) 1995 (as amended). The proposal would not be likely to have a significant effect on the features of any European site.

DFI Roads concluded ; No objections subject to conditions including splays of 2.4 x 70m and vehicular access to be 6.0m for the first 20.0m, including 10.0m radii in accordance with drawings.

DAERA response concluded; the farm business ID was established in 2016 and is currently claiming single farm payments, it is also clear the poultry house is sought as an extension to the existing poultry farm adjacent.

#### Relevant History

LA09/2015/0470/F ? Free range poultry shed, 2 feed bins, generator building, manure store for 16000 free range hens ? GRANTED 11.12.2015

#### Key Policy Consideration

The Strategic Planning Policy Statement for Northern Ireland (SPPS) introduced in September 2015 is a material consideration in determining this application. The SPPS states that a transitional period will operate until such times as a Plan Strategy for the whole of the council area has been adopted. During the transitional period planning authorities will apply existing policy contained within identified policy documents together with the SPPS. Paragraph 1.12 of the SPPS states that any conflict between the SPPS and any retained policy must be resolved in the favour of the provisions of the SPPS.

Planning Policy Statement 21: Sustainable Development in the Countryside (PPS21) is a retained policy document under SPPS and provides the appropriate policy context. Policy CTY1 of PPS21 sets out the types of development that are considered to be acceptable in the countryside. One of these is Policy CTY12 which allows agricultural development on active and established farm holdings subject to certain policy criteria being met.

Policy CTY 12 states that planning permission will be granted for development on an active and established agricultural and forestry holding where it is demonstrated that:

#### a) It is necessary for the efficient use of the agricultural holding.

The applicant has an existing farm which includes the site and adjoining lands. Details of this farm business accompany the application and DAERA have confirmed that the business ID has been in existence for 4 years and that the farm business claims subsidies. Therefore there is an active and established farm business. This poultry house is an investment opportunity for the applicant and will be the second of such on his holdings and in line with the Agri-Food Strategy. I am of the opinion that this proposal supports the needs of the existing business.

b) It is appropriate to the location in terms of character and scale.

The surrounding area is rural in character. Although hen houses in general are large scale, these are agricultural buildings which are typical of the rural area. Given the nature of this proposal, and its purpose to house poultry, it is considered appropriate to the location. The materials and finishes are typical of this type of building and are acceptable in the rural area.

c) It visually integrates into the local landscape and additional landscaping is provided as necessary.

The proposed poultry shed will benefit from a decent boundary cover including a mix of mature native species hedgerow all along the roadside as well as the back drop of the existing poultry house. It has a low ridge height and the access will follow an existing hedge/boundary and therefore will not have a detrimental impact to this area of countryside. The scheme also proposes a detailed landscaping plan along all the undefined boundaries to aid integration. It is my view this shed will satisfactorily integrate into the landscape.

d) It will not have an adverse impact on the natural or built heritage.

There are no built heritage features on the site or adjacent to the site.

NIEA and Shared Environmental Services were consulted on this proposal. Various additional environmental reports were requested by these consultees in order to assess the full impact of this proposal on the natural environment, to ensure no significant impact would result. These reports include a Drainage Assessment, Nutrient management Plan and Air Quality Impact Assessment. As stated above all have no objections with this proposal.

e) It will not result in a detrimental impact on the amenity of residential dwellings outside the holding.

Relevant neighbours have been consulted, the proposal advertised in the local press and 3 objections have been received and have been considered in depth above. Environmental Health have been consulted and have no objections as odour levels fall below maximum acceptable level at the nearest sensitive receptor. This proposal is unlikely to result in a detrimental impact on the amenity of nearby residents if operated in accordance with best practice farm management.

In the case where a new building is proposed the following points should be met:

-There are no suitable existing buildings;

No suitable buildings exist on the applicants holding. These types of buildings need to be of a particular size, shape and internal environmental standard to create optimum conditions for laying, the existing poultry house on the holding are in use to capacity.

-The design and materials are sympathetic to the locality;

The poultry house is of a simple design and buildings of this style are characteristic of the rural area.

-It is sited beside existing farm buildings.

The proposed building is sited adjacent to and sited to cluster with existing hen house on this holding.

Policy CTY 13 allows for a building in the countryside where it can be visually integrated into the surrounding landscape and it is of an appropriate design.

As detailed in my assessment above, these points have been covered. This proposal does involve the creation of new laneway however, this does follow the existing tree line to minimise the visual disruption. The applicant is unable to use the existing laneway as that would involve driving through the existing range where the chickens have free rein to roam. To use the existing lane the applicant would have to house all 16000 hens outside of their normal roosting times and would also involve the lorries driving through the mess/manure left behind by the birds which would then be carried out on to the public. The proposed new route involves accessing the site around the range with no disruption.

Policy CTY 14 states that planning permission will be granted for a building in the countryside where it does not cause a detrimental change to, or further erode the rural character of an area. The poultry house is agricultural in nature and will benefit from decent boundary vegetation cover. The character of this area will still remain rural and the proposal will not cause a detrimental change to the rural character of this area.

#### PPS2 Natural Heritage

I am satisfied that this proposal will not have a detrimental impact on Natural heritage interests and does not offend any policy considerations contained within this planning policy statement.

Having weighted up the above policy and material considerations I am of the opinion that this application should be recommended for approval subject to the following conditions.

It is worth noting that an EIA screening exercise was also carried out and given that the proposal is unlikely to have a significant environmental impact, the need for an ES was screened out.

The Mid Ulster District Council Local Development Plan 2030 ? Draft Plan Strategy was launched on 22nd February 2019 and is now a material planning consideration in assessing all planning applications in the District. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues being faced with COVID19, this period has been extended and will now close at 5pm on 24th September 2020.

In light of this the draft plan cannot currently be given any determining weight.

#### **Neighbour Notification Checked**

Yes

Conditions

1. The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

2. The vehicular access, including visibility splays of (2.4m \* 70.0m), and any forward sight distance shall be provided in accordance with Drawing No 02A bearing the date stamp 18/06/20, prior to the commencement of any other development hereby permitted. The area within the visibility splays and any forward sight line shall be cleared to provide a level surface no higher than 250mm above the level of the adjoining carriageway and such splays shall be retained and kept clear thereafter.

REASON: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

3. The width of the vehicular access to be 6.0m for the first 20.0m, including 10.0m radii and shall be provided in accordance with Drawing No. 02A, bearing the date stamp 18/06/20, prior to the commencement of any other works or other development hereby permitted.

REASON: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road user.

4. The applicant shall not deviate from all the mitigation and disposal methods for poultry litter generated by this proposal as detailed in the Poultry Manure Disposal Contract uploaded to the Northern Ireland Planning Portal (NIPP) on 16th September 2019 without the prior written consent of Mid Ulster Council.

Reason: To ensure that the poultry litter arising from this proposal will be utilised in a sustainable manner and in compliance with legislative requirements, therefore providing protection of the aquatic environment.

5. When a contractor has been appointed, a final Construction Method Statement, for works in, near or liable to affect any waterway as defined by the Water (Northern Ireland) Order 1999, must be submitted to Water Management Unit at least 8 weeks prior to the commencement of the works or phase of works.

Reason: To ensure effective avoidance and mitigation measures have been planned for the protection of the water environment.

#### Informatives

1. This permission does not confer title. It is the responsibility of the developer to ensure that he controls all the lands necessary to carry out the proposed development.

2. This permission does not alter or extinguish or otherwise affect any existing or valid right of way crossing, impinging or otherwise pertaining to these lands.

3. The approval does not empower anyone to build or erect any structure, wall or fence or encroach in any other manner on a public roadway (including a footway and verge) or on any other land owned or managed by the Department for Infrastructure for which separate permissions and arrangements are required.

Not withstanding the terms and conditions of the Councils approval set out above, you are required under Article 71-83 inclusive of the Roads (NI) Order 1993 to be in possession of the Department for Infrastructures consent before any work is commenced which involves making or altering any opening to any boundary adjacent to the public road, verge, or footway or any part of said road, verge, or footway bounding the site. The consent is available on personal application to the Roads Service Section Engineer whose address is Main Street, Moygashel, Dungannon. A monetary deposit will be required to cover works on the public road.

Provision shall be made to the satisfaction of DFI Roads Service, to ensure that surface water does not flow from the site onto the public road.

Provision shall be made to the satisfaction of DFI Roads Service, to accommodate the existing roadside drainage and to ensure that surface water does not flow from the public road onto the site.

4.

NIEA Informatives

The applicant must refer and adhere to all the relevant precepts contained in DAERA Standing Advice on Agricultural Developments.

Surface water runoff from the proposed building and concrete yard is to discharge to a 15m field drain via a swale, as per drawing Rev Site Layout 2A as uploaded to the Planning Portal on 30th June 2020. Any discharge of surface water to a swale must adhere to the NAP Regulations 2019 which state that only clean roof run-off and water not defined as slurry or dirty water is permitted to discharge to field drains or waterways.

Water Management Unit recommends that construction-related run-off and operational site drainage (not slurry or dirty water as defined by the NAP Regulations) is managed through the use of Sustainable Drainage Systems (SuDs). The applicant should refer and adhere to all the relevant precepts contained in DAERA Standing Advice on Sustainable Drainage Systems.

Due to the close proximity of the site to a waterway, care will need to be taken to ensure that polluting discharges do not occur during the construction and operational phases of this development. The applicant should refer and adhere to all the relevant precepts contained in DAERA Standing Advice on Pollution Prevention Guidance.

Water Management Unit notes the intention to divert an existing culvert as part of the proposal. The construction of new culverts and significant alterations to any existing culverts should be avoided unless no practicable alternative exists. Water Management Unit recommends that the applicant adheres to the advice detailed in DAERA Standing Advice on Culverting.

Discharge consent, issued under the Water (Northern Ireland) Order 1999, is required for any discharges to the aquatic environment and may be required for site drainage during the construction phase of the development. Any proposed discharges not directly related to the construction of the development, such as from septic tanks or wash facilities, will also require separate discharge consent applications. The applicant should refer to in DAERA Standing Advice on Discharges to the Water Environment.

The development includes excavation of an underground structure (e.g. tank). Depending on the geological setting, the potential exists for the water table to be encountered during these works. The applicant should refer to DAERA Standing Advice on Abstractions and Impoundments.

Water Management Unit requires the applicant to submit NAP notification for any tank which may contain organic manure or silage effluent. Notification should be received by Water Management Unit at least 28 days before the first intended use. The notification form is available at: https://www.daera-ni.gov.uk/publications/nutrient-action-programme-napnotification-form

All DAERA Standing Advice is available at: https://www.daerani.gov.uk/publications/standing-advice-development-may-have-effect-water-environmentincluding-groundwater-and-fisheries

The applicant should be informed that it is an offence under the Water (Northern Ireland) Order 1999 to discharge or deposit, whether knowingly or otherwise, any poisonous, noxious or polluting matter so that it enters a waterway or water in any underground strata.

Conviction of such an offence may incur a fine of up to ?20,000 and / or three months imprisonment.

The applicant should ensure that measures are in place to prevent pollution of surface or groundwater as a result of the activities on site, both during construction and thereafter.

#### Signature(s)

Date:

| 4   | ANNEX           |
|---|-----------------|
| Date Valid  | 8th March 2019  |
| Date First Advertised   | 21st March 2019 |
| Date Last Advertised  |                 |
| <b>Details of Neighbour Notification</b> (all a Harkie Watt                               | ddresses)       |
| 10 Coolmaghry Road, Dungannon, BT70   | 3HJ             |
| Harkie Watt<br>10 Coolmaghry Road, Dungannon,BT70 3HJ                                     |                 |
| The Owner/Occupier,<br>10 Coolmaghry Road,Dungannon,Tyrone,BT70 3HJ                       |                 |
| The Owner/Occupier,<br>14 Coolmaghry Road,Dungannon,Tyrone,BT70 3HJ                       |                 |
| The Owner/Occupier,   |                 |
| 15 Coolmaghry Road,Dungannon,Tyrone,BT70 3HJ<br>The Owner/Occupier,                       |                 |
| 16 Coolmaghry Road Dungannon Tyrone<br>Glenn Watt   |                 |
| 16, Coolmaghry Road, Dungannon, Tyrone, Northern Ireland, BT70 3HJ<br>The Owner/Occupier, |                 |
| 21 Coolmaghry Road,Dungannon,Tyrone,BT70 3HJ<br>The Owner/Occupier,                       |                 |
| 23 Coolmaghry Road,Dungannon,Tyrone,BT70 3HJ<br>The Owner/Occupier,                       |                 |
| 25 Coolmaghry Road,Dungannon,Tyrone,BT70 3HJ  |                 |
| The Owner/Occupier,<br>25 Coolmaghry Road,Dungannon,Tyrone,BT70 3HJ                       |                 |
| Date of Last Neighbour Notification   |                 |
| -   | 19th March 2019 |
| Date of EIA Determination   |                 |
| ES Requested  | No              |
|   |                 |

## **Planning History**

Ref ID: LA09/2019/0299/F

Proposal: Proposed additional free range poultry shed with 2no. feed bins, a storage shed and associated site works (poultry shed to contain 8,000 free range laying hens, taking the total site capacity to 24,000 free range egg laying hens). Address: Land approx. 150m South of 25 Coolmaghery Road, Dungannon, BT70 3HJ. ,(central grid ref: 274829, 368091)., Decision: Decision Date: Ref ID: M/1997/0546 Proposal: Erection of Dwelling Address: ADJACENT TO 10 COOLMAGHERY ROAD DUNGANNON Decision: Decision Date:

Ref ID: M/1999/0436 Proposal: Dwelling Address: ADJACENT TO 10 COOLMAGHERY ROAD DUNGANNON Decision: Decision Date:

Ref ID: M/2000/0878/F Proposal: Erection of dwelling Address: 200m NE of 10 Coolmaghry Road Dungannon Decision: Decision Date: 11.12.2000

Ref ID: M/2000/0161/O Proposal: New Dwelling Address: Approx 200 metres N. E of 10 Coolmaghry Road Dungannon Decision: Decision Date: 13.10.2000

Ref ID: LA09/2015/0470/F Proposal: Proposed free range poultry shed with 2 feed bins and a standby generator building and a manure storage shed (poultry shed to contain 16000 free range egg laying hens) Address: Lands approx. 125m SW of 25 Coolmaghry Road, Dungannon, Decision: PG Decision Date: 11.12.2015

#### Drawing Numbers and Title

Drawing No. 01 Type: Site Location Plan Status: Submitted

Drawing No. 02 Type: Site Layout or Block Plan Status: Submitted

Drawing No. 03 Type: Proposed Plans Status: Submitted

Drawing No. 04 Type: Site Location Plan Status: Submitted

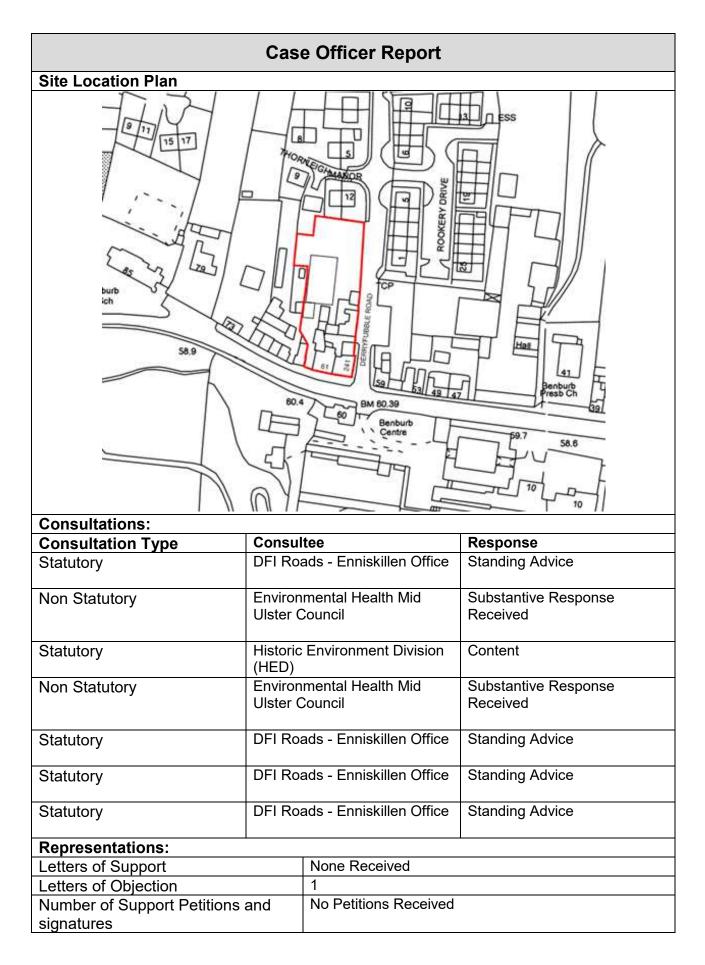
# Notification to Department (if relevant)

Date of Notification to Department: Response of Department:



# Development Management Officer Report Committee Application

| Summary   |  |  |
|---|--|--|
| Committee Meeting Date:   | Item Number:   |  |
| Application ID: LA09/2019/0612/F  | Target Date:   |  |
| <b>Proposal:</b><br>Retention of store extension, first floor<br>accommodation to existing super market and<br>additional car parking | Location:<br>243 Derryfubble Road Benburb Dungannon  |  |
| Referral Route: Objections received   | <u></u>  |  |
| Recommendation:   | Approval   |  |
| Applicant Name and Address:<br>Brendan Mc Anallen<br>243 Derryfubble Road<br>Benburb<br>Dungannon                                     | Agent Name and Address:<br>Daly O'Neill and Associates Ltd<br>23 William Street<br>Portadown<br>BT62 3NX |  |
| Executive Summary:  | <u> </u>   |  |
| Signature(s):   |  |  |



| Number of Petitions of Objection | No Petitions Received |
|----------------------------------|-----------------------|
| and signatures                   |                       |

### Characteristics of the Site and Area

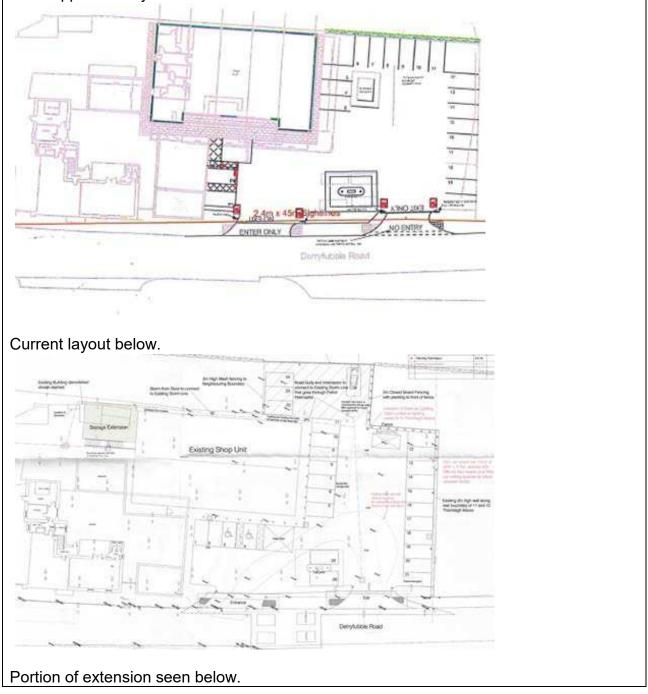
The application site is located 20 metres north of number 247 Derryfubble road, Benburb. The site lies within the settlement limits of the rural village of Benburb and outside all other areas of constraint as depicted by the DASTAP 2010. The surrounding context appears semi rural in nature with the main street of the village adjacent to the site, which includes a variety of rural shops and residential housing, the majority of which were semi detached or terraced dwellings.

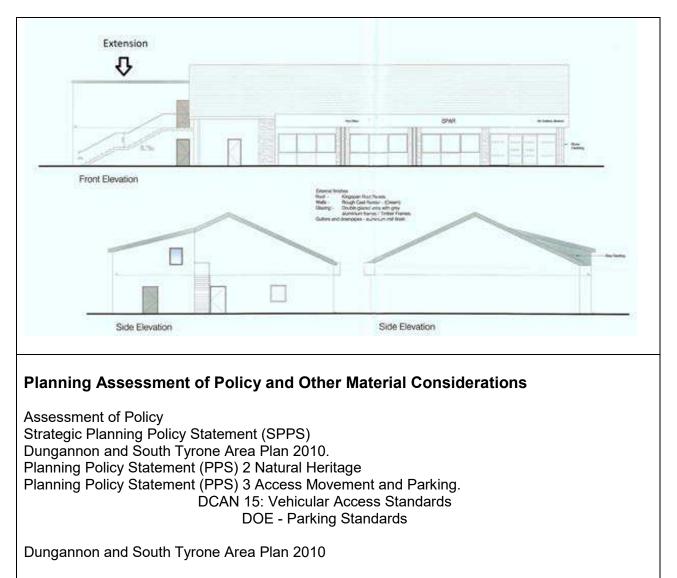


The red line of the site includes a petrol filling station, canopy, petrol pumps, hardstanding area and a large tarred area for parking. The site is a relatively flat parcel of land which is just slightly elevated from the level of the road. It has a one way system with separate entrance to the south and exit to the north.

## **Description of Proposal**

The proposal seeks full planning permission for the retention of a store extension to the South of the existing shop unit, with additional storage and office accommodation above, as well as an amended car parking layout to include an additional 6 spaces. 2017 Approved Layout below





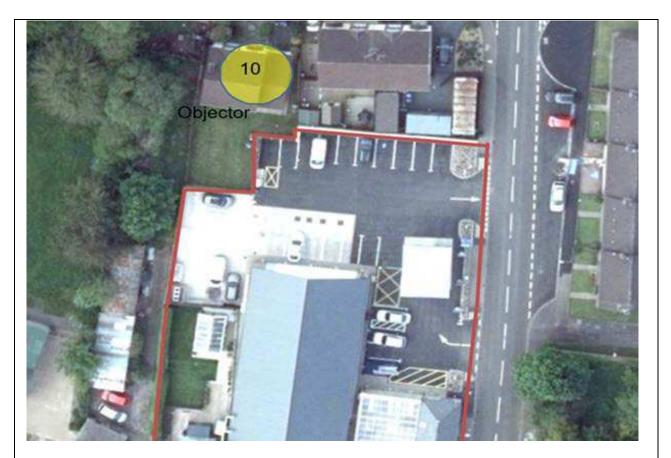
The site is located within the development limits of Benburb as designated in the DSTAP 2010 where there is a presumption in favour of development subject to certain criteria being met. The DSTAP does not however contain any criteria relating specifically to retail proposals. The site does not sit within any other designations contained in the plan.

#### Site History

LA09/2017/0382/F - Proposed relocation of retail unit and fuel service station from Main Street, Benburb to Derryfubble Road, Benburb - GRANTED 23.03.2018 LA09/2019/0090/A - Shop front sign ,Fuel canopy sign and totem sign ? GRANTED 08.04.2019

#### Representations

One objection was received from the owner of no.10 Thornleigh manor, Benburb.



The main concerns included;

-Overlooking / loss of privacy from in particular delivery lorries.

The applicant has proposed a 2 metre high closed board fence with planting along the inside to prevent or reduce overlooking, this small area to the rear of the objectors dwelling is to accommodate an additional 4 car parking spaces. The will be no significant increase in overlooking or loss of privacy resulting.

#### -Traffic generation

This proposal is for additional car parking and a larger office storage area, it does not propose any increase in shop floor space and will not result in any additional visitors. These issues are also considered in greater detail below under PPS3.

#### -Noise disturbance

The proposal should not result in any additional visitors or deliveries to the shop and should therefore also not cause any increase in noise levels. Environmental health were consulted and had no objections or concerns subject to conditions in particular noise level control.

- Remaining concerns circulated around a proposed car wash facility along his boundary, however, this element of the proposal has been removed from the planning application.

SPPS - Strategic Planning Policy Statement for Northern Ireland

The SPPS has superseded Planning Policy Statement 5 (Retailing and Town Centres). This proposal can be deemed retail in nature with some ancillary development and as such the SPPS policy criteria for Town Centres and Retailing is a material consideration.

The SPPS states that policies and proposals for shops in villages and small settlements must be consistent with the aim, objectives and policy approach for Town Centres and retailing (ie) Town Centres first, meet local need and be of a scale, nature and design appropriate to the character of the settlement. No Retail Impact Assessment is necessary as the proposed floor space extension is less than 1000m2. The SPPS requires that a statement of need be submitted along with this type of application.

The principal of the development has been deemed acceptable and the supermarket/filling station has been recently constructed.

The applicant submitted a supporting statement in which he justifies the need for this development in qualitative terms (e.g.) He has stated that the existing layout and parking are unsatisfactory. Internally the floor area has increased to allow the extension to the side. This will provide a better shopping experience and increase the average spending of customers.

I am satisfied that appropriate need for the proposed development has been demonstrated. Given that Benburb is a small village it has no designated Town Centre.

In such circumstances and as the immediate area surrounding the site is characterised by a mix of residential and commercial uses I am satisfied that the proposal is acceptable in this location.

The proposed works are minor in nature and will further facilitate local need that is already being accommodated by the existing shop. I have no concerns with the scale, nature and design of the proposed extension.

It is in keeping with the design of the existing shop and does not detract from the character of the area.

Development proposal to extend an existing economic development use or premises within settlements will be determined on their individual merits having regard to the SPPS retail policy.

It is considered to be of a nature and scale appropriate to the site and locality and given the existing established use of the site as a filling station compatible with the surrounding land uses.

It is my view that separation distances are adequate to ensure that the proposal does not impact on neighbouring amenity to any unreasonable degree by reason of loss of light, overshadowing, visual intrusion or overlooking. Additionally as these types of development may give rise to ventilation issues, light pollution and noise nuisance Environment Health were consulted however raised no concern subject to a conditions which I considered reasonable to attach to any subsequent decision notice. Subject to these conditions I am content the proposed operations should not significantly alter the existing amenity afforded to neighbouring properties or any other in the wider vicinity.

Historic Environment Division: Historic Monuments were consulted and raised no concerns with the proposal due to existing ground conditions on site. As such I am content no historic features, will be negatively impacted by the proposal.

This proposal should not detrimental impact any natural heritage features.

The site is not located in an area at flood risk nor will it cause or exacerbate flooding

It is capable of dealing satisfactorily with any emission or effluent. Environmental Health Department were consulted during the processing of this application and raised no objections to the proposal, subject to conditions and informatives.

The existing road network can safely handle any extra vehicular traffic the proposal will generate. That adequate access arrangements, parking and manoeuvring areas are provided. As is a movement pattern which insofar as possible, supports walking and cycling, meets the needs of people whose mobility is impaired, respects existing public rights of way and provides adequate and convenient access to public transport.

I consider the site layout, building design, associated infrastructure and landscaping arrangements to be of a high quality that should assist the promotion of sustainability and biodiversity;

Existing boundary treatments are by enlarge proposed to be retained and strengthened with low maintenance shrubs. These treatments with the additional planting are considered appropriate for the site and it location within the settlement limits of Benburb. The proposed lighting will help deter crime and promote personal safety

#### PPS 2 - Natural Heritage

This site lies in close proximity to the River Blackwater which runs into Lough Neagh, a European Designated site. However, the distance was not close enough to need a formal consultation with Shared Environment Service. On the day of my site inspection I did not note any protected species, flora or fauna that would merit a formal consultation being carried out with NIEA (Natural Environment Division).

PPS 3 - Access, Movement and Parking

The proposal involves an amended layout to the Car parking on site with the creation of an additional 6 spaces. DFI Roads have been consulted with this application and have commented that 4 more spaces were required due to the extension. The proposal therefore complies with parking standards. The existing layout provides 20 car parking spaces. The proposed layout indicates provision of 26 spaces, a further increase of 6 from the previous approval. Based on the additional floor space being created, this will be in line with the required parking standards.

The Mid Ulster District Council Local Development Plan 2030 ? Draft Plan Strategy was launched on 22nd February 2019 and is now a material planning consideration in assessing all planning applications in the District. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues being faced with COVID19, this period has been extended and will now close at 5pm on 24th September 2020.

In light of this the draft plan cannot currently be given any determining weight.

Conclusion

The proposal is deemed to comply with prevailing planning policy and approval is recommended

#### **Neighbour Notification Checked**

Yes

#### Conditions

1. The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

2. The noise level from the facility with all plant fully operational shall not exceed the limits outlined in Table 1 below during the permitted hours of operation when measured at the adjacent boundary of the appropriate residential property.

Table 1

ID NameSound Level dB(A 15min) Night-timeR3 63 Main Street33

Reason: To safeguard the living conditions of residents in adjoining and nearby properties.

3.Within 4 weeks of a written request by the Planning Department, following a reasonable noise complaint the site operator shall, at his/her expense employ a suitably qualified and competent person, to assess the level of noise immissions from the site at the complainant's property following the procedures described in: BS 4142:2014 Methods for rating and assessing industrial and commercial sound. Details of the noise monitoring survey shall be submitted to the Planning Department for written approval prior to any monitoring commencing.

Reason: To safeguard the living conditions of residents in adjoining and nearby properties.

4. The limitations on the exterior lighting detailed in Table 2 below shall apply to nearest sensitive receptors:
-1-5 Rookery Drive
0.12 Therefore Manager

-9-12 Thornleigh Manor

The time of the curfew shall be 10pm.

Table 2

| Environmental Zone | Light intrusion (into windows) Ev [lux] |
|--------------------|---|
|                    | Pre-Curfew                              |
| E3                 | 10                                      |

Post-Curfew 2

Reason: To safeguard the living conditions of residents in adjoining and nearby properties.

5. There shall be no deliveries and/or external activity outside the hours of 07:00 hours and 20:00 hours Monday to Saturday. There shall be only newspaper deliveries on Sundays.

Reason: To safeguard the living conditions of residents in adjoining and nearby properties. 6. The gradients of the access road shall not exceed 4% (1 in 25) over the first 10m outside the road boundary. Where the vehicular access crosses a footway, the access gradient shall be between 4% (1 in 25) maximum and 2.5% (1 in 40) minimum and shall be formed so that there is no abrupt change of slope along the footway.

REASON: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road user.

7. The visibility splays of 2.4metres by 45.0 metres in both directions at the exit junction of the proposed access road with the public road, shall be provided in accordance with Drawing No. 2B date 4-12-19, prior to the commencement of any other works or other development. The area within the visibility splays and any forward sight line shall be cleared to provide a level surface no higher than 250mm above the level of the adjoining carriageway and such splays shall be retained and kept clear thereafter.

REASON: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

8. No retailing or other operation in or from any building hereby permitted shall commence until hard surfaced areas have been constructed and permanently marked in accordance with the approved drawing No 2B date 4-12-19 to provide adequate facilities for parking, servicing and circulating within the site. No part of these hard surfaced areas shall be used for any purpose at any time other than for the parking and movement of vehicles.

REASON: To ensure that adequate provision has been made for parking, servicing and traffic circulation within the site.

9. The development hereby permitted shall not become operational until the road works indicated on Drawing No 2B date 4-12-19 have been fully completed in accordance with the approved plans.

REASON: To ensure that the road works considered necessary to provide a proper, safe and convenient means of access to the site are carried out at the appropriate time.

#### Informatives

1. This permission does not confer title. It is the responsibility of the developer to ensure that he controls all the lands necessary to carry out the proposed development.

2. This permission does not alter or extinguish or otherwise affect any existing or valid right of way crossing, impinging or otherwise pertaining to these lands.

3.DFI Roads informatives

Repositioning of Traffic Calming Scheme.

Procedural Process:- Repositioning of traffic calming shall be in accordance with Article 65 The Roads (NI) Order 1993.

Applicant should contact (Dungannon) Traffic Section whose address is County Hall, Drumragh Ave, Omagh to instigate process.

The applicant must apply to the Dfi Roads for a licence indemnifying the Department against any claims arising from the implementation of the proposal.

The approval does not empower anyone to build or erect any structure, wall or fence or encroach in any other manner on a public roadway (including a footway and verge) or on any other land owned or managed by the Department for Infrastructure for which separate permissions and arrangements are required.

It is a Dfi Roads requirement that all structures which fall within the scope of the current version of BD 2 Technical Approval of Highways Structures: Volume 1: Design Manual for Roads and Bridges shall require Technical Approval. Details shall be submitted to the Technical Approval Authority through the relevant Division.

The development shall not be occupied until a Certificate issued by a Chartered Structural Engineer certifying that the structure has been designed in accordance with the relevant standards and guidance, has been submitted to and accepted by Dfi Roads. The certificate should state;

I certify all reasonable professional skill and care has been used in the design & check of the above named structure in accordance with the following design standards and advice notes

REASON: In the interests of road safety.

Precautions shall be taken to prevent the deposit of mud and other debris on the adjacent road by vehicles travelling to and from the construction site. Any mud, refuse, etc. deposited on the road as a result of the development, must be removed immediately by the operator/contractor.

Not withstanding the terms and conditions of the Department of Environment?s approval set out above, you are required under Articles 71-83 inclusive of the Roads (NI) Order 1993 to be in possession of the Department for Infrastructure consent before any work is commenced which involves making or altering any opening to any boundary adjacent to the public road, verge, or footway or any part of said road, verge, or footway bounding the site. The consent is available on personal application to the Dfi Section Engineer whose address is Section Office Main Street, Moygashel, Dungannon. A monetary deposit will be required to cover works on the public road.

All construction plant and materials shall be stored within the curtilage of the site.

Highway design shall be in accordance with the current relevant standards of the Design Manual for Roads and Bridges. In exceptional circumstances Departures from Standard maybe necessary and shall be supported by a full technical, safety, environmental and economic justification. All details shall be submitted to Network Services through the relevant Division.

It is the responsibility of the Developer to ensure that water does not flow from the site onto the public road (including verge or footway) and that existing road side drainage is preserved and does not allow water from the road to enter the site.

Not withstanding the terms and conditions of the Department?s approval set out above, you are required under the Street Works (Northern Ireland) Order 1995 to be in possession of a Street Works Licence before any work is commenced which involves making any opening or placing of any apparatus in a street. The Street Works Licence is available on personal application to the Department for Infrastructure Section Engineer whose address is Section Office Main Street, Moygashel, Dungannon.

Geotechnical activities which require Geotechnical Certification shall be submitted to Engineering Policy and Parking Services through the relevant Division. Geotechnical Certification shall be in accordance with the Department for Infrastructure Geotechnical Certification procedures as laid down in the current version of HD 22 Managing Geotechnical Risk: Volume 4: Design Manual for Roads and Bridges.

The developer is required to enter into a licence agreement with the Dfi Roads for the carrying out of the road works approved, prior to the commencement of any works to the public road network.

The licence agreement shall be issued through the Dfi Roads Sectional Engineer, Section Office, Main Street, Moygashel, Dungannon and the developer should allow up to three months for completion of the licence. Accordingly the developer is advised to make an early personal application for the issue of the licence.

The applicant should also initiate early discussions for the satisfactory programming of the road works and agree a Traffic Management Plan with the Dfi Roads Sectional Engineer, Section Office, Main Street, Moygashel, Dungannon.

| Signature | (s)   |  |
|-----------|-------|--|
|           | . – , |  |

Date:

| ANNEX   |                            |  |
|---|----------------------------|--|
| Date Valid  | 7th May 2019               |  |
| Date First Advertised   | 23rd May 2019              |  |
| Date Last Advertised  |                            |  |
| Details of Neighbour Notification (all ad                       | ddresses)                  |  |
| The Owner/Occupier,<br>1 Rookery Drive Benburb Tyrone           |                            |  |
| The Owner/Occupier,   |                            |  |
| 10 Thornleigh Manor Benburb Tyrone                              |                            |  |
| Martin McCann   |                            |  |
| 10, Thornleigh Manor, Benburb, Tyrone, I                        | Northern Ireland, BT71 7TR |  |
| The Owner/Occupier,   |                            |  |
| 11 Thornleigh Manor Benburb Tyrone<br>The Owner/Occupier,       |                            |  |
| 12 Thornleigh Manor Benburb Tyrone                              |                            |  |
| The Owner/Occupier,   |                            |  |
| 2 Rookery Drive Benburb Tyrone                                  |                            |  |
| The Owner/Occupier,   |                            |  |
| 239 Derryfubble Road, Dungannon, Tyrone                         | e,BT71 7JS                 |  |
| The Owner/Occupier,   |                            |  |
| 241 Derryfubble Road,Dungannon,Tyrone<br>The Owner/Occupier,    | 2,0171733                  |  |
| 3 Rookery Drive Benburb Tyrone                                  |                            |  |
| The Owner/Occupier,   |                            |  |
| 4 Rookery Drive Benburb Tyrone                                  |                            |  |
| The Owner/Occupier,   |                            |  |
| 5 Rookery Drive Benburb Tyrone                                  |                            |  |
| The Owner/Occupier,<br>50 Main Street Benburb Tyrone            |                            |  |
| 59 Main Street Benburb Tyrone<br>The Owner/Occupier,            |                            |  |
| 61 Main Street,Benburb,Tyrone,BT71 7LG                          |                            |  |
| The Owner/Occupier,   |                            |  |
| 61a ,Main Street,Benburb,Tyrone,BT71 7LG                        |                            |  |
| The Owner/Occupier,   |                            |  |
| 61b ,Main Street,Benburb,Benburb,Tyron                          | e,B1717LG                  |  |
| The Owner/Occupier,<br>62a Main Street Benhurh Tyrong BT71 7LC  |                            |  |
| 63a ,Main Street,Benburb,Tyrone,BT71 7LG<br>The Owner/Occupier, |                            |  |
| 63b ,Main Street,Benburb,Tyrone,BT71 7                          | LG                         |  |
| The Owner/Occupier,   |                            |  |
| 65 Main Street Benburb Tyrone                                   |                            |  |
| The Owner/Occupier,   |                            |  |
| 67 Main Street Benburb Tyrone                                   |                            |  |
| The Owner/Occupier,<br>69 Main Street Benburb Tyrone            |                            |  |
|   |                            |  |

| The Owner/Occupier,                              |               |
|--|---------------|
| 71 Main Street Benburb Tyrone                    |               |
| The Owner/Occupier,                              |               |
| 83 Main Street, Benburb, Tyrone, BT71 7L0        | G             |
| The Owner/Occupier,                              |               |
| 9 Thornleigh Manor Benburb Tyrone                |               |
| The Owner/Occupier,                              |               |
| Flat 1,63 Main Street, Benburb, Tyrone, BT71 7LG |               |
| The Owner/Occupier,                              |               |
| Flat 2,63 Main Street,Benburb,Tyrone,BT71 7LG    |               |
| The Owner/Occupier,                              |               |
| Flat 3,63 Main Street,Benburb,Tyrone,BT          | 71 7LG        |
|  |               |
| Date of Last Neighbour Notification              |               |
|  | 20th May 2019 |
|  |               |
| Date of EIA Determination                        |               |

ES Requested

#### **Planning History**

Ref ID: M/1981/0463 Proposal: RE-SITING OF PETROL PUMP AND SITING OF ADDITIONAL PUMP Address: 61 MAIN STREET, BENBURB Decision: Decision Date:

No

Ref ID: M/1981/0028 Proposal: UNDERGROUND STORAGE TANK Address: 61 MAIN STREET, BENBURB Decision: Decision Date:

Ref ID: LA09/2017/0382/F Proposal: Proposed relocation of retail unit and fuel service station from Main Street, Benburb to Derryfubble Road, Benburb Address: 20m North of 247 Derryfubble Road, Benburb, Dungannon, Decision: PG Decision Date: 23.03.2018

Ref ID: LA09/2017/0013/PAD Proposal: Proposed shop extension Address: Rear of 61 Main Street, Benburb, Decision: Decision Date:

Ref ID: LA09/2016/0424/PAD Proposal: Extension to existing shop to provide more shop floor space as well as staff accommodation Address: 61 Main Street, Benburb, Decision: **Decision Date:** Ref ID:LA09/2019/0612/F Proposal: Retention of store extension, first floor accommodation to existing super market and additional car parking Address: 243 Derryfubble Road, Benburb, Dungannon, Decision: Decision Date: Ref ID: LA09/2019/0090/A Proposal: Shop front sign, Fuel canopy sign and totem sign Address: 20m North of 247 Derryfubble Road, Benburb, Dungannon, Decision: CG Decision Date: 08.04.2019 Ref ID: LA09/2020/0006/F Proposal: Retention of rear extension, proposed link extension and change of use from store to Off Sales and along with minor alterations. Address: Bottle of Benburb, 241 Derryfubble Road, Benburb, Dungannon, Co Tyrone, BT71 7JS., Decision: Decision Date: Ref ID: LA09/2015/0332/PAD Proposal: Relocation of Spar shop and kerb side pumps. Address: Derryfubble Road, Benburb, Decision: **Decision Date:** Ref ID: LA09/2015/0599/F Proposal: Proposed retail and fuel service station Address: 20m North of 247 Derryfubble Road, Benburb, Dungannon, **Decision: WITHDR** Decision Date: 25.07.2016 Ref ID: M/1991/0001 Proposal: Extension and improvements to existing outbuildings to form licensed premises Address: REAR OF 241 DERRYFUBBLE ROAD BENBURB Decision: **Decision Date:** Ref ID: M/1993/0318 Proposal: Change of use from stores to licensed premises including an extension and alterations. Address: 241 DERRYFUBBLE ROAD BENBURB Decision: **Decision Date:** Ref ID: M/2008/0329/F

Proposal: Proposed 8 no 2 1/2 storey townhouses with parking to rear Address: Between 241 Derryfubble Road and 12 Thornleigh Manor Benburb Decision:

Decision Date: 13.11.2008

Ref ID: M/1996/0041 Proposal: Site for 7 no. dwellings (6 semi-detached & 1 detached) Address: 60M WEST OF ROOKERY DRIVE (ESTATE), DERRYFUBBLE ROAD, BENBURB Decision: Decision Date:

Ref ID: M/2006/1576/F Proposal: Extension to ex shop and post office to provide storage and toilet facilities Address: 61 Main Street, Benburb Decision: Decision Date: 17.05.2007

### **Drawing Numbers and Title**

Drawing No. 04 Type: Proposed Plans Status: Submitted

Drawing No. 03 Type: Proposed Elevations Status: Submitted

Drawing No. 02 Type: Site Layout or Block Plan Status: Submitted

Drawing No. 01 Type: Site Location Plan Status: Submitted

Drawing No. 05 Type: Existing Plans Status: Submitted

### Notification to Department (if relevant)

Date of Notification to Department: Response of Department:



## Development Management Officer Report Committee Application

| Summary   |  |  |
|---|--|--|
| <b>Committee Meeting Date:</b> 1st September 2020   | Item Number:   |  |
| Application ID: LA09/2019/0940/F  | Target Date:   |  |
| Proposal:<br>Erection of 2no 2 storey dwellings<br>Referral Route: Recommendation to refus      | Location:<br>67 Castlecaulfield Road Donaghmore<br>Dungannon<br>se   |  |
| Recommendation:   | Refuse   |  |
| Applicant Name and Address:<br>GP Developments Ltd<br>86 Killyman Road<br>Dungannon<br>BT71 6DQ | Agent Name and Address:<br>Paul McAlister Architects Ltd<br>The Barn<br>64a Drumnacanvey Road<br>Portadown<br>BT63 5LY |  |
| Executive Summary:  |  |  |
| Signature(s):   |  |  |



### Representations: None Received Description of proposal

This is a full planning application for the erection of 2no 2 storey dwellings.

## Characteristics of site and area

The site is a triangular shaped plot which is located within the development limits of Donaghmore, and is accessed from Castlecaufield Road, and is approx. 70m west of Brewers House which is a local restaurant. The site is on a blind bend not far from the junction of Pomeroy Road and Castlecaufield Road to the east. There are no buildings on the site at present however there used to be a sizable detached dwelling on the site which has since been demolished. There is a mature hedgerow behind an existing footpath along the roadside boundary. The eastern boundary is shared with the curtilage of an end terraced 2 storey dwelling and is defined in part by a dividing wall and hedging/trees. The southern boundary is shared with the Parochial House to the south and is defined by mature landscaping consisting of trees and hedgerow.

To the east lies an Area of Townscape Character and the centre of the village of Donaghmore with retail, pub and service offer, as well as residential. There is also a

church. This site lies within the northern node of Donaghmore. Opposite the site is a graveyard.

### Planning Assessment of Policy and Other Material Considerations

### Planning Act 2011

Section 45(1) of the Planning Act (NI) 2011 requires the Council, in dealing with an application, to have regard to the local development plan (LDP), so far as material to the application, and to any other material considerations. Section 6(4) requires that the determination of proposals must be in accordance with the LDP unless material considerations indicate otherwise.

### Area Plan

Dungannon and South Tyrone Area Plan 2010- located within development limits of Donaghmore, within an area zoned for archaeological potential. Historic Environment Division were consulted and raise no objection to development on this site subject to conditions for the agreement and implementation of a developer funded programme of archaeological works. The site is not located within the designated ATC.

In the plan it states that housing development will normally be permitted provided the scale, layout and detailed design of the development are compatible with the scale and character of the settlement.

In order to reinforce local identity, all residential proposals should be guided and informed by the historic built forms displayed within the designated Area of Townscape Character in the village. Standard suburban layouts or the use of designs and materials unrelated to the traditional village character will not be acceptable.

The Mid Ulster District Council Local Development Plan 2030 ? Draft Plan Strategy was launched on 22nd February 2019 and is now a material planning consideration in assessing all planning applications in the District. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues being faced with COVID19, this period has been extended and will now close at 5pm on 24th September 2020.

In light of this the draft plan cannot currently be given any determining weight.

3rd Part Objections No 3rd Party Objections have been received.

Relevant Planning History

M/2006/1400/F- Proposed 4 no. Townhouses, this proposal was withdrawn on 06.08.2007 before any decision was reached.

Consideration

The residential proposal lies within the settlement limit of Donaghmore and therefore PPS 7, Quality Residential Environments is the relevant policy consideration.

There remains a presumption in favour of development within settlement limits subject to satisfying a number of criteria. The proposal is for 2 no. detached dwellings on a spacious plot.

### PPS 7 states;

(a) the development should respect the surrounding context and be appropriate to the character and topography of the site in terms of layout, scale, proportions, massing and appearance of buildings, structures and landscaped and hard surfaced areas;

It is my opinion that the proposal layout respects the surrounding context and is appropriate in terms of layout and appearance of buildings and landscaped areas. The proposal is not dissimilar from the design of the terraced dwellings adjacent and east of the site. Plot sizes are not out of keeping with this area, with private rear amenity, and in curtilage parking for vehicles. The proposed dwellings will not have a detrimental impact on existing or proposed amenity, in that there will be no overlooking or overshadowing of existing or proposed private rear amenity.

(b) features of the archaeological and built heritage, and landscape features are identified and, where appropriate, protected and integrated in a suitable manner into the overall design and layout of the development;

This site is located within development limits of Donaghmore, within an area zoned for archaeological potential. Historic Environment Division were consulted and raise no objection to development on this site subject to conditions for the agreement and implementation of a developer funded programme of archaeological works. The site is not located within the designated ATC nor is it adjacent to a listed building.

(c) adequate provision is made for public and private open space and landscaped areas as an integral part of the development. Where appropriate, planted areas or discrete groups of trees will be required along site boundaries in order to soften the visual impact of the development and assist in its integration with the surrounding area;

A development of this size does not require communal open space. The proposed private rear amenity space is acceptable for these dwellings and is above 70sqm of the standard contained within Creating Places. It is proposed to remove the entire existing roadside hedge for access and sight splay condition, however it is proposed to replace this hedge to the rear of the visibility splays. All other vegetation belongs to 3rd party and is outside the site. I find this landscape provision acceptable for this site and area.

(d) adequate provision is made for necessary local neighbourhood facilities, to be provided by the developer as an integral part of the development;

The site is close to the centre of Donaghmore village and will be connected through the public footpath network. A development of this size does not require its own neighbourhood facilities and there is adequate provision of services within the existing village.

(e) a movement pattern is provided that supports walking and cycling, meets the needs of people whose mobility is impaired, respects existing public rights of way,

provides adequate and convenient access to public transport and incorporates traffic calming measures;

A footpath runs along site frontage towards Donaghmore village, this connects to the wider public footpath network. No rights of way are effected. In my view the proposal will support walking and cycling, the footpath will meet the needs of people whose mobility is impaired, and pedestrian access is provided to the village of Donaghmore where public transport can be accessed.

Dfl Roads raise objection to the proposed vehicular access to the site, indicating that the visibility splays are substandard and will lead to an access that is not safe for road users. Therefore, the applicant has not demonstrated that a movement pattern is provided that will support all road users and is unsafe, therefore the policy provisions of this part of the policy has not been met.

(f) adequate and appropriate provision is made for parking;

Dfl Roads raise no concern in this regard.

(g) the design of the development draws upon the best local traditions of form, materials and detailing;

The design of the dwellings are similar to the design of terraced properties to the east, respects local traditions and will not have a detrimental impact on the local character of this area.

(h) the design and layout will not create conflict with adjacent land uses and there is no unacceptable adverse effect on existing or proposed properties in terms of overlooking, loss of light, overshadowing, noise or other disturbance;

The surrounding land uses are residential and business. This residential development will not conflict with those land uses with careful consideration given to surrounding properties to avoid any loss of amenity/overlooking, given the levels through the site. The proposal will not have a detrimental impact on the amenity of dwellings granted permission north east of the site.

(i) the development is designed to deter crime and promote personal safety.

The development would appear to be designed to deter crime and promote personal safety in that the dwellings are orientated to overlook the public road and the rear private garden areas are secured by privacy fencing.

PPS15 Planning and Flood Risk

From the Strategic Flood Maps NI it is clear that this site is not located within a Flood Plain nor is it affected by surface water or pluvial flooding. A development of this size does not require a Drainage Assessment however the developer is still responsible for drainage within the site and should seek advice from a suitably qualified person to ensure that drainage within the site does not cause flooding within the development or elsewhere.

PPS3 Access, Movement and Parking

Dfl Roads were consulted on this application and state that the applicant/agent has failed to demonstrate a safe and satisfactory access to the site, that there will be insufficient visibility splays when exiting the site onto the public road. Dfl Roads provide reasons for refusal. For this reason I advise Members that the proposal be refused.

### Other considerations

NIW indicate that there is available capacity within Donaghmore WWTW for this development to connect, therefore it is demonstrated that sewage can be disposed of safely.

No land contamination issues have been identified.

# Neighbour Notification Checked

Yes

# Summary of Recommendation:

That planning permission is refused for the following reasons.

#### Reasons for Refusal:

1. The proposed development is contrary to policy set out in sections e of Policy QD1 in Planning Policy Statement 7 ? Quality Residential Environments because it has not been demonstrated that a movement pattern can be provided that supports a safe and satisfactory environment for all road users including pedestrians, cyclists or those whose mobility is impaired.

2. The proposal is contrary to Planning Policy Statement 3, Access, Movement and Parking, Policy AMP 2, in that it would, if permitted, prejudice the safety and convenience of road users since visibility splays of 2.4m x 50m and 2.4m x 43m from the proposed access cannot be provided in accordance with the standards contained in Development Control Advice Note 15.

3. The proposal is contrary to Planning Policy Statement 3, Access, Movement and Parking, Policy AMP 2, in that it would, if permitted, prejudice the safety and convenience of road users since it proposes to intensify the use of an existing access at which visibility splays of 2.4m x 50m and 2.4m x 43m cannot be provided in accordance with the standards contained in Development Control Advice Note 15.

# Signature(s)

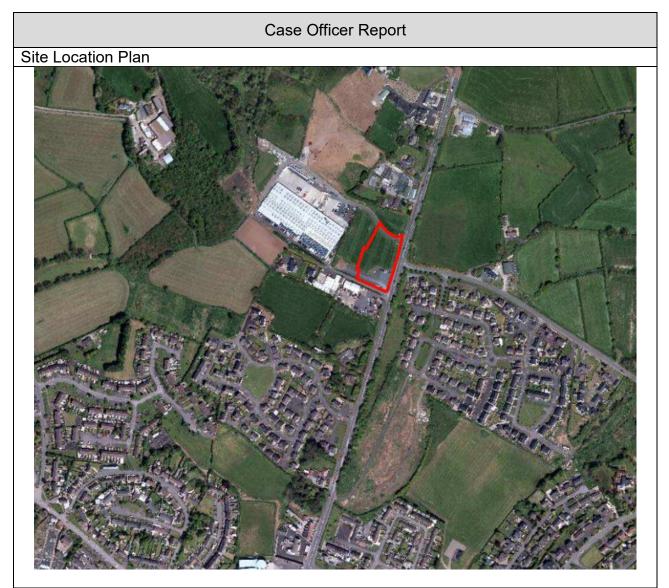
Date:

| ANNEX  |                |  |
|--|----------------|--|
| Date Valid   | 8th July 2019  |  |
| Date First Advertised  | 25th July 2019 |  |
| Date Last Advertised   |                |  |
| Details of Neighbour Notification (all addresses)<br>The Owner/Occupier,<br>61 Castlecaulfield Road,Dungannon,Tyrone,BT70 3HF<br>The Owner/Occupier,<br>63 Castlecaulfield Road Dungannon Tyrone |                |  |
| Date of Last Neighbour Notification  | 25th July 2019 |  |
| Date of EIA Determination  |                |  |
| ES Requested   | No             |  |
| Notification to Department (if relevant)   |                |  |
| Date of Notification to Department:<br>Response of Department:   |                |  |



# Development Management Officer Report Committee Application

| Summary   |  |  |  |
|---|--|--|--|
| Committee Meeting Date:   | Item Number:   |  |  |
| Application ID: LA09/2019/1027/F  | Target Date:   |  |  |
| Proposal:<br>Proposed petrol filling station (8 No pumps) with<br>underground storage tanks and ancillary<br>services accommodation including retail,<br>storage, cafe facilities, ATM, car parking and all<br>associated site works (Receipt of planning<br>support statement) | Location:<br>Lands 80m South East of 100<br>Coleraine Road Maghera                       |  |  |
| Referral Route:<br>This application is being presented to Committee as it has attracted four letters of objection.  |  |  |  |
| Recommendation:   | APPROVAL   |  |  |
| Applicant Name and Address:<br>Specialist Joinery Group<br>100 Coleraine Road<br>Maghera<br>BT46 5BP  | Agent Name and Address:<br>Diamond Architecture<br>77 Main Street<br>Maghera<br>BT46 5AB |  |  |
| Executive Summary:  |  |  |  |
| Signature(s):   |  |  |  |



| Consultations.    |  |                                  |
|-------------------|--|----------------------------------|
| Consultation Type | Consultee                                  | Response                         |
| Statutory         | NIEA                                       | Content                          |
| Statutory         | Rivers Agency                              | Advice                           |
| Statutory         | DFI Roads - Enniskillen<br>Office          | Standing Advice                  |
| Non Statutory     | Environmental Health Mid<br>Ulster Council | Substantive Response<br>Received |
| Non Statutory     | NI Water - Strategic<br>Applications       | Substantive Response<br>Received |
| Statutory         | Rivers Agency                              |                                  |
| Non Statutory     | DFI Roads - Enniskillen<br>Office          | Substantive Response<br>Received |

| Statutory  | Rivers | Agency                        | Advice                           |
|--|--------|-------------------------------|----------------------------------|
| Statutory  | NIEA   |                               | Advice                           |
| Non Statutory                                      |        | nmental Health Mid<br>Council | Substantive Response<br>Received |
| Statutory  | Rivers | Agency                        | Advice                           |
| Non Statutory                                      |        | nmental Health Mid<br>Council |                                  |
| Statutory  | NIEA   |                               | Advice                           |
| Non Statutory                                      |        | nmental Health Mid<br>Council |                                  |
| Representations:                                   | ł      |                               | -                                |
| Letters of Support                                 |        | None Received                 |                                  |
| Letters of Objection                               |        | 4                             |                                  |
| Number of Support Petitions and signatures         |        | No Petitions Received         |                                  |
| Number of Petitions of Objection<br>and signatures |        | No Petitions Received         |                                  |
| Summary of Issues                                  |        |                               |                                  |

Four objections have been received in respect of this application and relate to the following issues:-

• The lack of supporting information in respect of retail impact and impact on road traffic;

A retail impact statement was submitted in support of the proposal. A traffic Assessment Form was also submitted. This supporting information was considered adequate to enable a full assessment of the proposal to be undertaken.

• The drainage plan is inappropriate for the site;

The drainage plan was amended and both Rivers Agency and NIEA Water Management Unit have no objections subject to conditions and provided vehicle washing does not form part of this proposed development.

The objector to the drainage plan was notified regarding receipt of amended drainage plan but Royal Mail returned the letter advising that the objector was not known at that address.

Characteristics of the site and environs

The site is located opposite the junction of the Moneysharvan Road and Crew Roads. There is a large area of grass fronting onto the Moneysharvan Road and bounded to the rear of the public footpath by a 1.5m high paladin security fence. There is a small area of hard core to the front, southern corner which was being used as a car park/display area for vehicles in connection with the adjacent car sales business to the immediate south of the site. The site is bounded along the southern side by a 2.0-2.5m high hedge with an existing laneway leading to the reception are of the applicants existing joinery business in addition to two private dwellings and additional factory buildings, also operated by the applicant. The northern boundary is defined by a new main access road leading into the joinery business site. The western boundary of the site is undefined and is relatively flat grassland. A small area on the northern side of the main factory access road is also laid out in grass.

Beyond the site, there is a car sales business to the immediate south, whilst to the immediate north there is a private dwelling and an associated flower shop and garden centre.

#### Description of Proposal

The proposal is for the erection of a petrol filling station (8 No pumps) with underground storage tanks and ancillary services accommodation including retail, storage, cafe facilities, ATM, car parking and all associated site works.

#### Planning Assessment of Policy and Other Material Considerations

#### Relevant planning history

| Reference          | Location                               | Proposal/Complaint  | Status                     | Date       |
|--------------------|--|---|----------------------------|------------|
| LA09/2019/1027/F   | Lands 80m South East of 100 Colerain   | Proposed petrol filling station (8 No pumps) with undergi   | VALID APPLICATION RECEIVED |            |
| LA09/2015/1292/F   | 100 Coleraine Road, Maghera, BT46 5    | Proposed Joinery Workshop extension incl. Fabrication       | PERMISSION GRANTED         | 08.07.2016 |
| H/2014/0397/PREAPP | Lands at 100 Coleraine Road/Moneysł    | Mixed Development to include call centre, petrol filling st | VALID APPLICATION RECEIVED |            |
| H/2002/0713/F      | 100 Coleraine Road, Maghera,           | Extension to Existing Joinery Works                         | PERMISSION GRANTED         | 14.11.2002 |
| H/2011/0107/F      | Site adjacent to 110 Coleraine Road,M  | Proposed dwelling and garage                                | PERMISSION GRANTED         | 30.06.2011 |
| H/2005/1260/0      | Site adjacent to 100 Coleraine Road, M | Site for the construction of a convenience retail unit, as  | APPEAL DISMISSED           |            |
| H/1992/0633        | 100 COLERAINE RD MAGHERA               | SITE OF EXTENSION TO JOINERY WORKS                          | APPLICATION WITHDRAWN      |            |
| H/1993/0152        | 100 COLERAINE ROAD MAGHERA             | MANUFACTURING BUILDING FOR EXPANSION OF I                   | PERMISSION GRANTED         |            |
| H/2001/0732/F      | 100 Coleraine Road, Maghera.           | Extension To Joinery Works.                                 | PERMISSION GRANTED         | 11.10.2001 |
| H/1994/0165        | 100 COLERAINE ROAD MAGHERA             | EXPANSION OF JOINERY PREMISES                               | PERMISSION GRANTED         |            |
| H/2010/0292/0      | 100 Coleraine Road, Tamnymullan, Ma    | Proposed Joinery Workshop expansion including Stores        | PERMISSION GRANTED         | 17.08.2011 |
| H/1998/0389        | ADJACENT TO 100 COLERAINE ROA          | SITE OF INDUSTRIAL DEVELOPMENT OF 8 - 10 UN                 | PERMISSION GRANTED         | 05.03.2001 |
| H/1998/0172        | ADJACENT TO 100 COLERAINE ROA          | INDUSTRIAL UNITS  | APPLICATION WITHDRAWN      |            |
| H/2003/0642/RM     | Adjacent to 100 Coleraine Road, Magh   | 8 No. Light Industrial Units for local community.           | PERMISSION GRANTED         | 21.07.2005 |
| H/1977/0140        | TAMNYMULLAN, MAGHERA                   | SITE OF RESIDENTIAL DEVELOPMENT                             | PERMISSION REFUSED         |            |
| H/1975/0281        | TAMNEYMULLAN, MAGHERA - A29            | SITE OF DWELLING  | PERMISSION REFUSED         |            |
| H/2011/0559/F      | 100 Coleraine Road, Maghera,           | Proposed joinery workshop expansion including stores        | PERMISSION GRANTED         | 25.06.2012 |
| H/1991/6129        | MAGHERA                                | ORNAMENTAL GARDENS MAGHERA                                  |                            |            |
| H/2012/0033/CA     | Land Adjacent To 151 Moneysharvan      | alleged unauthorised engineering works                      | ENFORCEMENT CASE CLOSED    | 23.10.2012 |
| 2006/A0870         | Site adjacent to 100 Coleraine Road, N | ,   | APPEAL DISMISSED           | 18.08.2008 |

The most relevant planning history on the application site is H/2003/0642/RM which was approved for 8 no. light industrial units for local community on 15th July 2005 and which according to Building Control confirmation were commenced on 30th May 2007.

# Development Plan and key policy considerations

The main policy considerations in the assessment of this proposal are:

Strategic Planning Policy Statement;

Magherafelt Area Plan 2015;

PPS 3 - Access, Movement and Parking;

PPS 4 - Planning and Economic Development;

DCAN 4 - Restaurants, Cafes and Fast Food Outlets;

Under the provision of Section 6 (4) of the Planning Act (NI) 2011 the determination must be made in accordance with the Plan unless material considerations indicate otherwise.

The Strategic Planning Policy Statement (SPPS) provides a regional framework of planning policy that will be taken account of in the preparation of Mid Ulster Council's Local Development Plan (LDP). At present, the LDP has not been adopted therefore transitional arrangements require the council to take account of the SPPS and existing planning policy documents, with the exception of PPS 1, 5 and 9 as these policies are cancelled by the introduction of the SPPS.

The Mid Ulster District Council Local Development Plan 2030 – Draft Plan Strategy was launched on 22nd February 2019 and is now a material planning consideration in assessing all planning applications in the District. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues being faced with COVID19, this period has been extended and will now close at 5pm on 24th September 2020.

In light of this the draft plan cannot currently be given any determining weight.

The 2015 Plan remains the adopted plan for the area and the location of this proposed development is sited within is an area identified by the plan as 'Land zoned for industry'. The MAP at Page 48-49 requires that applications in such areas be determined in accordance with the provisions of prevailing regional planning policy.

As such I will examine how the proposal sits with the SPPS/PPS 4 and other relevant regional policy.

The SPPS states at para. 2.3 that 'The basic question is not whether owners and occupiers of neighbouring properties would experience financial or other loss from a particular development, but whether the proposal would unacceptably affect amenities and the existing use of land and buildings that ought to be protected in the public interest. Good neighbourliness and fairness are among the yardsticks against which development proposals will be measured.' The proposal is considered to be more acceptable neighbour to the existing residential properties at no's 108 and 110 Coleraine Road and 151 Moneysharvan Road as opposed to a Class B2: Light Industrial Use.

At Para. 6.81 the SPPS states that the planning system has a key role in achieving a vibrant economy. In this regard, the aim of this SPPS is to facilitate the economic development needs of Northern Ireland in ways consistent with the protection of the environment and the principles of sustainable development.

# Para. 6.89

It is important that economic development land and buildings which are well located and suited to such purposes are retained so as to ensure a sufficient ongoing supply. Accordingly, planning permission should not normally be granted for proposals that would result in the loss of land zoned for economic development use. Any decision to reallocate such zoned land to other uses ought to be made through the LDP process. While the same principle should also apply generally to unzoned land in settlements in current economic development use (or land last used for these purposes); councils may wish to retain flexibility to consider alternative proposals that offer community, environmental or other benefits, that are considered to outweigh the loss of land for economic development use.

# Para. 6.91

All applications for economic development must be assessed in accordance with normal planning criteria, relating to such considerations as access arrangements, design, environmental and amenity impacts, so as to ensure safe, high quality and otherwise satisfactory forms of development.

There is a note of caution in relation to the loss of any lands zoned or identified as existing industry and this theme is carried through into PPS 4.

# Para. 6.269

It is important that planning supports the role of town centres and contributes to their success. The SPPS seeks to encourage development at an appropriate scale in order to enhance the attractiveness of town centres, helping to reduce travel demand.

# 6.270

The aim of the SPPS is to support and sustain vibrant town centres across Northern Ireland through the promotion of established town centres as the appropriate first choice location of retailing and other complementary functions, consistent with the RDS.

In order to achieve the above aims, the SPPS adopts a sequential approach to site selection. Applications for main town centre uses are to be considered in the following order of preference (and shall consider all of the proposal's catchment):

- Primary retail core;
- Town centre;
- Edge of centre;
- Out of centre, only where sites are accessible by a choice of good public transport modes.

# Para. 6.282

In the absence of a current and up-to-date LDP, Councils should require applicants to prepare an assessment of need which is proportionate to support their application. This may incorporate a quantitative and qualitative assessment of need taking account of the sustainably and objectively assessed needs of the local town and take account of committed development proposals and allocated sites.

The supporting Retail Statement advises that 'In the absence of MUDC's retail capacity information, the need for the proposed development must therefore be based on the

applicant's case, which is contained within this Retail Statement.' However, it is worth noting that the proposed development provides a an increase in 'net' retail convenience floor space of only 250m<sup>2</sup>, which is 'ancillary' retail space to the main PFS use. There is no PFS, with ancillary retail provision, on the northern side of Maghera and there are robust sustainability grounds, regarding meeting the needs of occupiers of both new and approved housing in that area. Moreover, there are several existing housing developments that are all within easy walking distance (5 minutes' walk) of the site.

# Para. 6.283

Requires all applications for retail or town centre type developments above a threshold of 1000m<sup>2</sup> gross external area which are not proposed in a town centre location and are not in accordance with the LDP should be required to undertake a full assessment of retail impact as well as need.

Whilst the proposed development is not in excess of 1000m<sup>2</sup>, in support of the proposed development, the applicant submitted a detailed retail statement which considered whether:

- There are alternative sites suitable for the proposed development within Maghera;
- There is a need for the proposed development; and
- The proposed development is policy compliant in retail terms.

The sequential site assessment identified that there are no sequentially preferable sites capable of accommodating the proposed development within either, Maghera town centre, an edge-of-town centre site, or out-of-centre site closer to Maghera town centre (on a main arterial route in and out of Maghera). The SSA demonstrated that no suitable sequentially preferable site exists and that the proposed site is the preferred location for the proposed development.

The retail statement submitted, was uploaded as a public document and no further objections were received to challenge its content. Therefore, in my opinion, I am persuaded by the evidence contained in that statement of the need for additional convenience floor space of the scale proposed at this location.

PED 7 of PPS 4 Retention of Zoned Land for Economic Development Uses is therefore a material consideration.

It states that 'Development that would result in the loss of land or buildings zoned for economic development use in a development plan (either existing areas or new allocations) to other uses will not be permitted, unless the zoned land has been substantially developed for alternative uses.'

It goes on to state that 'An exception will be permitted for the development of a sui generis employment use within an existing or proposed industrial/employment area where it can be demonstrated that: the proposal is compatible with the predominant industrial use; it is of a scale, nature and form appropriate to the location; and provided approval will not lead to a significant diminution of the industrial/employment land resource in the locality and the plan area generally.' The case made by the applicant is that the SPPS does not include a Petrol Filling Station as a town centre use and hence, a town centre location is an unsuitable location for the proposed development. Notwithstanding, there are no suitable, available or viable sequentially preferable sites in Maghera town centre or in an edge-of-centre location. None of the alternative sites in Maghera, even applying reasonable flexibility, are suitable for a PFS. This is because they are either too small and/or unavailable and/or are entirely incompatible with the business operations of a PFS and the applicant's requirements.

The proposed development will satisfy both a qualitative and quantitative need in Maghera. The applicants own quantitative assessment of need proves that the proposed development can be accommodated using only a modest amount of available expenditure growth in the catchment between 2020 (base year) and 2022 (design year). Moreover, expenditure growth remains to support both new and existing traders. There is an unequivocal quantitative need for the proposed development, and hence no likely adverse effects to Maghera town centre will occur.

Approval must not lead to a 'significant diminution of industrial land resource in the locality and plan area generally.' The proposed site (0.58ha) equates to

- Approx. 8.38% of the wider 6.92ha zoning at MA11;
- 7.66% of proposed industrial land in Maghera;
- 1.29% of proposed industrial land as identified in the MAP.

I agree that this is acceptable and that the proposal is a sui generis employment use and that it therefore fits with the objectives of regional and local policy.

A small element of the proposal involves a café. DCAN 4 indicates that consideration should be paid to any impacts relating to noise disturbance, smells and fumes, refuse and litter, traffic and parking and needs of those with disabilities. The agents retail statement states that the ancillary 'net' convenience sales floor space is 250m<sup>2</sup>.

Maghera has an extremely low vacancy rate and is performing well. The proposed development will not affect convenience goods traders, as it has been shown that it can alone, be supported by available expenditure growth in the catchment. The proposed development will not affect comparison traders. The retail statement reiterates that the proposed development is an investment in a further convenience goods retail offer, whose scale, combination and configuration cannot be accommodated within the town centre. It is a small-scale 'ancillary' element to a PFS and, being so, it will not prevent future investment in the town centre, nor undermine investor confidence in it. It is estimated that around 23 full time equivalent jobs will be created in the PFS and café.

Policy PED 9 – General criteria for economic development; states that a proposal, in addition to other policy provisions of this PPS, will be required to meet a range of criteria which are addressed below:

As this is largely a sui generis use located within the settlement limits, the application can be considered on its merits. Although PED 9 does not strictly apply, it does provide a framework against which to assess the merits/impact of the proposal, which has been undertaken below:-

- It is considered to be compatible with the surrounding land uses which are mainly industrial/ retail uses. The site is within an area zoned for industrial use as identified within the Magherafelt Area Plan 2015.
- There are two dwellings located opposite the proposed site at Ash Glynn/Rowan Glynn, with a third dwelling located to the north of the site at 151 Moneysharvan Road. Two additional dwellings are located at the north western end of the private lane which extends along the south western boundary of the site. There is a mature hedgerow along the Coleraine Road which effectively screens the dwellings at Ash Glynn and Rowan Glynn. Likewise a semi-mature hedgerow along the boundary of no.151 provides an effective degree of screening. Mature hedgerows along the laneway leading to and around the two additional dwellings to the west of the proposed site also provides an effective degree of screening. Therefore it is not anticipated that the proposed café will have a detrimental effect on the amenity of any of the dwellings. Environmental Health have not raised any issues regarding impact on residential amenity.
- The proposed development will not have any adverse affect on natural or built heritage nor will it be at risk from, nor cause flooding.
- The proposed development will not create a noise nuisance. Following consideration of the requested Noise Impact Assessment, Environmental Health advised that the proposal is acceptable subject to conditions;
- The proposed development will not result in the discharge of any emissions or effluent. NIEA nor Environmental Health raised any issues of concern.
- Likewise, Transport NI have not raised any concerns regarding the increase of traffic nor the proposed access and parking arrangements. The proposed development will use the access including the right hand turning facility which exists for the existing factory;
- Although the site is located on the edge of the settlement it has good access via public footpaths and is accessible by public transport, foot or by cycling;
- The proposal layout and the building design are of an acceptable quality;
- The site is currently secured by an existing 1.5m high security fencing along the site frontage. This fencing is to be replaced by a 1.2m high anti-dazzle fencing, black in colour with a 2.1m high mesh fence around the sides and rear;
- In general, the proposal will deter crime and promote personal safety.



DCAN 4 – Restaurants, Cafes and Fast Food Outlets applies throughout Northern Ireland to development proposals (including new buildings and changes of use) for the sale of food for consumption on the premises or of hot food for consumption off the premises. Such uses are excluded from any class specified in the Planning (Use Classes) Order (Northern Ireland) 1989, and use for the retail sale of hot food is explicitly excluded from Class 1 (Shops) of the Schedule to the Order. In terms of their uses, restaurants, café's and fast food outlets are therefore quite distinct from retail shops. In its broadest sense, retailing refers to the sale of goods individually, or in small quantities to consumers, and it would therefore include the sale of food for consumption on the premises, or of hot food for consumption off the premises.

The purpose of Development Control Advice Note 4 is to provide supplementary planning guidance in accordance with Planning Policy Statement 5 'Retailing and Town Centres', and to support development plan policies relating to the location of restaurants, café's and fast food outlets. However, as PPS 5 has been cancelled by the introduction of the SPPS, DCAN 4 now provides support for the SPPS.

DCAN 4 advises that the preferable locations for cafes include:

- town centres;

- district centres and local centres; and

that any planning application received for a cafe, which is not in any of the above locations, will be determined on its particular merits, in accordance with broader rural policy, relevant development plans and other material considerations.

Applications for restaurants, cafes or fast food outlets generally give rise to a number of issues and objections which are specific to these particular categories of land use. As a result, the likely impact of such proposals on the character and amenity of the adjoining or surrounding area will be an important concern when determining applications. In assessing this impact, a number of factors need to be taken into account i.e. noise disturbance, smells and fumes, refuse and litter, traffic considerations/car parking and provision for people with disabilities.

In the absence of a specific policy relating to cafes, restaurants or hot food outlets, the overarching criteria for a proposal for a cafe use on land which is zoned as industrial land is therefore the SPPS.

Notwithstanding what is discussed above in relation to the limited use of PPS 4 in assessing this proposal in terms of it being a sui generis use, in assessing the proposed use under Policy PED 9 – General Criteria for Economic Development the proposal satisfies all the criteria of this policy and therefore is not considered to be contrary to PPS 4.

# Recommendation

The SPPS (Town Centres and Retailing) makes no reference to sui-generis uses generally or places for the consumption of food and drink on the premises specifically and although the list of 'main town centre uses' is not exhaustive, there is no reason to assume that the likes of a café should be subject to the 'town centre first' approach. However, this is where the majority of café's are located and where one would expect to find such a use. Notwithstanding this, in my opinion, whilst the PFS will serve the passing motorist trade, the proposed cafe use is more likely to serve the immediate area and in particular the predominant workforce from the within the adjoining industrial/business sites and it unlikely that customers shopping in Maghera Town Centre will leave the town centre to drive to this location for the purpose of having something to eat, especially when there are a number of quality cafes within the town centre.

Neighbour Notification Checked

Yes

Summary of Recommendation:

On consideration of the above, it is my opinion that planning permission should be granted for the proposed development subject to the following conditions:-

# Conditions

1. As required by Section 61 of the Planning Act (Northern Ireland) 2011, the development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: Time Limit.

2. The vehicular access including visibility splays of 4.5 x 120 metres onto the Moneysharvan Road shall be provided in accordance with Drawing No 02/2 bearing the date stamp 21 November 2019 prior to the commencement of any other development hereby permitted. The area within the visibility splays shall be cleared to provide a level surface no higher than 250mm above the level of the adjoining carriageway and such splays shall be retained and kept clear thereafter.

Reason: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

3. No retailing or other operation in or from any building hereby permitted shall commence until hard surfaced areas have been constructed and permanently marked in accordance with the approved drawing No 02/2 bearing date stamp21 November 2019 to provide adequate facilities for parking, servicing and circulating within the site. No part of these hard surfaced areas shall be used for any purpose at any time other than for the parking and movement of vehicles.

Reason: To ensure that adequate provision has been made for parking, servicing and traffic circulation within the site.

4. No other development hereby permitted shall become operational until the road works indicated on Drawing No 02/2 bearing the date stamp 21 November have been fully completed in accordance with the approved plans. (Note The Works are mainly upgrading and extending the footway network including pedestrian islands)

Reason: To ensure that the road works considered necessary to provide a proper, safe and convenient means of access to the site are carried out at the appropriate time.

5. The development (including all ancillary activities situated within the red line of drawing No. 1) shall only be open for business and deliveries during the following hours:

| 06:00 - 23:00 | Monday to Saturday |
|---------------|--------------------|
| 07:00 - 23:00 | Sunday             |

Reason: To protect nearby residential amenity from noise.

 All mechanical heating, ventilation and cooling services plant shall be designed, installed and permanently maintained so as not exceed 58 dB L<sub>Ar</sub> when measured 3 metres from the plant or building (in accordance with BS 4142: 2014 + A1: 2019).

Reason: To protect nearby residential amenity from noise.

7. No car wash facility, vacuum cleaner or air compressor shall operate anywhere within the red line of drawing No. 1 without prior written approval from Mid Ulster District Council.

Reason: To protect nearby residential amenity from noise.

8. Within 4 weeks of a written request by Mid Ulster District Council following a reasonable noise complaint from the occupant of a dwelling which lawfully exits, the operator shall, at his/her expense, employ a suitably qualified and competent person, to assess the level of noise from the development and/or check compliance with the noise limit listed above. Details of noise monitoring survey shall be submitted to Mid Ulster District Council for written approval prior to any monitoring commencing. Mid Ulster District Council shall be notified not less than 2 weeks in advance of the date of commencement of the noise monitoring. Mid Ulster District Council shall be carried out to the satisfaction Mid Ulster District Council within 8 weeks from the date of approval of the remedial report, and shall be permanently retained and maintained to an acceptable level thereafter, unless otherwise agreed in writing with Mid Ulster District Council.

Reason: To protect nearby residential amenity from noise.

9. No development should take place on-site until the method of sewage disposal has been agreed in writing with NIW or a Consent to discharge has been granted.

Reason: To ensure a practical solution to sewage disposal is possible at this site.

10. Each building shall be provided with such sanitary pipework, foul drainage and rain-water drainage as may be necessary for the hygienic and adequate disposal of foul water and rain-water separately from that building. The drainage system should also be designed to minimise the risk of wrongly connecting the sewage system to the rain-water drainage system, once the buildings are occupied. Reason: In order to decrease the risk of the incorrect diversion of sewage to

drains carrying rain/surface water to a waterway.

11. If during the development works, new contamination or risks to the water environment are encountered which have not previously been identified, works should cease and Mid Ulster District Council shall be notified immediately. This new contamination shall be fully investigated in accordance with the Model Procedures for the Management of Land Contamination (CLR11). In the event of unacceptable risks being identified, a remediation strategy shall be agreed with Mid Ulster District Council in consultation with Regulation Unit (RU) Land and Groundwater Team in writing, and subsequently implemented and verified to its satisfaction.

Reason: Protection of environmental receptors to ensure the site is suitable for use.

12. After completing any remediation works required under Condition 11 and prior to occupation of the development hereby approved, a verification report needs to be submitted in writing and agreed with Mid Ulster District Council in consultation with Regulation Unit (RU) Land and Groundwater Team. This report should be completed by competent persons in accordance with the Model Procedures for the Management of Land Contamination (CLR11). The verification report should present all the remediation and monitoring works undertaken and demonstrate the effectiveness of the works in managing all the risks and achieving the remedial objectives.

Reason: Protection of environmental receptors to ensure the site is suitable for use.

13. A working strip of minimum width 5m shall be permanently retained along the culverted watercourse known to Dfl Rivers as the Railway Drain which lies along the northern boundary of the site. The working strip shall be protected from impediments (including tree planting, hedges, permanent fencing and sheds) land rising or future unapproved development and access to and from the maintenance strip shall be available at all times.

Reason: To ensure access to the culverted watercourse is available at all times for maintenance purposes.

Signature(s)

Date:

| ANNEX   |                    |  |
|---|--------------------|--|
| Date Valid  | 31st July 2019     |  |
| Date First Advertised   | 15th August 2019   |  |
| Date Last Advertised  |                    |  |
| Date Last Advertised         Details of Neighbour Notification (all addresses)         The Owner/Occupier,         108 Coleraine Road Maghera Londonderry         The Owner/Occupier,         110 Coleraine Road Maghera Londonderry         The Owner/Occupier,         149 Moneysharvan Road Maghera Londonderry         The Owner/Occupier,         151 Moneysharvan Road Maghera Londonderry         Robert & Debra Graham         151 Moneysharvan Road, Maghera, Londonderry, Northern Ireland, BT46 5HZ         Robert Graham         151 Moneysharvan Road, Maghera, BT46 5HZ         Robert Graham         151, Moneysharvan Road, Maghera, Londonderry, Northern Ireland, BT46 5HZ         Robert Graham         151, Moneysharvan Road, Maghera, Londonderry, Northern Ireland, BT46 5HZ         Robert Graham         151, Moneysharvan Road, Maghera, Londonderry, Northern Ireland, BT46 5HZ         Robert Graham         151, Moneysharvan Road Maghera         160 Owner/Occupier,         151 Moneysharvan Road Maghera         160 Owner/Occupier,         151 A Moneysharvan Road Maghera         151 Moneysharvan Road Maghera         160 Owner/Occupier,         2 Rowan Glynn, Maghera, Londonderry, BT46 5FG         Christopher Warren         306 Airpor |                    |  |
| Date of Last Neighbour Notification   | 25th February 2020 |  |
| Date of EIA Determination   | 12th August 2019   |  |
| ES Requested  | No                 |  |

Planning History

Ref ID: LA09/2019/1027/F Proposal: Proposed petrol filling station (8 No pumps) with underground storage tanks and ancillary services accommodation including retail, storage, cafe facilities, ATM, car parking and all associated site works Address: Lands 80m South East of 100 Coleraine Road, Maghera, Decision: **Decision Date:** Ref ID: LA09/2015/1292/F Proposal: Proposed Joinery Workshop extension incl. Fabrication workshops, stores, offices and service areas Address: 100 Coleraine Road, Maghera, BT46 5BP, Decision: PG Decision Date: 08.07.2016 Ref ID: H/2014/0397/PREAPP Proposal: Mixed Development to include call centre, petrol filling station, creche, store and distribution, research and development buildings Address: Lands at 100 Coleraine Road/Moneysharvin Road, Maghera,

Decision:

Decision Date:

Ref ID: H/2002/0713/F Proposal: Extension to Existing Joinery Works Address: 100 Coleraine Road, Maghera, Decision: Decision Date: 14.11.2002

Ref ID: H/2011/0107/F Proposal: Proposed dwelling and garage Address: Site adjacent to 110 Coleraine Road, Maghera, Decision: Decision Date: 30.06.2011

Ref ID: H/2005/1260/O Proposal: Site for the construction of a convenience retail unit, associated car parking, service yard and general site works. Address: Site adjacent to 100 Coleraine Road, Maghera Decision: Decision Date:

Ref ID: H/1992/0633 Proposal: SITE OF EXTENSION TO JOINERY WORKS Address: 100 COLERAINE RD MAGHERA Decision: Decision Date:

Ref ID: H/1993/0152

Proposal: MANUFACTURING BUILDING FOR EXPANSION OF EXISTING JOINERY PREMISES Address: 100 COLERAINE ROAD MAGHERA Decision: Decision Date: Ref ID: H/2001/0732/F Proposal: Extension To Joinery Works. Address: 100 Coleraine Road, Maghera. Decision: Decision Date: 11.10.2001 Ref ID: H/1994/0165 Proposal: EXPANSION OF JOINERY PREMISES Address: 100 COLERAINE ROAD MAGHERA Decision: Decision Date: Ref ID: H/2010/0292/O Proposal: Proposed Joinery Workshop expansion including Stores and Offices Address: 100 Coleraine Road, Tamnymullan, Maghera Decision: Decision Date: 17.08.2011 Ref ID: H/1998/0389 Proposal: SITE OF INDUSTRIAL DEVELOPMENT OF 8 - 10 UNITS FOR LIGHT INDUSTRIAL USE FOR LOCAL COMMUNITY Address: ADJACENT TO 100 COLERAINE ROAD, MAGHERA Decision: Decision Date: 05.03.2001 Ref ID: H/1998/0172 Proposal: INDUSTRIAL UNITS Address: ADJACENT TO 100 COLERAINE ROAD MAGHERA Decision: **Decision Date:** Ref ID: H/2003/0642/RM Proposal: 8 No. Light Industrial Units for local community. Address: Adjacent to 100 Coleraine Road, Maghera. Decision: Decision Date: 21.07.2005 Ref ID: H/1977/0140 Proposal: SITE OF RESIDENTIAL DEVELOPMENT Address: TAMNYMULLAN, MAGHERA Decision: **Decision Date:** Ref ID: H/1975/0281

| Proposal: SITE OF DWELLING<br>Address: TAMNEYMULLAN, MAGHERA - A29<br>Decision:<br>Decision Date:   |
|---|
| Ref ID: H/2011/0559/F<br>Proposal: Proposed joinery workshop expansion including stores - The proposed<br>expansion of the existing joinery workshop is in part substitution for the temporary<br>(unauthorised) storage sheds (Amended Plans Received).<br>Address: 100 Coleraine Road, Maghera,<br>Decision:<br>Decision Date: 25.06.2012 |
| Ref ID: H/1991/6129<br>Proposal: ORNAMENTAL GARDENS MAGHERA<br>Address: MAGHERA<br>Decision:<br>Decision Date:  |
| Summary of Consultee Responses  |
| All consultees responded positively.  |
| Drawing Numbers and Title   |
| Drawing No. 06<br>Type: Sign Details<br>Status: Submitted   |
| Drawing No. 05<br>Type: Road Access Plan<br>Status: Submitted   |
| Drawing No. 04<br>Type: Further Particulars<br>Status: Submitted  |
| Drawing No. 03<br>Type: Proposed Plans<br>Status: Submitted   |
| Drawing No. 02<br>Type: Site Layout or Block Plan<br>Status: Submitted  |
| Drawing No. 01<br>Type: Site Location Plan<br>Status: Submitted   |

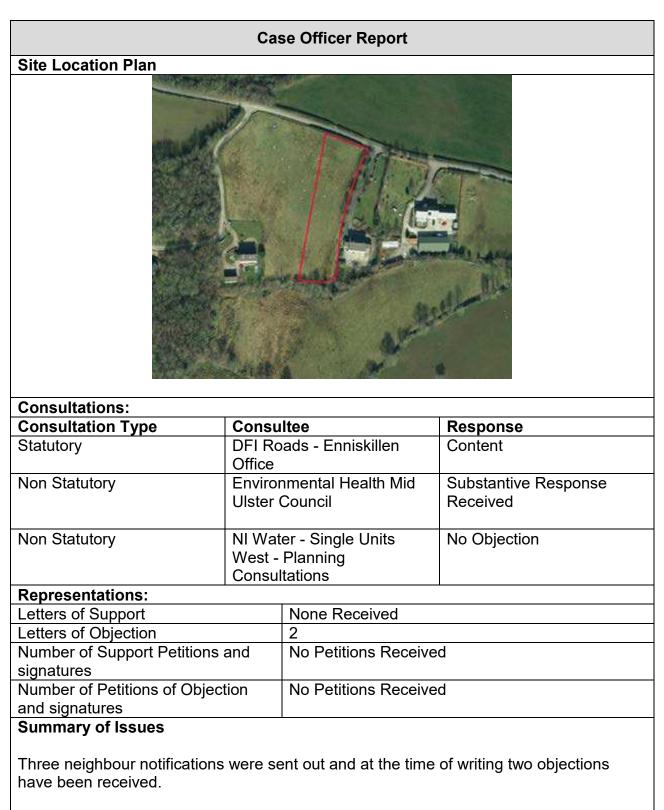
Notification to Department (if relevant)

Date of Notification to Department: Response of Department:



# Development Management Officer Report Committee Application

| Summary  |                               |  |
|--|-------------------------------|--|
| Committee Meeting Date:                            | Item Number:                  |  |
| Application ID: LA09/2019/1373/O                   | Target Date:                  |  |
| Proposal:  | Location:                     |  |
| Dwelling and Garage.                               | 55m East of 32a Mulnavoo Road |  |
|  | Moneyneany Road Draperstown.  |  |
| Referral Route:                                    |                               |  |
| Refusal- Contrary to Policy CTY1, 8 & 14 of PPS 21 |                               |  |
| Recommendation: Refusal                            |                               |  |
| Applicant Name and Address:                        | Agent Name and Address:       |  |
| Michael Bradley Esq                                | R M Finlay                    |  |
| 30 Mulnavoo Road                                   | 350 Hillhead Road             |  |
| Moneyneany   | Knockloughrim                 |  |
| Draperstown  | Magherafelt                   |  |
| BT45 7LR   | BT45 8QT                      |  |
| Executive Summary:                                 |                               |  |
| Signature(s):                                      |                               |  |
|  |                               |  |



Contrary to CTY 1, 8 and 14 of PPS 21.

Summary of objections:

- Issue that the site does not meet the policy stated under PPS 21.

- The proposal would add to ribbon development along with No. 30 & 32 Mulnavoo Road.

- Cannot be considered a gap site as No.32a to the west does not share the same frontage as the proposed site and No. 30 & 32.

- CTY 13 opinion the site will be prominent in the skyline and will rely on new landscaping for integration

- CTY 14 the proposal will create a suburban style build-up of development when viewed with existing and approved buildings.

# **Characteristics of the Site and Area**

The application site is located approximately 2km North West of the development limits of Draperstown within the open countryside as per the Magherafelt Area Plan 2015. The site is identified as located 55m East of 32a Mulnavoo Road, Draperstown. The red line covers approximately half of a larger agricultural field. The site is bounded A mix of residential and agricultural land uses defines the surrounding area. I note that the residential properties located adjacent to the site are all set back off the Mulnavoo Road.

# Description of Proposal

This is an outline application for an infill site for a dwelling and detached garage, located 55m East of 32a Mulnavoo Road, Draperstown.

# Planning Assessment of Policy and Other Material Considerations

Magherafelt Area Plan 2015 Mid Ulster Local Development Plan 2030- Draft Plan Strategy Strategic Planning Policy Statement (SPPS) PPS 21- Development in the Countryside PPS 3- Access, Movement and Parking

The application is for a dwelling to be considered under CTY 8. The site is located in the open countryside as defined by the Magherafelt Area Plan 2015. The provisions of the SPPS and PPS 21 - Sustainable Development in the countryside, control development.

The SPPS provides a regional framework of planning policy that will be taken into account of in the preparation of Mid Ulster's Local Development Plan (LDP). At present, the LDP has not been adopted therefore, transitional arrangements require the Council to take account of the SPPS and existing planning policy documents, with the exception of PPS 1, 5 and 9. Section 6.73 of the SPPS relates to development that is acceptable in the countryside, which includes infill opportunities. Section 6.77 states that 'proposals for development in the countryside must be sited and designed to integrate sympathetically with their surroundings must not have an adverse impact on the rural character of the area, and meet other planning and environmental considerations including those for drainage, sewerage, access and road safety'.

Policy CTY 8 states that planning permission will be refused for a building which creates or adds to a ribbon of development. However, an exception will be permitted for the development of a small gap site sufficient only to accommodate up to a maximum of two houses within an otherwise substantial and continuously built up frontage and provided it respects the existing development patter along the frontage in terms of size, scale, sitting and plot size and meets other planning and environmental requirements.

In terms of the continuous and built up frontage, I note that to the east of the site there are three detached dwellings, Nos. 30A, 30 & 32 Mulnavoo Road with associated outbuildings, which all share a frontage onto the Mulnavoo Road. To the West of the site is a detached dwelling and garage at 32A Mulnavoo Road however this is accessed via a private laneway which also serves access to 32c & 32b Mulnavoo Road. The site at 32a has an agricultural field between the front of the site and the Mulnavoo Road and therefore, I do not believe it has a frontage onto the road. As such, I am not satisfied that the proposed site is a gap site between a substantial and continuously built up frontage. From this I am of the opinion that the application fails under CTY 8.

This application is located on the same site as a previous application LA09/2019/0849/O which was refused for being contrary policy CTY 8 in that it was determined the proposal does not represent a gap site within a substantial and continuously built up frontage and would create a ribbon development. It should be noted that although this application is on the same site, it has a much bigger red line and the access to the site has been changed and proposes a new access from the Mulnavoo Road. However, it is my opinion that the proposed site is not a gap site and that the change in access does not make

Policy CTY 13 states that Planning permission will be granted for a building in the countryside where it can be visually integrated into the surrounding landscape and it is of an appropriate design. I note that this is only an outline application therefore, no design details has been submitted however I am of the opinion that an appropriately designed dwelling will not appear prominent in the landscape. Any reserved matters application should require additional planting to take place, therefore, a landscape plan should be submitted as part of the Reserved Matters application. The ridge height should be restricted to 7.5m above finished floor level.

Policy CTY 14 states that planning permission will only be granted for a building in the countryside where it does not cause detrimental change to, or further erode the rural character of the area. I am content that a dwelling in this location would not be a prominent feature in the landscape and a well-designed dwelling would respect the pattern of development. As previously noted the proposal fails under policy CTY 8 in that I do not consider this a gap site between a substantial and continuously built up frontage and a result it not only would lead to forming ribbon but also result in a change to the rural character. In my view the site represents an important visual break in relation to the other houses.

PPS 3- Access, Movement and Parking:

Dfl Roads were consulted on the planning application and provided conditions to be applied to any approval and that as part of any reserved matters application should show access constructed in accordance with the form RS1.

The main points raised in the objection letters received are that the proposed site would create a ribbon development. I note that the concerns have been addressed above.

The objector has raised issues that the proposal would be contrary to the policy contained within the Mid Ulster District Council Local Development Plan 2030- Draft Plan

Strategy. However, this document was launched on 22nd February 2019 and is now a material planning consideration in assessing all planning applications in the District. Reconsultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues faced with COVID19, this period has been extended and will now close at 5pm on 24th September 2020. In light of this the draft plan cannot currently be given any determining weight.

The objector and the agent also raised comments regarding the previous planning application LA09/2019/0849/O which was refused at planning committee; it is claimed by the agent that Dr Boomer stated that had this site fronted the road, it would have been approved. The objector questions this and claims there is no record, verification or inference that the Planning Manager would be in support of an application with a road frontage. In fact the situation is that Dr Boomer explained the policy which relates to frontages and did not offer any commitment at this site. However, this application is being considered under relevant policy considerations and a recommendation has been based on the planning policy and relevant material considerations.

# Neighbour Notification Checked

Yes/No

# Summary of Recommendation:

Refusal

#### Reasons for Refusal

The proposal is contrary to the SPPS and Policy CTY1 of Planning Policy Statement 21, Sustainable development in the countryside in that there are no overriding reasons why this development is essential in this rural location and could not be located within a settlement.

The proposal is contrary to Policy CTY8 of Planning Policy Statement 21, Sustainable Development in the Countryside in that the proposal does not represent a gap site within a substantial and continuously built up frontage and would if permitted, create a ribbon of development along the Mulnavoo Road.

The proposal is contrary to Policy CTY 14 of Planning Policy Statement 21, Sustainable Development in the Countryside in that the building would, if permitted create a ribbon of development resulting in a suburban sprawl and result in the loss of this visual break, as such would represent a detrimental change to the rural character of the countryside.

# Signature(s)

Date:

| ANNEX  |                   |  |
|--|-------------------|--|
|  |                   |  |
| Date Valid   | 17th October 2019 |  |
| Date First Advertised  | 29th October 2019 |  |
| Date Last Advertised   |                   |  |
| Details of Neighbour Notification (all addresses)         The Owner/Occupier,         30a Mulnavoo Road Draperstown         The Owner/Occupier,         32 Mulnavoo Road, Draperstown,BT45 7LR         The Owner/Occupier,         32a Mulnavoo Road Draperstown         Steven & Violet Linton         32a, Mulnavoo Road, Draperstown, Londonderry, Northern Ireland, BT45 7LR         Steven & Violet Linton         32a, Mulnavoo Road, Draperstown, Londonderry, Northern Ireland, BT45 7LR |                   |  |
| Date of Last Neighbour Notification  |                   |  |
|  |                   |  |
| Date of EIA Determination  |                   |  |
| ES Requested   | Yes /No           |  |
| Planning History   | <u> </u>          |  |
| Ref ID: LA09/2019/1373/O<br>Proposal: Dwelling and Garage.<br>Address: 55m East of 32a Mulnavoo Road, Moneyneany Road, Draperstown.,<br>Decision:<br>Decision Date:  |                   |  |
| Ref ID: LA09/2019/0849/O<br>Proposal: Dwelling and garage<br>Address: 55m East of 32a Mulnavoo Road, Draperstown,<br>Decision: PR<br>Decision Date: 11.09.2019   |                   |  |
| Ref ID: LA09/2019/0846/O<br>Proposal: Dwelling and Garage<br>Address: 30m east of 32a Mulnavoo Road, Draperstown,<br>Decision: PR<br>Decision Date: 11.09.2019   |                   |  |

Ref ID: H/2002/0744/F Proposal: Dwelling and Garage Address: 250m W of 32 Mulnavoo Road, Draperstown Decision: Decision Date: 21.01.2003

Ref ID: H/2002/0349/F Proposal: Dwelling & Garage. Address: 200m W of 30 Mulnavoo Road, Draperstown. Decision: Decision Date: 27.01.2003

Ref ID: H/2002/0454/F Proposal: Dwelling and Garage Address: Mulnavoo Road, Mullaghnamaragh, Draperstown Decision: Decision Date: 18.10.2002

Ref ID: H/1991/0036 Proposal: DWELLING Address: MULNAVOO ROAD DRAPERSTOWN Decision: Decision Date:

Ref ID: H/1998/0012 Proposal: SITE OF DWELLING Address: TO REAR OF 30 MULNAVOO ROAD DRAPERSTOWN Decision: Decision Date:

Ref ID: H/1989/0012 Proposal: ALTS AND ADDS TO HOUSE Address: 30 MULNAVOO ROAD DRAPERSTOWN Decision: Decision Date:

Ref ID: H/1998/0253 Proposal: DWELLING Address: ADJACENT TO 30 MULNAVOO ROAD DRAPERSTOWN Decision: Decision Date: Ref ID: H/1993/0004 Proposal: ALTS AND ADDS TO DWELLING Address: 30 MULNAVOO RD DRAPERSTOWN Decision: Decision Date:

Ref ID: H/2004/0786/F Proposal: Replacement dwelling and garage. Address: 30 Mulnavoo Road, Draperstown. Decision: Decision Date: 16.03.2005

# **Summary of Consultee Responses**

# **Drawing Numbers and Title**

Drawing No. 01 Type: Site Location Plan Status: Submitted

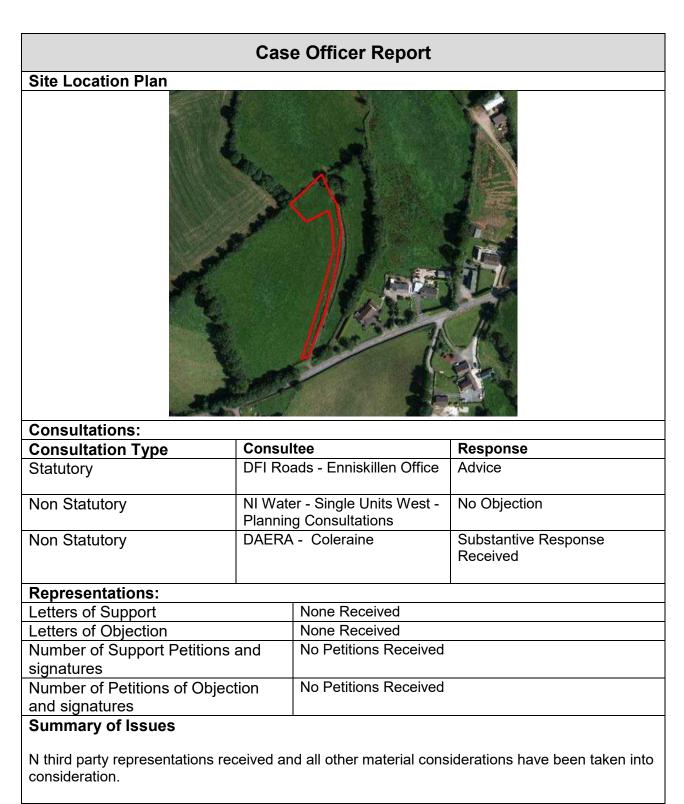
# Notification to Department (if relevant)

Date of Notification to Department: Response of Department:



# Development Management Officer Report Committee Application

| Summary  |   |  |
|--|---|--|
| Committee Meeting Date:  | Item Number:  |  |
| Application ID: LA09/2019/1432/O   | Target Date:  |  |
| <b>Proposal:</b><br>Proposed site for dwelling and domestic<br>garage. Based on Policy CTY10 (Dwelling on<br>a farm)   | <b>Location:</b><br>Approx. 100m North-West of No 84 Loup Road<br>Moneymore                           |  |
| Referral Route:  |   |  |
| Proposal fails to comply with criteria c contained within policy CTY 10, CTY13 and CTY 14 of PPS 21. No third party representation received and all other considerations have been taken into consideration. |   |  |
| Recommendation:  | Refuse  |  |
| Applicant Name and Address:<br>Mr Michael O'Boyle<br>97b Loup Road<br>Moneymore<br>BT45 7st  | Agent Name and Address:<br>CMI Planners<br>38b Airfield Road<br>The Creagh<br>Toomebridge<br>BT41 3SQ |  |
| Executive Summary:   |   |  |
|  |   |  |
| Signature(s):  |   |  |



# **Characteristics of the Site and Area**

This application relates to an outline permission for the provision of a farm dwelling located on farm lands approximately 100 northwest of No 84 Loup Road, Moneymore. The site is situated outside any designated zonings or settlement limits. The area is classified as open countryside as defined within the Magherafelt Area Plan 2015.

The site comprises the top northeast corner of a grass field. The field is identified as No 9 on the DEARA farm map. The field's topography raises in a steep elevation from the Moneymore Road

towards the site in northerly direction. The northeast boundary consists of various indigenous hedgerow species with a good mixture of semi-mature trees. The eastern boundary abuts an adjacent laneway that defines the eastern boundary. The northern boundary is defined by intermittent tress with hedgerow supported with post and wire fencing. The west and south boundaries are undefined.

Located approximately 30m to the northeast of the site is a small paddock which is heavily screened with thick vegetation. I observed two structures measuring approx. 3m in width and depth by 3m in height located within this small area. The structures appeared to have been constructed of timber frames with corrugated sheeting. I did not see any evidence of these structures being permanently secured to the ground. I noted one of the structures was laying on its roof and the other was laying on its side I could not see any evidence of foundations or hard standing (floors) around the area or the vicinity of the two structures.

# Characteristics of the site and area.

The surrounding area is characterised by an undulating landscape. The predominant land use is of an agricultural nature, with single dwellings and associated outbuildings also visible in local area.

# **Description of Proposal**

The applicant is seeking outline planning for a farm dwelling.

No details surrounding design or landscaping associated with the proposal have been submitted with this application which relates to outline planning consent only. The proposal involves the construction of a new access to a public road and therefore DFI Roads were consulted in the processing of the application.

All planning application forms, drawings, letters etc. relating to this planning application are available to view on www.planningni.gov.uk.

# Relevant Site History.

MUDC records indicate no planning history relating to this site.

# Constraints.

DFI: Roads no objection apply standard conditions; DAERA confirmation of an active farm business; NIW: No objections standard Informatives

# Representations.

Neighbour notification and press advertisement has been carried out in line with the Council's statutory duty as set down in Article 8 (2) of the Planning GDPO Regulations (NI) 2015. At the time of writing no objections or representations were received. This application was initially advertised in the local press on w/c 11th November 2019

(publication 12th November 2019. Four (4) neighbouring properties were notified on 7November 2019; all processes were in accordance with the Development Management Practice Note 14 (April 2015).

**EIA Determination.** The Planning (Environmental Impact Assessment) Regulations (Northern Ireland) 2015; the proposal has been considered and does not fit within any categories or threshold identified in Schedule 2 of Environment Impact Assessment.

**HRA Determination** - (Natural Habitats, etc.) (Amendment) Regulations (Northern Ireland) 2015, there is no watercourse directly abutting this site, therefore it is unlikely that there will be any adverse effects from development works on integrity of any National or European site or any water stream by way of a hydrological link to the site.

Checks carried out indicate that there are no flooding issues on this site.

# Planning Assessment of Policy and Other Material Considerations

Section 45 (1) of the Planning Act (Northern Ireland) 2011 requires regard to be had to the Development Plan, so far as material to the application and to any other material considerations. Section 6 (4) states that the determination must be made in accordance with the Plan unless material considerations indicate otherwise. The Magherafelt Area Plan 2015.does not contain provided by PPS 21 and the SPPS.

1. 2.

4.

Magherafelt Area Plan 2015.

- Strategic Planning Policy Statement (SPPS).
- 3. PPS 3 Planning Policy Statement 3 Access, Movement and Parking. (DCAN 15)
  - PPS 21 Sustainable Development in the Countryside.
- 5. Building on Tradition: A Sustainable Design Guide for the Northern Ireland Countryside

The Magherafelt Area Plan 2015 (MAP) operates as the statutory local development plan for the area the site lies in. The Magherafelt Area Plan 2015 does not contain any specific policies relevant to the application. The principal planning policies are therefore provided by PPS 21 and the SPPS.

# The Mid Ulster District Council Local Development Plan 2030- Draft Plan.

The Mid Ulster District Council Local Development Plan 2030- Draft Plan Strategy was launched on the 22nd Feb 2019.Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March for 8 weeks. The re-consultation is due to close at 5pm on 21st May 2020. In light of this the draft plan cannot currently be given any determining weight.

The Strategic Planning Policy Statement (SPPS) provides a regional framework of planning policy that will be taken account of in the preparation of Mid Ulster Councils Local Development Plan (LDP). At present, the LDP has not been adopted therefore transitional arrangements require the council to take account of the SPPS and existing planning policy documents, with the exception of PPS 1, 5 and 9 as these policies are cancelled by the introduction of the SPPS.

# Assessment.

**PPS 21** 

Policy CTY 1, establishes that planning permission will be granted for a dwelling house on a farm where it is in accordance with Policy CTY 10. This establishes that the principle of development,

a dwelling on a farm, is acceptable, subject to meeting the policy criteria outlined in Policy CTY 10. Policy CTY 10 establishes that all of the following criteria must be met:

(a) The farm business is currently active and has been established for at least 6 years.(b)No dwellings or development opportunities out-with settlement limits have been sold off from the farm holding within 10 years of the date of the application.

(c)The new building is visually linked or sited to cluster with an established group of buildings on the farm and where practicable, access to the dwelling should be obtained from an existing lane. Exceptionally, consideration may be given to an alternative site elsewhere on the farm, provided there are no other sites available at another group of buildings on the farm or out-farm, and where there are either:

- Demonstrable health and safety reasons; or
- Verifiable plans to expand the farm business at the existing building group(s).

In addition to the criteria above, applications of this nature must also demonstrate that they meet the policy requirements of policies CTY 13, CTY 14 and CTY 16 of PPS 21.

With respect to (a) it is considered that this policy criteria is met as the applicant has provided an Agricultural Business Identification number and claims Single Farm Payments. DAERA have been consulted and have confirmed that the farm business has been in existence and active for a period of more than 6 years established (11/03/2008). I am content that the consultation response from DAERA, coupled with observations made on-site and evidence provided relating to animal records demonstrates the farm is actively being farmed by the applicant.

With regard to (b) there are no records indicating that any dwellings or development opportunities out-with settlement limits have been sold off from the farm holding within 10 years of the date of the application.

In terms of criteria (c) it is clear from my observations when I was on site that there was no existing farm buildings with the exceptions of two temporary mobile structures, which a new dwelling could be visually linked to. I am not persuaded that the two small timber frame corrugated structures do not represent farm buildings and therefore they do not comply with policy criteria c.

Therefore this category has not been complied with.

The proposal for a farm dwelling must also demonstrate that they meet the policy requirements of policies CTY 13, CTY 14 Policy.

CTY 13 stipulates that planning permission will be granted for a building in the countryside where it can be visually integrated into the surrounding landscape and it is of an appropriate design.



FIG. 1 Temporary structures constructed of timber and corrugated sheeting



# Fig. 2 sheds

The proposal fails both CTY 13 and CTY 14 given the steep topography of the site a new dwelling with a modest ridge height of 5m would become a prominent feature and would adversely impact on the local landscape. I am also not persuaded the proposed dwelling would benefit from additional landscaping in restricting the level of prominence and the level of associated impact on the surrounding landscape.

In terms of Policy CTY14 planning permission will only be granted for a building in the countryside where it does not cause a detrimental change to, or further erode the rural character of an area.

In terms of the associated ancillary works involved to construct the new access I have concerns over the degree of land manipulation that will be required to facilitate this development.

# Access Consideration.

DFI Roads were consulted on 05/02/2020 on this application and responded with no objections subject to standard condition namely the vehicular access, including visibility splays of 2.4m x 110m in both directions

#### Recommendation.

I recommend refusal on the grounds that the site is not visually linked to an existing farm group of buildings and given the steep topography a dwelling would, if permitted, would adversely impact on the rural character of the surrounding area. That said, given that the applicant has an extensive farm holding it would be worth exploring other alternative sites within the applicant's ownership.

Contrary to CTY1, CTY10, CTY13, CTY14

# Neighbour Notification Checked

Yes

#### Summary of Recommendation:

Refusal Reasons for Refusal:

1. The proposal is contrary to Policies CTY1 and CTY10 of Planning Policy Statement 21, Sustainable Development in the Countryside and does not merit being considered as an exceptional case in that it has not been demonstrated that:

The proposal is contrary to Policy CTY13 of Planning Policy Statement 21, Sustainable Development in the Countryside, in that the proposed building is a prominent feature in the landscape and lacks long established natural boundaries and is unable to provide a suitable degree of enclosure for the building to integrate into the landscape. The proposed dwelling is not visually linked or sited to cluster with an established group of buildings on the farm and therefore would not visually integrate into the surrounding landscape.

3. The proposal is contrary to Policy CTY14 of Planning Policy Statement 21, Sustainable Development in the Countryside, in that the building would, if permitted, be unduly prominent in the landscape and that the impact of ancillary works would damage rural character.

### Signature(s)

Date:

| ANNEX   |   |
|---|---|
| Date Valid  | 31st October 2019   |
| Date First Advertised   | 12th November 2019  |
| Date Last Advertised  |   |
| Details of Neighbour Notification (all a<br>The Owner/Occupier,<br>79 Loup Road,Moneymore,Londonderry,<br>The Owner/Occupier,<br>82 Loup Road Moneymore Londonderry<br>The Owner/Occupier,<br>84 Loup Road Moneymore Londonderry<br>The Owner/Occupier,<br>86 Loup Road Moneymore Londonderry |   |
| Date of Last Neighbour Notification   | 7th November 2019   |
| Date of EIA Determination   |   |
| ES Requested  | Yes /No   |
| Planning History<br>Ref ID: LA09/2019/1432/O<br>Proposal: Proposed site for dwelling and<br>(Dwelling on a farm)<br>Address: Approx 100m North-West of No<br>Decision:<br>Decision Date:  | domestic garage. Based on Policy CTY10<br>84 Loup Road Moneymore, |
| Summary of Consultee Responses  |   |
| Content   |   |
| Drawing Numbers and Title   |   |
| Drawing No. 01<br>Type: Site Location Plan  |   |

### Notification to Department (if relevant)

Date of Notification to Department: Response of Department:



### Development Management Officer Report Committee Application

| Summary  |   |  |
|--|---|--|
| Committee Meeting Date:  | Item Number:  |  |
| Application ID: LA09/2019/1484/O   | Target Date:  |  |
| <b>Proposal:</b><br>Proposed site for dwelling   | <b>Location:</b> 50m East of 91 Aughrim Road Magherafelt                                    |  |
| Referral Route:  |   |  |
| Proposal fails to comply with criteria 4 contained within policy CTY 2a of PPS21, no third party representations received and all other material considerations have been taken into consideration |   |  |
| Recommendation:  | Refuse  |  |
| Applicant Name and Address:<br>Keith Fulton<br>50 Gracefield Road<br>Magherafelt   | Agent Name and Address:<br>Newline Architects<br>48 Main Street<br>Castledawson<br>BT45 8AB |  |
| Executive Summary:   |   |  |
| Signature(s):  |   |  |

### **Case Officer Report**

### Site Location Plan



### **Consultations:**

| Consultation Type                             | Consu             | ltee   | Response     |
|---|-------------------|--|--------------|
| Statutory                                     | DFI Ro            | ads - Enniskillen Office                     | Content      |
| Non Statutory                                 |                   | er - Single Units West -<br>ng Consultations | No Objection |
| Representations:                              |                   | •  |              |
| Letters of Support                            | etters of Support |  |              |
| Number of Support Petitions and No signatures |                   | None Received                                |              |
|   |                   | No Petitions Received                        |              |
|   |                   | No Petitions Received                        |              |
|   |                   |  |              |

### Summary of Issues

N third party representations received and all other material considerations have ben taken into consideration

### **Characteristics of the Site and Area**

The application site is positioned 50m East of 91 Aughrim Road, Magherafelt. The site comprises the northeast portion carved out of a large grassed field located at a crossroads. To the north are two dwellings Nos 101 and 99 Annaghmore Road further northeast is Aughrim Gospel Hall. Further east are two further dwellings Nos 91 and 91a Aughrim Road and further northeast is an Orange Hall.

The north and west boundaries are defined by low level hedgerows with a similar roadside hedge runs along the Ballynagarve Road. The south and east boundaries are undefined. The site's topography is relatively flat and sits approximately 0.5 of a metre below road level.

The surrounding area is characterised by an undulating landscape with the predominant land use agricultural with individual dwellings and associated farm outbuilding peppered throughout

the area. The site is not relocated within any designated zones classified as open countryside as defined in the Magherafelt Area Plan 2015.

### **Description of Proposal**

The applicant is seeking outline planning for a dwelling and garage.

No details surrounding design or landscaping associated with the proposal have been submitted with this application which relates to outline planning consent only. The proposal involves the creation of a new access and entrance to a public road and therefore DFI Roads were consulted in the processing of the application.

All planning application forms, drawings, letters etc. relating to this planning application are available to view on www.planningni.gov.uk.

### **Relevant Site History**

MUDC records indicate that there is no relevant planning history associated with this site. I have no ecological, flooding or residential amenity concerns.

### Representations.

Neighbour notification and press advertisement has been carried out in line with the Council's statutory duty as set down in Article 8 (2) of the Planning GDPO Regulations (NI) 2015. At the time of writing no objections or representations were received. This application was initially advertised in the local press on w/c 25th November 2019 (publication 26th November 2019. Five (5) neighbouring properties were notified on 15th November 2019; all processes were in accordance with the Development Management Practice Note 14 (April 2015).

**<u>EIA Determination</u>**. The Planning (Environmental Impact Assessment) Regulations (Northern Ireland) 2015; the proposal has been considered and does not fit within any categories or threshold identified in Schedule 2 of Environment Impact Assessment.

<u>**HRA Determination**</u> - (Natural Habitats, etc.) (Amendment) Regulations (Northern Ireland) 2015, there is no watercourse directly abutting this site, therefore it is unlikely that there will be any adverse effects from development works on integrity of any National or European site or any water stream by way of a hydrological link to the site.

### Constraints:

DFI: Roads no objection apply standard condition; NIW: No objections standard Informatives

### Planning Assessment of Policy and Other Material Considerations

The following policy documents provide the primary policy context for the determination of this application.

Section 45 (1) of the Planning Act (Northern Ireland) 2011 requires regard to be had to the Development Plan, so far as material to the application and to any other material considerations. Section 6 (4) states that the determination must be made in accordance with the Plan unless

material considerations indicate otherwise. The Magherafelt Area Plan 2015 does not contain any policies in regards to this site.

- 1. Magherafelt Area Plan 2015.
- 2. Draft- Mid Ulster District Council Local Development Plan 2030 ? draft plan
- 3. Strategic Planning Policy Statement (SPPS).
- 4. PPS 3 Planning Policy Statement 3 Access, Movement and Parking.
- 5. PPS 21 Sustainable Development in the Countryside.
- 6. Building on Tradition: A Sustainable Design Guide for the Northern Ireland Countryside.

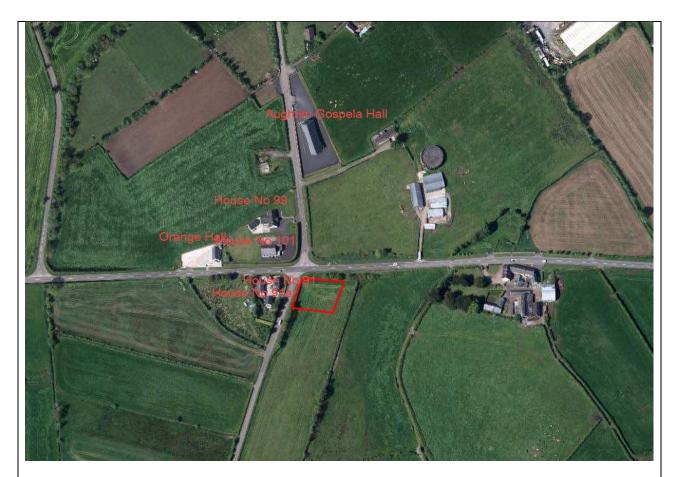
The Magherafelt Area Plan 2015 (MAP) operates as the statutory local development plan for the area the site lies in. The MAP offers no other specific policy or guidance in respect of the proposed development. The MAP does not contain any specific policies relevant to the application.

### The Mid Ulster District Council Local Development Plan 2030- Draft Plan.

The Mid Ulster District Council Local Development Plan 2030- Draft Plan Strategy was launched on the 22nd Feb 2019.Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March for 8 weeks. The re-consultation is due to close at 5pm on 21st May 2020. In light of this the draft plan cannot currently be given any determining weight.

The Strategic Planning Policy Statement for Northern Ireland (SPPS) introduced in September 2015 is a material consideration in determining this application. The SPPS states that a transitional period will operate until such times as a Plan Strategy for the whole of the council area has been adopted. During the transitional period planning authorities will apply existing policy contained within identified policy documents together with the SPPS. Paragraph 1.12 of the SPPS states that any conflict between the SPPS and any retained policy must be resolved in the favour of the provisions of the SPPS. Planning Policy Statement 21: Sustainable Development in the Countryside (PPS21) is a retained policy document under the SPPS and provides the appropriate policy context.

Policy CTY1 of PPS21 sets out the types of development that are considered to be acceptable in the countryside. One of these is CTY 2a development in clusters. There is no conflict or change in policy direction between the provisions of the SPPS and those of PPS 21 in respect of the proposal. The policy provisions within PPS21 (CTY2a, CTY 13 & 14) and PPS 3 remain applicable in terms of assessing the acceptability of the proposed application.



### Fig 1 Spatial map

### Assessment.

The agent emailed me to indicate his view that the site is in the spirit of the policy and request that Council Planning Committee considers the site as an exception to policy, in that the site exhibits 5 out of the 6 criteria. The agent's comments have been taken into consideration along with other material considerations.

PPS 21, Policy CTY 1, establishes that planning permission will be granted for a dwelling house based on CTY2a development within a cluster is acceptable, subject to meeting the policy criteria.

The second policy CTY2a requires proposals for dwellings must comply with the following criteria:-

1. The cluster of development lies outside of a farm and consists of four or more buildings (excluding ancillary buildings such as garages, outbuildings and open sided structures) of which at least three are dwellings;

2. The cluster appears as a visual entity in the local landscape;

3. The cluster is associated with a focal point such as a social/community building/facility, or is located at a cross-roads,

4. The identified site provides a suitable degree of enclosure and is bounded on at least two sides with other development in the cluster;

5. Development of the site can be absorbed into the existing cluster through rounding off and consolidation and will not significantly alter its existing character, or visually intrude into the open countryside; and

6. Development would not adversely impact on residential amenity.

I am satisfied that the proposed development is in compliance with criteria 1, 2, 3, 5 and criteria 6 also based on my observations made on site. I have also carried out an inspection of overhead historical orthographic imagery, along with street view imagery confirms the site is located within an associated cluster of development with the exception of criteria 4.

With regard to the fourth criterion I am satisfied that the application site could provide a suitable degree of enclosure for the development subject to ridge height not exceeding 6.5m above finish floor level. That said, the site is not bounded on two sides with other development criteria 4 states at least two sides bounded by existing development is the minimum acceptable degree of physical relationship between the site and adjacent existing development in the cluster. Whilst I accept that the site has two boundaries that abut the Aughrim and Ballynagarve Roads this however roads and laneways do not represent development as set down in the 2011 Planning Act.

Considering the requirements of CTY 13 - Integration and Design of Buildings in the Countryside planning permission will be granted for a building in the countryside where it can be visually integrated into the surrounding landscape and it is of an appropriate design. A new building will be unacceptable where:

a) It is a prominent feature in the landscape; - the proposal site is not in a prominent location. b) The site lacks long established natural boundaries or is unable to provide a suitable degree of enclosure for the building to integrate into the landscape; - the site has mature and established boundaries to all sides.

c) It relies primarily on the use of new landscaping for integration - the site has mature and established boundaries to all sides

d) Ancillary works do not integrate with their surroundings - as this is an outline application no ancillary works have been indicated, access would be directly off Garrison road should an approval be granted.

e) The design of the building is inappropriate for the site and its locality - as this is an outline application no design has been proposed at this stage.

f) it fails to blend with the landform, existing trees, buildings, slopes and other natural features which provide a backdrop - the site is flat and surrounded by mature vegetation thus could comply with this criteria.

g) In the case of a proposed dwelling on a farm it is not visually linked or sited to cluster with an established group of buildings on a farm - this proposal is not a proposed dwelling on a farm. Thus having considered the points above the proposal adheres to the criteria of CTY 13.

In terms of CTY 14 - Rural character planning permission will be granted for a building in the countryside where it does not cause a detrimental change to, or further erode the rural character of an area. It is considered that the site and its surrounding environment is suitable for absorbing a dwelling subject to a ridge height not exceeding 6.5m above finish floor level.

Thus having considered the points above the proposed adheres to thee criteria of CTY 14.

Having considered all of the information presented it is my professional opinion that the proposal does not adhere to the requirements of CTY 1, CTY 2a, or CTY 14 of PPS21 and as such a refusal should be issued.

### **Neighbour Notification Checked**

Yes

### Summary of Recommendation:

On the basis of my assessment i recommend that this application be refused by the Planning Committee as it fails to comply with criteria 4 contained in CTY 2a of PPS 21

| Signature(s) |  |  |
|--------------|--|--|
| Date:        |  |  |

| ANNEX  |                    |
|--|--------------------|
| Date Valid   | 8th November 2019  |
| Date First Advertised  | 26th November 2019 |
| Date Last Advertised   |                    |
| Details of Neighbour Notification (all ac  | ddresses)          |
| The Owner/Occupier,<br>101 Aughrim Road Magherafelt Londonderry<br>The Owner/Occupier,<br>91 Aughrim Road Magherafelt Londonderry<br>The Owner/Occupier,<br>91a Aughrim Road Magherafelt<br>The Owner/Occupier,<br>97 Aughrim Road Magherafelt Londonderry<br>The Owner/Occupier,<br>98 Aughrim Road, Magherafelt, Londonderry, BT45 6JZ |                    |
| Date of Last Neighbour Notification  | 15th November 2019 |
| Date of EIA Determination  |                    |
| ES Requested   | No                 |
| Planning History<br>Ref ID: LA09/2019/1484/O<br>Proposal: Proposed site for dwelling<br>Address: 50m East of 91 Aughrim Road, Magherafelt,<br>Decision:<br>Decision Date:  |                    |
| Summary of Consultee Responses   |                    |
| DFI Roads no objection subject to standard condition   |                    |
| NI Water no concerns raised.   |                    |
|  |                    |

### Drawing Numbers and Title

Drawing No. 01 Type: Site Location Plan Status: Submitted

Drawing No. 02 Type: Site Layout or Block Plan Status: Submitted

### Notification to Department (if relevant)

Date of Notification to Department: Response of Department:



### Development Management Officer Report Committee Application

| Summary  |   |  |
|--|---|--|
| <b>Committee Meeting Date:</b> 1st September 2020  | Item Number:  |  |
| Application ID: LA09/2019/1587/O   | Target Date:  |  |
| <b>Proposal:</b><br>Proposed gap site CTY8 of PPS 21 for 2<br>No Dwellings (additional information to<br>address septic tank arrangements) | <b>Location:</b><br>Opposite 250 Ballygawley Road<br>Dungannon BT70 1TG.                                  |  |
| Referral Route: Objections, Approve  |   |  |
| Recommendation:  | Approve   |  |
| Applicant Name and Address:<br>Jason Kelly<br>62 Devesky Road<br>Carrickmore<br>Omagh<br>BT79 9BU  | Agent Name and Address:<br>Donnelly Design Services<br>8 Devesky Road<br>Carrickmore<br>Omagh<br>BT79 9BU |  |
| Executive Summary:   |   |  |
| Signature(s):  |   |  |



| Representations:                                |                       |
|---|-----------------------|
| Letters of Support                              | None Received         |
| Letters of Objection                            | 1                     |
| Number of Support Petitions and signatures      | No Petitions Received |
| Number of Petitions of Objection and signatures | No Petitions Received |
| Summary of Issues                               |                       |

-there is no room for two dwellings on the site;

-there would be increased traffic on the private laneway;

-there would be no car parking room;

-the site is prone to waterlogging;

-the site is surrounded by 4 septic tanks;

### **Description of proposal**

This is an outline planning application for 2 no. infill dwellings on a gap site (Policy CTY8 of PPS21).

### Characteristics of site and area

This site is accessed from a private laneway that serves 4 other dwellings, with access onto Ballygawley Road (a former protected route). Cabragh Petrol Filling Station located approx. 1 km to the East. Currently on site there is evidence of foundations of a dwelling that was granted permission under M/2005/0314/F for a 2 storey dwelling.

Along the southern/south eastern boundaries of the site is a mature tree lined hedge. The site slopes gently downhill towards the southern boundary. Along the northern boundary, which is shared with the private laneway, is construction fencing to secure the site.

To the west is a 1 storey dwelling and garage, to the east is a 2 storey dwelling with elongated lawn. North of the site, between the site and the Ballygawley Road are 2 two storey dwellings on generous plots.

To the south is agricultural land. Land in the area is mostly defined by agricultural land, farm holdings and dispersed single dwellings.

### Planning Assessment of Policy and Other Material Considerations

### Planning Act 2011

Section 45(1) of the Planning Act (NI) 2011 requires the Council, in dealing with an application, to have regard to the local development plan (LDP), so far as material to the application, and to any other material considerations. Section 6(4) requires that the determination of proposals must be in accordance with the LDP unless material considerations indicate otherwise.

### Area Plan

The site is located in the open countryside as defined in the Dungannon and South Tyrone Area 2010 where SPPS and PPS21 are applicable. There are no specific area plan policies relevant to this proposal.

The Mid Ulster District Council Local Development Plan 2030 ? Draft Plan Strategy was launched on 22nd February 2019 and is now a material planning consideration in assessing all planning applications in the District. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues being faced with COVID19, this period has been extended and will now close at 5pm on 24th September 2020.

### Representations

One 3rd party objection was received.

In FEB 2020 this proposal was on a weekly delegated list with a recommendation to approval. However, a late objection was received in Feb before a decision was made and the proposal was removed from the delegated list for consideration of this objection. As an objection has been received, this proposal can no longer be considered under delegated procedures, and will now be presented to Planning Committee whereby Members will decide the application.

The late objection raised the following concerns;

-there is no room for two dwellings on the site;

-there would be increased traffic on the private laneway;

-there would be no car parking room;

-the site is prone to waterlogging;

-the site is surrounded by 4 septic tanks;

These will be considered later in my consideration.

Relevant planning history

M/2005/0314/F- Two storey dwelling - change of house type from that approved in M/2004/0774/F -amended plans, permission granted 22.11.2005.

LA09/2019/0410/PAD- a PAD was submitted on this site on 25th March 2019 to the Planning Department for advice on the acceptability of 2 dwellings on this site (CTY8). Commitment was given by Mid Ulster Planning Department that it would appear to meet the principle for a double infill.

Key Planning Policy and consideration

Strategic Planning Policy Statement- The policy provision of SPPS do not impact on the policy provisions of PPS21 Sustainable Development in the Countryside in relation to the assessment of this proposal.

The overarching policy for development in the countryside is PPS21. There are certain instances where the development of a dwelling is considered acceptable in the countryside subject to certain criteria. These are listed in CTY1 Development in the Countryside. The applicant has provided a case that the site represents a gap site within an existing built up frontage therefore will be assessed against policy CTY 8 Ribbon Development.

In considering Policy CTY8- Ribbon Development it states that an exception will be permitted for the development of a small gap site sufficient only to accommodate up to a maximum of 2 houses within an otherwise substantial and continuously built up frontage and provided this respects the existing development pattern along the frontage in terms of size, scale, siting and plot size and meets other planning and environmental criteria. For the purposes of this policy the definition of a substantial and built up frontage includes a line of 3 or more buildings along a road frontage without accompanying development to the rear.

To the east of the site, along a shared private laneway, is a 2 storey dwelling and garage sited side by side. To the west is a 1 1/2 storey dwelling and detached garage. Between these row of 4 buildings is the application site. Permission for one dwelling has been granted on the application site and founds are in place to the west of the site. The site is largely in keeping with the plot shapes and sizes surrounding the site. In my view, one dwelling on this site would be more in keeping with the character of the plot sizes in the area, however, Mid Ulster Planning Department gave a commitment (under the above PAD) that the site would appear to meet the principle of a double infill. For this reason, I find this proposal acceptable.

The site represents a small gap sufficient only to accommodate up to a maximum of 2 houses within an otherwise substantial and continuously built up frontage which is the private laneway.

There is a good sense of enclosure to this site, with mature hedgerows to the south and east, and is set behind existing development between it and the Ballygawley Road. 2 dwellings on this site will integrate satisfactorily into the landscape.

The proposal meets the exception to policy CTY8 and will not create ribbon development. It will also integrate into the landscape and will not have a detrimental impact on rural character and does not offend policies CTY13 or 14.

This is an outline proposal. Most of the dwellings beside this site are 2 storey, a ridge restriction of 7.5m in height is reasonable and will allow 2 storey dwellings. Retention of existing natural boundaries, where possible, will also assist with integration.

### Other Policy and Material Considerations

Dfl Roads have no objections to this proposal subject to conditions requiring 4.5m by 120m sightlines onto the public road and a forward sight distance of 120m. A revised site location plan was received by the Planning Department on 19th Feb 2020 which show red line extended along the private access to the public road. No visibility splays are shown on this map to the public road, however there are generous grass verges on either side which are controlled by Dfl Roads and therefore splay requirements are in situ. There is no requirement to show splay provision in this case. As the red line was extended I re-advertised the proposal in the local press and carried out re-neighbour notification.

The site is not subject to flooding and there are no land contamination issues to consider.

There is a field drain/sheugh located along the southern boundary. Policy FLD4 of PPS15 does not allow the culverting of such watercourses. A condition can be attached to ensure no culverting takes place and that sufficient protection of the watercourse and vegetation to the south are protected during construction, details to be agreed at RM stage.

Design can be considered at Reserved Matters stage, with consideration given to traditional rural design principles and any impacts the proposal may have on the residential amenity of adjacent properties, and each other. In my view there is ample space to site 2 dwellings that will not have a detrimental impact on existing or proposed private residential amenity.

### Consideration of objection

The objector is concerned that there is insufficient room on this site for two dwellings. As stated above, a PAD was submitted to Mid Ulster District Council for two dwellings on this site and Council gave a commitment for the principle of a double infill. In my view 2 dwellings on this site will not have a detrimental impact on the character of this area of landscape and that this proposal falls within the spirit of policy CTY8 of PPS21. In my view there is sufficient room for two dwellings on this site, for car parking and private amenity areas. In my view, 2 dwellings can be sited on this site to ensure that there will be no overlooking or overshadowing of neighbouring property. This can be controlled at Reserved Matters stage as the current proposal is only an outline application and no details of the dwellings to be constructed have been provided.

The objector raised concern that there would be increased traffic on the private laneway. Dfl Roads were consulted on this proposal and raise no concern over additional traffic movements on this laneway. In my view, these additional traffic movements will not have a detrimental impact on existing residential amenity or road safety. There is sufficient

room at the entrance of the private lane onto the public road for 2 cars to pass safely, so that a car can pull off the road when one is accessing the public road.

In terms of carparking provision, an indicative block plan was provided with this proposal which shows sufficient room for two dwellings on this site with in curtilage parking and sufficient private amenity space. Dfl Roads raised no concern over parking provision. There is sufficient parking provision for the proposed dwellings.

While the site may be prone to waterlogging there is no evidence from the Strategic Flood maps NI that the site is within a flood plain or suffers from pluvial or surface water flooding. In my view a Drainage Assessment is not required in this instance. Even in circumstances where a drainage assessment is not required by the policy it remains the responsibility of the applicant (or a suitably qualified person with demonstrable experience in flood risk assessments) to assess the flood risk and drainage impact of the proposed development and to mitigate the risk to their development and that beyond the site.

In terms of the site being surrounded by four septic tanks. On my site visit it was not clear where the positions of these septic tanks were located. No unpleasant odours were observed. Every septic tank is subject to separate licencing/permit from NIEA. It is the landowner/developers responsibility to ensure appropriate licence/permits are in place. If soakaway/discharge is required through third party land this is a third party matter between the interested parties. To ensure that there would be no detrimental impacts to residential amenity through existing or proposed septic tank arrangements I asked the agent to provide a map to identify the locations of existing and proposed tanks. The agent provided this information and I consulted Environmental Health for comment on the proposed indicative layout drawing No. 02 rev1 date received 2nd July 2020. Environmental Health provided comment on this additional information dated 13/08/2020 and raised no objection to the proposal. Environmental Health make the c\_following comments;

-Whilst a separation distance between septic tank location and habitable dwellings of 15 metres is preferred, BS 6297: 2007 + A1: 2008- Code of Practice For The Design and Installation of Drainage Fields for Use in Wastewater Treatment- refers to a minimum separation distance from habitable dwellings of 7 metres.

The location of the septic tank which serves site 1 (see 02 rev1) appears to be 11 metres from the dwelling whilst the septic tank for site 2 as noted on the drawing appears to be 10 metres from the dwelling.

It is therefore considered unlikely that the location of the proposed septic tanks will impact residential amenity.-

I am satisfied that the views of the objector have been considered and do not make any material change to my recommendation of approval on this proposal.

### Neighbour Notification Checked

Yes

### Summary of Recommendation:

That planning permission is granted with the following conditions.

Conditions

1. As required by Section 62 of the Planning Act (Northern Ireland) 2011, application for approval of the reserved matters shall be made to the Mid Ulster Council within 3 years of the date on which this permission is granted and the development, hereby permitted, shall be begun by whichever is the later of the following dates:-

i. the expiration of 5 years from the date of this permission; or ii. the expiration of 2 years from the date of approval of the last of the reserved matters to be approved.

Reason: Time Limit.

2. Approval of the details of the siting, design and external appearance of the buildings, the means of access thereto and the landscaping of the site (hereinafter called ""the reserved matters""), shall be obtained from the Mid Ulster District Council, in writing, before any development is commenced.

Reason: To enable Mid Ulster Council to consider in detail the proposed development of the site.

3. There shall be no culverting of the watercourse along the southern boundary, as indicated in yellow on drawing No. 01 date stamp received 4th DEC 2019. A 5m maintenance strip along this watercourse shall be identified on a block plan at reserved matters stage and no development shall take place within this maintenance strip.

Reason: To safeguard existing biodiversity and to ensure proper access is provided to this watercourse in the event of maintenance requirements.

4. Details of existing and proposed levels within the site, levels along the roadside, and the finished floor level of the proposed dwellings shall be submitted for approval at Reserved Matters stage. The dwellings shall be built in accordance with levels agreed at Reserved Matters stage.

Reason: To ensure that the dwelling integrates into the surrounding countryside and to protect amenity.

5. The dwellings hereby permitted shall have a ridge height not more than 7.5m from finished floor level, unless otherwise agreed in writing.

Reason: So that the building integrates into the surrounding countryside and respects the character of development in the area.

6. The under build of the proposed dwellings shall not exceed 0.45m at any point within its proposed footprint.

Reason: So that the building integrates into the surrounding countryside and respects the character of development in the area.

7. All trees and hedges, indicated in yellow on drawing No. 01 date stamp received 4 DEC 2019 shall be permanently retained at their existing height unless otherwise agreed in writing at Reserved Matters stage.

Reason: To ensure the development integrates into the landscape and in the interests of visual amenity and biodiversity.

8. During the first available planting season following the commencement of any dwelling hereby approved, a landscaping scheme, as agreed with the Council at Reserved Matters stage shall be implemented as agreed. The scheme shall include details of those trees and hedges to be retained and measures for their protection during the course of development; details of a native species hedge to be planted to the rear of the visibility splays and along all new boundaries. The scheme shall detail species types, siting and planting distances and a programme of planting for all additional landscaping on the site and will comply with the appropriate British Standard or other recognised Codes of Practice. Any tree, shrub or other plant identified in the landscaping scheme dying with 5 years of planting shall be replaced in the same position with a plant of a similar size and species.

Reason: To ensure the provision of a high standard of landscape.

9.

A scale plan at 1:500 shall be submitted as part of the reserved matters application showing the access to be constructed in accordance with the attached form RS1 including;

-sight lines of 4.5m by 120m in both directions onto the public road;

-a forward sight distance of 120m on the public road.

The access as approved at Reserved Matters stage shall be constructed in accordance with the approved plans, prior to the commencement of any other development hereby approved.

Reason: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

Informatives

1. This approval does not dispense with the necessity of obtaining the permission of the owners of adjacent dwellings for the removal of or building on the party wall or boundary whether or not defined.

2. This permission does not alter or extinguish or otherwise affect any existing or valid right of way crossing, impinging or otherwise pertaining to these lands.

3. This permission does not confer title. It is the responsibility of the developer to ensure that he controls all the lands necessary to carry out the proposed development.

### Signature(s)

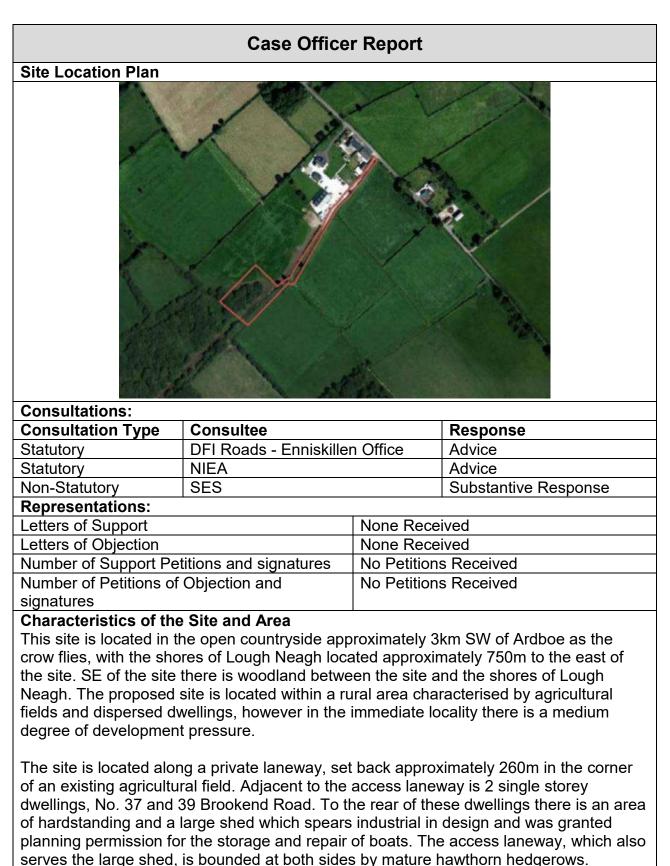
Date:

|  | ANNEX              |
|--|--------------------|
| Date Valid   | 5th December 2019  |
| Date First Advertised  | 17th December 2019 |
| Date Last Advertised   | 10th March 2020    |
| Details of Neighbour Notification (all addresses)<br>The Owner/Occupier,<br>250 Ballygawley Road Dungannon Tyrone<br>The Owner/Occupier,<br>252 Ballygawley Road Dungannon Tyrone<br>Anthony and Sheila McGonnell<br>252 Ballygawley Road,Dungannon,BT70 1TG<br>The Owner/Occupier,<br>254 Ballygawley Road Dungannon Tyrone<br>The Owner/Occupier,<br>256 Ballygawley Road Dungannon Tyrone |                    |
| Date of Last Neighbour Notification  | 23rd July 2020     |
| Date of EIA Determination  |                    |
| ES Requested   | Yes /No            |
| Notification to Department (if relevant)   | 1                  |
| Date of Notification to Department:<br>Response of Department:   |                    |



### Development Management Officer Report Committee Application

| Summary  |  |  |
|--|--|--|
| Committee Meeting Date:  | Item Number:   |  |
| Application ID: LA09/2020/0024/F   | Target Date: 22/04/20                                      |  |
| <b>Proposal:</b><br>Proposed 3No. lodges for short term<br>accommodation to facilitate access to adjacent<br>lough shore nature area | Location:<br>210m South West of 35 Brookend Road<br>Ardboe |  |
| Referral Route:<br>Recommended refusal   |  |  |
| Recommendation:  | Refusal  |  |
| Applicant Name and Address:<br>Donal Coney<br>35 Brookend Road<br>Ardboe<br>BT71 5BR   | Agent Name and Address:                                    |  |
| Executive Summary:   |  |  |
| Signature(s):  |  |  |



Planning permission (LA09/2020/0347/O) was recently granted for a dwelling and garage to the rear of the storage shed which proposes to also use the existing access. The south west boundary of the site is defined by mature trees with the remaining boundaries not clearly defined.

### **Description of Proposal**

This is a full planning application for 3 no. lodges for short-term accommodation to facilitate access to adjacent Lough Shore Nature Area.

### Planning Assessment of Policy and Other Material Considerations

Section 45(1) of the Planning Act (NI) 2011 requires the Council, in dealing with an application, to have regard to the local development plan (LDP), so far as material to the application, and to any other material considerations. Section 6(4) requires that the determination of proposals must be in accordance with the LDP unless material considerations indicate otherwise.

# The following documents provide the primary policy context for the determination of this application:

Regional Development Strategy 2030 Strategic Planning Policy Statement for Northern Ireland Cookstown Area Plan 2010 Planning Policy Statement 2: Natural Heritage Planning Policy Statement 3: Access, Movement and Parking Planning Policy Statement 21: Sustainable Development in the Countryside Planning Policy Statement 16: Tourism

Mid Ulster Development Plan 2030 Draft Plan Strategy was launched on the 22nd Feb 2019. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25<sup>th</sup> March for 8 weeks. The re-consultation was due to close at 5pm on 21<sup>st</sup> May 2020. In light of this the draft plan cannot currently be given any determining weight.

### Representations

Press advertisement and Neighbour Notification have been carried out in line with the Council's statutory duty. At the time of writing, no third party objections were received.

### **History on Site**

LA09/2019/0573/F - Proposed 2No lodges for short term accommodation to facilitate access to adjacent Lough Shore Nature Area - 210m South West of No 35 Brookend Road, Ardboe – Withdrawn

LA09/2020/0347/O - Proposed dwelling and garage - 120m South West of 39 Brookend Road, Ardboe – Permission Granted 19/08/20

I/2013/0142/F - Proposed building to accommodate Lough Neagh Fishing Boat General Domestic Store (Amended description - P1 and plans) - Lands to the rear of Nos 37 and 39 Brookend Road, Ardboe – Granted 24.01.2014

LA09/2016/0386/F - Single storey side extension to existing dwelling to provide bedroom and en-suite - 37 Brookend Road, Ardboe, Dungannon – Granted 23.05.2016

### Key Policy Considerations/Assessment

<u>Cookstown Area Plan 2010</u> – the site is located outside any settlement limits in proximity to the shores of Lough Neagh. There are designated nature reserves located to the SW and SE of the site. There are no specific plan policies pertaining to this proposal, the

regional planning policy statements will apply until such times as a Local Development Plan is adopted.

<u>The Strategic Planning Policy Statement for Northern Ireland</u> – advises that the policy provisions of Planning Policy Statement 21: Sustainable Development in the Countryside are retained.

<u>Planning Policy Statement 21 (PPS21): Sustainable Development in the Countryside</u> – PPS21 is the overarching policy for development in the countryside. It outlines that there are certain instances where the development of a dwelling is considered acceptable in the countryside subject to certain criteria. These are listed in Policy CTY1 of PPS21 including tourism development in accordance with the TOU policies contained within PSRNI. These TOU policies have since been superseded by PPS16 - Tourism therefore this proposal will be considered under the relevant policy within PPS16. SPPS does not make any changes to these policy considerations.

Tourism makes a vital contribution to the Northern Ireland economy, it can play an important role in helping to support the viability of many local suppliers, services and facilities. However, tourism accommodation located in the countryside needs to be located at appropriate locations and managed in a sustainable manner in order to protect the rural landscape and environment in line with the area plan and other material considerations. This proposal is for self-catering accommodation in the countryside therefore the provisions of PPS16 TSM5 apply.

TSM5 states that permission will be granted for self-catering units of tourist accommodation should the proposal meet any one of three circumstances. In my view the proposal does not meet any of the circumstances set out in policy as;

- a) it is not located within the grounds of an existing or approved hotel, self-catering complex, guest house or holiday park;
- although the proposal is a cluster of 3 units, it has not been demonstrated that the proposal is located at or close to an existing or approved tourist amenity with a significant visitor attraction requiring these units;
- c) it is not for the restoration of an existing clachan or close.

Paragraph 7.25 of Policy TSM5 J&A states "Where units are proposed in association with a tourist amenity, Policy requires that the tourist amenity must be a significant visitor attraction in its own right." The applicant has failed to specify the tourism facility in which the proposal will cater or provide evidence of visitor numbers or the provision of existing facilities linked to and enabling usage of the attraction. It is acknowledged that Lough Neagh is located in close proximity to the application site, however there is insufficient information to demonstrate the numbers of tourists that these cottages would attract or the existing facilities in place that would attract or accommodate them. At present there is no designated walks around the Lough at this location, nor is there any indication that there is existing facilities and/or equipment such as jetties, boats etc in place to cater for tourism. Policy TSM5 J&A states "Policy provides for sustainable opportunities for selfcatering tourist accommodation in the countryside particularly in areas where tourism amenities and accommodation have become established or likely to be provided as a result of tourism initiatives such as the Signature Projects". No such signature project exists close to this site and the area does not benefit from established tourism amenities and accommodation.

Paragraph 7.28 of Policy TSM5 J&A states "Permanent residential use of self-catering units will also be deterred through design. Such units will be required to demonstrate an informal site layout with communal open space only. Informal road layout without designated car parking will also be required." In my view the proposed self-catering units are contrary to Policy TSM5 in that the design and layout could easily be used for permanent residential accommodation. Each has its own defined curtilage, individual parking, own kitchen, living room, bathroom and 3 bedrooms. I have relayed these concerns to the applicant and I received an indicative plan via email with slight amendments to the proposed layout. The amendments do not extend to the floor plans or elevations of the self-catering units rather encompass minor changes to the layout, removing the designated parking and slightly amending the orientation of the units. I do not consider these indicative amendments would deter permanent residential use as designated parking could still be achieved within the curtilage of each unit. Nevertheless, these amended plans to date have not been received in hard copy and to scale.

Policy TSM7 of PPS 16 applies to all types of tourism development and is considered as follows;

- a) I am satisfied that a movement pattern is provided which would support walking, cycling, meets the needs of people whose mobility is impaired, respects existing public rights of way. While access to public transport is not convenient, the settlement of Ardboe is within 2 miles of the site where access to public transport is available.
- b) The design of the buildings appear as dwellings rather than holiday/short term accommodation. However, the site is located adjacent to Lough Neagh which is an ASSI/SAC/RAMSAR site. Shared Environmental Services (SES) require a Preliminary Ecological Appraisal, as well as additional information on the disposal of surface water and sewage, during construction and operation. SES also advise that a Habitat Regulation Assessment is required and that NIEA should be reconsulted once all information is received as there may be impacts on natural heritage interests which are not related to SPA/Ramsar. I requested amendments to the site plan to show the location of the septic tank and soakaways to address the surface water and sewage concerns on 22/07/20 however to date these have not been received. At present it is not possible to full assess impacts on sustainability and biodiversity. The applicant has advised that they have been waiting on an environmental consultant to undertake the requested appraisal which has been delayed given the ongoing COVID 19 pandemic. As I do not consider the proposed development is acceptable in principle and therefore recommending refusal, I do not consider it appropriate that the applicant goes to this expense, however should be permission be granted this will need to be addressed.
- c) The proposed boundary treatment includes a mix of post and wire fencing and natural landscaping. Drawing No.01 date stamped 7<sup>th</sup> January 2020 includes a detailed planting schedule which is considered acceptable. The proposal is set back significantly from the public road with a backdrop of mature woodland therefore I consider there is adequate enclosure and screening. However, given

the proposal is for self-catering units, it is considered communal shared space would have been more appropriate than separated curtilages.

- d) The P1 form states that surface water will be directed to a soakaway. SES require the site layout plan to include the location of the soakaways which was requested 22/07/20 however to date these have not been received. This will need to be addressed should permission be granted.
- e) In my view the proposal is designed to deter crime and promote personal safety, the site is accessed via a private laneway, set back from the public road behind the applicants dwelling.
- f) This proposal does not involve public art therefore this criterion is not applicable.
- g) The immediate surrounding land use is predominantly agricultural land and woodland. The proposed tourism units are set back from the Brookend Road with limited public views. The scale, size and massing of the units are considered modest and will not detract from the landscape quality. However the granting of 3no. residential units, albeit for short term self-catering use, could result in a buildup of development detrimental to the rural character of that area.
- h) It is considered there is sufficient separation distance from neighbouring properties to ensure no detrimental impact on residential amenity.
- i) I do not considered the proposal will have a detrimental impact on features of built heritage. However, further additional information is required by the applicant to demonstrate that features of natural heritage will not be impacted by the proposal.
- j) Additional information is required to demonstrate that sufficient measures are put in place to deal with sewage effluent from the proposal. As mains sewage connection is not available in this location, the sewage will have to be dealt with by septic tank. I requested amendments to the site plan to show the location of the septic tank on 22/07/20 however to date this has not been received.
- k) Access arrangements are in accordance with PPS3 Access, Movement and Parking and Dfl Roads have no objections to this proposal subject to splays of 2.4m by 60m in both directions along with other conditions.
- I) It is considered the proposed access to the public road, subject to conditions suggested by Dfl Roads, will not prejudice road safety.
- m) DfI Roads raise no objection over extra traffic onto the public road and it is my view the existing road network can accommodate any additional traffic associated with the proposed development.
- n) There is no access to a protected route proposed.
- o) The proposal will not extinguish or significantly constrain an existing or planned public access to the coastline or a tourism asset.

In terms of policy CTY13 of PPS21, it is my view that the proposal will integrate into the landscape as it is set back from the public road with limited public views and is of a size, scale and location that will not significantly impact the visual character or landscape quality of the area. I consider the proposal will not have a detrimental impact on the rural character of the area and therefore complies with Policy CTY14.

Policy NH1 of PPS2 Planning and Nature Conservation sets out planning permission will only be granted for a development proposal which either individually or in combination with existing and/or proposed plans or projects, is not likely to have a significant effect on a European Site or Ramsar Site. NIEA were consulted on this application and responded with standing advice given no accompanying ecological information had been submitted. As mentioned above, insufficient information has been provided to demonstrate that there will be no detrimental impact to the conservation objectives of nearby Lough Neagh which is a European Protected Site/Natura 2000.

It should be noted that a previous application (LA09/2019/0573/F) for 2No lodges for short-term accommodation to facilitate access to adjacent Lough Shore Nature Area was withdrawn on 11/03/20. The case officer for this Planning Application also considered that the proposal was contrary to Policy TSM5 and TSM7 of PPS16 and recommended refusal. Planning Application LA09/2019/0573/F was presented to the Planning Committee on 1<sup>st</sup> September 2019 with a recommendation to refuse however was subsequently deferred on the basis additional information would be submitted in support of the application and to address SES Natural Environment concerns. No additional information was received and the application was withdrawn 6 months later following the submission of this Planning Application – LA09/2020/0024/F.

### Neighbour Notification Checked

Yes

### Summary of Recommendation:

The proposal is recommended for refusal for the reasons stated below.

### Reasons for Refusal:

- 1. The proposal is contrary to the Strategic Planning Policy Statement and Policy CTY1 of Planning Policy Statement 21, Sustainable Development in the Countryside in that there are no overriding reasons why this development is essential in this rural location and could not be located within a settlement.
- 2. The proposal is contrary to the Strategic Planning Policy Statement and Policy TSM5 of Planning Policy Statement 16 Tourism in that it has not been demonstrated that the proposal is located at or close to an existing or approved tourist amenity that is a significant visitor attraction in its own right.
- 3. The proposal is contrary to Policy TSM5 of Planning Policy Statement 16 Tourism in that the design and layout could provide permanent residential accommodation in the countryside and as such would have a detrimental impact on the rural character of the area and represent an unsustainable form of development in the countryside.

4. The proposal is contrary to Policy TSM 7 of PPS16 Tourism and PPS2 Planning and Nature Conservation in that insufficient information has been provided to demonstrate that the proposal will not have a detrimental impact on natural heritage features of importance, including Lough Neagh SPA/Ramsar/ASSI.

### Signature(s)

Date:



### Development Management Officer Report Committee Application

| Summary  |   |  |
|--|---|--|
| Committee Meeting Date:  | Item Number:  |  |
| Application ID: LA09/2020/0153/O   | Target Date: 20/05/20   |  |
| <b>Proposal:</b><br>Proposed dwelling and domestic garage                                      | Location:<br>Adjacent and north east of junction with<br>Mullaghmoyle Road on Colliers lane, Coalisland |  |
| Referral Route:  |   |  |
| Recommended refusal  |   |  |
| Recommendation:  | Refusal   |  |
| Applicant Name and Address:<br>Marianne Sturtridge<br>68 Hermitage Road<br>Plymouth<br>PL3 4RY | Agent Name and Address:<br>McKeown and Shields<br>1 Annagher Road<br>Coalisland<br>BT71 4NE             |  |
| Executive Summary:   |   |  |
| Signature(s):  |   |  |

# Case Officer Report Site Location Plan Image: Site Location Plan Site Location Plan Consultations: Consultations: Consultee Response Statutory DFI Roads - Enniskillen Office Advice Non-Statutory DETI Substantive Response Representations: Letters of Support None Received Letters of Support

| Letters of Objection                       | 1                     |
|--|-----------------------|
| Number of Support Petitions and signatures | No Petitions Received |
| Number of Petitions of Objection and       | No Petitions Received |
| signatures                                 |                       |

### Characteristics of the Site and Area

The application is located on Phase 2 Housing Land within the development limits of Coalisland as defined within the Dungannon and South Tyrone Area Plan 2010. The site comprises a roadside rectangular plot of land located at the junction of Mullaghmore Road with a proposed access on to Colliers Lane. The surrounding character is rural, however there is a medium degree of development pressure in the immediate surrounding context with 2 no. detached single storey dwellings, 1 and a ½ storey dwelling currently in construction to the southeast in a row. Immediately adjacent to the proposal site to the southwest there is also approval for a single dwelling M/2009/0280/F and it appears the foundations are in place. The topography of the site is relatively flat. The northwest and southwest roadside boundaries are defined by established hedging. The northeast and southeast boundaries are currently defined by post and wire fencing.

### **Description of Proposal**

This is an outline planning application for a dwelling and garage on lands adjacent and north east of junction with Mullaghmoyle Road on Colliers Lane, Coalisland.

### Planning Assessment of Policy and Other Material Considerations

Section 45(1) of the Planning Act (NI) 2011 requires the Council, in dealing with an application, to have regard to the local development plan (LDP), so far as material to the application, and to any other material considerations. Section 6(4) requires that the

determination of proposals must be in accordance with the LDP unless material considerations indicate otherwise.

## The following documents provide the primary policy context for the determination of this application:

Regional Development Strategy 2030 Strategic Planning Policy Statement for Northern Ireland Dungannon and South Tyrone Area Plan 2010 Planning Policy Statement 3: Access, Movement and Parking Planning Policy Statement 21: Sustainable Development in the Countryside

Mid Ulster Development Plan 2030 Draft Plan Strategy was launched on the 22nd Feb 2019. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25<sup>th</sup> March for 8 weeks. The re-consultation was due to close at 5pm on 21<sup>st</sup> May 2020. In light of this the draft plan cannot currently be given any determining weight.

### Representations

Press advertisement and Neighbour Notification have been carried out in line with the Council's statutory duty. 1No. objection letter has been received on 15<sup>th</sup> May 2020, the details of which are outlined and considered below.

• The objection referred to previous planning approvals M/2009/0280 and M/2007/0482/RM querying has planning approval expired and seeking to lodge an objection due to failure to neighbour notify and also that there appears to be no discharge for water available.

The planning applications referred to relate to the same site, adjacent to the proposal site subject to this application, and were granted planning permission on 12/06/07 and 14/05/09 respectively. The matters raised above do not relate to this planning application, therefore the senior planner has responded to the objector on these matters separately.

• The objection seeks assurance that there is no encroachment on their property as both sites are situated on land adjacent to theirs.

It is unclear whether "both sites" relate to the proposal site subject to this application or the above referenced applications M/2009/0280 and M/2007/0482/RM only. Regardless, land ownership is outside the remit of planning and a civil matter between the applicant and the objectors. Any planning permission granted does not confer title. It is the responsibility of the applicant to ensure that they controls all the lands necessary to carry out the proposed development.

### History on Site

M/2009/0280/F - Proposed dwelling to increase site area & siting from previous planning application M/2007/0482/RM - 140m NE of 23 Mullaghmoyle Road, Coalisland – Permission Granted 14/04/09

M/2007/0482/RM - Proposed dwelling - 140m N.E. of 23 Mullaghmoyle Road, Coalisland – Permission Granted 12/06/07

LA09/2019/1205/F- Proposed infill dwelling under PPS 21 CTY8 - Lands 10m NW of 27 Colliers Lane, Coalisland – Permission Granted 23/10/19

LA09/2017/1546/F - Proposed change of house type from that approved under LA09/2016/0169/RM including erection of detached garage – 52m South East of 25 Colliers Lane, Coalisland – Permission Granted 27/02/18

LA09/2016/0144/O - Dwelling and Garage - 52m SE of 25 Colliers Lane, Coalisland – Permission Granted 26/05/16

### Key Policy Considerations/Assessment

Dungannon and South Tyrone Area Plan 2010 – The application is located on Phase 2 Housing Land within the development limits of Coalisland. The Area Plan states Phase 2 Housing Land in Coalisland would not be released for development prior to a housing land review in 2005 and in the interim planning permission will only be granted on Phase 2 land for single dwellings that are in accordance with Green Belt policies. The housing review that took place in 2005 indicated that there was sufficient land within Phase 1 to accommodate future housing needs for Coalisland, without the release of Phase 2 land. As such proposals on land zoned for Phase 2 Housing Land in Coalisland are to be assessed under the rigours of Green Belt Policies. Green Belt policies have now been superseded by the provisions of PPS21 Sustainable Development in the Countryside, therefore this proposal will be assessed under PPS21.

<u>The Strategic Planning Policy Statement for Northern Ireland</u> – The SPPS states that a transitional period will operate until such times as a Plan Strategy for the whole of the council area has been adopted. During the transitional period planning authorities will apply existing policy contained within retained policy documents together with the SPPS. Paragraph 1.12 of the SPPS states that any conflict between the SPPS and any retained policy must be resolved in the favour of the provisions of the SPPS. SPPS advises that the policy provisions of Planning Policy Statement 21: Sustainable Development in the Countryside are retained.

<u>Planning Policy Statement 21 (PPS21): Sustainable Development in the Countryside</u> – PPS21 is the overarching policy for development in the countryside. It outlines that there are certain instances where the development of a dwelling is considered acceptable in the countryside subject to certain criteria.

It was unclear from Drawing No.01 date stamped 5<sup>th</sup> February 2020 which policy under PPS21 the agent was relying on for this proposal therefore justification was sought. A Supporting Statement was received on 17/07/20; the arguments presented in the supporting statement are summarised below.

- The proposal site is within the settlement limits and comparable in scale and proportion to those sites already approved therefore it is considered it complies with and respects the spirit of the requirements of the Area Plan.
- A dwelling on the site would not have a detrimental effect on the future development of the adjoining housing land and sufficient weight should be applied to the planning history on the lands to the east.
- Paragraph 6.73 of SPPS and Policy CTY2a of PPS21 provides for reasonable flexibility for the rounding off of development

### **Consideration**

It is recognised that proposal site is located within the settlement limits of Dungannon, however the Dungannon and South Tyrone Area Plan 2010 designated this land as CH24 Phase 2 housing land and advised this land was to be held in reserve subject to a review and its development in the short term would not be permitted. The review in 2005 indicated that there was sufficient land within Phase 1 to accommodate future housing needs for Coalisland, without the release of Phase 2 land. Therefore, Policy HOU1 provides for this land to be safeguarded and proposals for single dwellings will only be allowed in accordance with relevant Green Belt Polices. The agent has argued the proposal site represents rounding off of development and will not prejudice the overall development of the remainder of the Phase 2 land. It is not considered that the applicant has put forward a sufficient argument to justify the release of this Phase 2 Housing Land and warrant approval. The forthcoming draft Plan Strategy will provide details of how housing growth will be allocated across the District, however the zoning of such land will form part of the second stage of the Development Plan process - the Local Policies Plan. Phase 1 and Phase 2 lands will continue to be reviewed as part of the plan making process.

The agent has relied on the planning history of adjacent land to the east of the proposal also zoned as Phase 2 housing land. PPS21 is the operable policy for these lands designated Phase 2, therefore these planning approvals were assessed and considered to comply with Policy contained within PPS21. The agent has referred to Policy CTY2a of PPS21 in support of this proposal.

Policy CTY2a of PPS21 provides an opportunity for a new dwelling at an existing cluster of development provided criteria are met. The application site abuts the existing road network to the west and south. West of the proposal site there is a farm complex accessed via Tullaghmore Road. Immediately east of the application site is a plot of land which appears to have foundations in place. Further east there is a 1 and  $\frac{1}{2}$  storey house under construction and adjacent to this there is 2no.detached single storey dwellings. There are a further 2 no. 2 storey dwellings further east approximately 220 metres from the proposal site. Given the separation distance with neighbouring properties and existing natural screening of the site, I do not have concerns with respect adverse impact on residential amenity. It is considered that the proposal site is located in an area with medium degree of development pressure and it may be considered when travelling along Colliers Lane this build-up of development could be read together as a visual entity. However, the application site is not located at a cross-roads nor associated with a focal point. Furthermore, the development is not bound on any side by development. Overall, I do not consider that the proposed development meets all the criteria outlined under CTY2a New Dwelling in an Existing Cluster to merit the granting of permission under this policy. Policy CTY8 states planning permission will be refused for a building which creates or adds to a ribbon of development. As the proposal is not bound on any side by development nor constitutes a small gap site in a continuous built up frontage, I consider if approved the proposal would reinforces a built-up appearance and is therefore also contrary to Policy CTY8.

CTY 13 states that planning permission will be granted for a building in the countryside where it can be visually integrated into the surrounding landscape and it is of an appropriate design. The application site is located along the roadside however given the relatively flat topography and existing, roadside vegetation to the southeast and southwest boundaries, I consider the proposal site could provide a suitable degree of enclosure for a dwelling and garage without appearing as an overly prominent feature in the landscape. However I consider the principle of development is unacceptable as it does not meet any circumstance outlined within Policy CTY1.

In terms of policy CTY14, planning permission will only be granted for a building in the countryside where it does not cause a detrimental change to, or further erode the rural character of an area. It is considered that the site and the surrounding environment is suitable for absorbing a dwelling without significantly impacting on the surrounding character and therefore complies with Policy CTY14.

### PPS 3: Access, Movement and Parking

Dfl Roads have been consulted and have raised no objections to the proposal subject to conditions. Therefore, it is not consider a dwelling on the site satisfying Policy AMP2 of PPS3 and would not prejudice road safety or significantly inconvenience the flow of traffic.

### Additional considerations

In addition to checks on the planning portal online, environmental map viewers have been checked and identified no natural or built heritage interests of significance on site. The site is located within an area of constraint on abandoned mines, however DETI Geological Survey of Northern Ireland were consulted and have offered no objections.

### **Neighbour Notification Checked**

Yes

### Summary of Recommendation:

The proposal is recommended for refusal for the reasons stated below.

### Reasons for Refusal:

 The proposal is contrary to Dungannon and South Tyrone Area Plan 2010 Policy HOUS1 in that the development is located on land zoned as Phase 2 Housing Land which is a land bank and currently not available for development and the proposal fails to meet any of the requirements for a single dwelling as specified in Policy CTY1 of Planning policy Statement 21, Sustainable Development in the Countryside.

### Signature(s)

Date:



### Development Management Officer Report Committee Application

| Summary   |   |  |
|---|---|--|
| <b>Committee Meeting Date:</b> 1st September 2020   | Item Number:  |  |
| Application ID: LA09/2020/0169/O  | Target Date: 22/05/2020   |  |
| <b>Proposal:</b><br>Proposed housing development.   | <b>Location:</b><br>Site immediately West & Adjacent to<br>Dernagh Cottages Lisnastrane Road<br>Coalisland. |  |
| Referral Route: Approval with objections  |   |  |
| Recommendation:   | Approval  |  |
| <b>Applicant Name and Address:</b><br>Malachy McIlvenna<br>27 Lisnastrane Rd,<br>Lisnastrane,<br>Coalisland | Agent Name and Address:<br>McKeown & Shields Associates Ltd<br>1 Annagher Road<br>Coalisland<br>BT71 4NE    |  |
| Executive Summary:  |   |  |
| Signature(s):   |   |  |

# **Case Officer Report** Site Location Plan

| Representations:                 |                       |
|----------------------------------|-----------------------|
| Letters of Support               | None Received         |
| Letters of Objection             | 2                     |
| Number of Support Petitions and  | No Petitions Received |
| signatures                       |                       |
| Number of Petitions of Objection | No Petitions Received |
| and signatures                   |                       |
| Summary of Issues                |                       |
| -                                |                       |

### **Characteristics of the Site and Area**

Description of proposal

This is an outline planning proposal for a housing development located within the development limits of Dernagh/Clonoe as defined in Dungannon and South Tyrone Area Plan 2010.

### Characteristics of Site and Area

This rectangular shaped plot is located with the western edge of development limits of Dernagh/Clonoe, with access from the minor Lisnastrane Road. The roadside, western and southern boundaries of the site are defined by a tree lined hedgerow. The eastern boundary is shared with the curtilage boundary of 18 Dernagh Cottages/Drive and is defined in part by a wall.

At present there is a single storey derelict dwelling located in the SE portion of the site. The remainder of the field is used for agricultural purposes and is relatively flat. The eastern boundary is shared with No?s 18 and 23 Dernagh Drive/Cottages, with a small part of plot No. 24 touching the site. There is also an electric substation located between plots 18 and 23 that abuts the site.

This small village is defined mostly by high density housing, consisting of semi-detached and terraced dwellings. Beyond the site to the east, north and south is agricultural land. Coalisland lies to the south west by approx.. 2 miles. There is also a small number of single dwellings along the main approach roads to the settlement. Local facilities are limited and include St Patrick?s Church and a petrol filling station to the south.

# Planning Assessment of Policy and Other Material Considerations

Planning Assessment of Policy and Other Material Considerations

Area Plan

Dungannon and South Tyrone Area Plan 2010- The site is located within the development limits of Dernagh/Clonoe on land with no zoning. Within the area plan it indicates that housing development will normally be permitted provided the scale, layout and detailed design of the development are compatible with the scale and character of the settlement. Accordingly, residential developments in excess of fifteen units will not normally be permitted.

The Mid Ulster District Council Local Development Plan 2030 Draft Plan Strategy was launched on 22nd February 2019 and is now a material planning consideration in assessing all planning applications in the District. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues being faced with COVID19, this period has been extended and will now close at 5pm on 24th September 2020.

In light of this the draft plan cannot currently be given any determining weight.

Relevant Planning Policy SPPS Strategic Planning Policy Statement PPS7 Quality Residential Environments Addendum to PPS7 Safeguarding the Character of Established Residential Areas PPS3 Access, Movement and Parking PPS15 (Revised) Planning and Flood Risk PPS2 Nature Conservation

**Design Guide Creating Places** 

Relevant planning history None

Representations

I am satisfied that all notifiable neighbours were notified in accordance with the statutory neighbour notification definition. There was some confusion initially as to the address of properties in the adjoining residential development, whether these were Dernagh Cottages or Dernagh Drive. On speaking to people on site I am satisfied that this development is known locally as both, and post will find either address. I am satisfied that the site address is correct and that the application site has been advertised correctly.

3rd party representation has been received on this application by Denise Hughes of No. 18 Dernagh Drive/Cottages who has supplied 2 letters of objection relating to this application. The following issues have been raised and are summarised; -increased traffic levels along Lisnastrane Road that is currently well used by people on a daily basis for walking and cycling with children;

-reduction in privacy due to overlooking from proposed properties;

-the development will cause unnecessary noise and disturbance to nearby residents. These issues will be considered further in my report.

Other issue raised by Denise are as follows;

Denise makes a claim that a separate entrance, outside of this planning application, has been opened without planning permission by the applicant. I have referred this matter to the Planning Enforcement Team for further investigation and will be treated as a separate issue from this planning assessment.

Denise states that there is a private laneway adjacent to her property which she is currently seeking legal advice over to see if she can gain a right-of-way over this land so that she can continue to maintain her wall and access her oil tank. This is a 3rd party issue and falls outside the remit of this application for consideration.

Consideration

The Strategic Planning Policy Statement is a consolidation of existing Planning Policy, under which PPS7 and addendums remain unaltered.

Policy QD1 states all proposals for residential development will be expected to conform to all of the following criteria:

a) the development respects the surrounding context and is appropriate to the character and topography of the site in terms of layout, scale, proportions, massing and appearance of buildings, structures and landscaped and hard surfaced area;

-An indicative site layout plan (drawing No. 02 date received 19 Feb 2020) has been provided with this proposal. In broad terms this layout is acceptable as it is in keeping with the plot sizes and footprint of dwellings located within the adjacent housing development of Dernagh Cottages. Plus the proposal is for less than 15 units so is in keeping with advice contained within the area plan. While the proposed indicative site layout shows 11 dwellings, this is not the only site layout that may be acceptable, final details of which can be agreed at RM stage.

b) features of the archaeological and built heritage, and landscaped features are identified and, where appropriate, protected and integrated on a suitable manner into the overall design and layout of the development;

There are no sites of archaeological or built heritage nearby that the site will impact. Hedging along the boundaries can be retained, with additional buffer planting along the western boundary to mark the edge of the development limit. This can be a condition of outline to be agreed at RM stage.

c) adequate provision is made for public and private open space and landscaped areas as an integral part of the development. Where appropriate, planted areas or discrete groups of trees will be required along site boundaries in order to soften the visual impact of the development and assist in its integration with the surrounding area.

Details of landscaping can be agreed at RM stage.

d) adequate provision is made for necessary local neighbourhood facilities, to be provided by the developer as an integral part of the development;

The site is located close to an existing shop and primary school. Additional facilities are not required for a development of this size and scale. Coalisland is nearby and can be accessed via public transport and has a good offer of shops and services.

e) a movement pattern is provided that supports walking and cycling, meets the needs of people whose mobility is impaired, respects existing public rights of way, provides adequate and convenient access to public transport and incorporates traffic calming measures;

Dfl Roads propose planning conditions for footpaths and sight splays at RM stage, which will provide footpaths within the development and along the roadside, which will support walking and cycling.

Dfl Roads do not raise any concerns about potential road safety or conflict with walkers or cyclers. In terms of the objections raised over road safety due to this development, this is not sustained in this instance.

f) adequate and appropriate provision is made for parking;

This can be assessed at RM or full stage. Dfl Roads raise no concern or objection to this development subject to planning conditions stated in their response. Parking provision can be assessed fully at RM stage.

g) the design of the development draws upon the best local traditions of form, materials and detailing;

This can be assessed at RM or full stage.

h) the design and layout will not create conflict with adjacent land uses and there is no unacceptable adverse effect on existing or proposed properties in terms of overlooking, loss of light, overshadowing, noise or other disturbance; This can be assessed at RM or Full stage. From the indicative site layout provided it is clear that dwellings can be sited on the site at a satisfactory distance from proposed and existing properties without there being any detrimental impacts on amenity from overlooking, loss of light, overshadowing, noise or other disturbance. Environmental Health were also consulted on this proposal and raise no issues over potential impacts of noise or other disturbance from this proposal on neighbouring properties. I find the objectors concerns in this regard not sustainable in this instance.

# i) the development is designed to deter crime and promote personal safety.

Detailed boundary treatment and internal layout can ensure good security to rear of properties and good surveillance over public areas such as footways, roads and areas of open space. This can be assessed at RM or full stage.

Revised PPS15 Planning and Flood Risk (introduced September 2014) Should the proposal accommodate 10 units or more then there is a requirement for a Drainage Assessment to be prepared under policy FLD3. This can be conditioned in this instance to be provided at RM stage.

From the Strategic Flood Maps NI it is clear that the site is not located within a flood plain nor is it impacted by pluvial or surface flooding.

#### PPS2 Natural Heritage

The site is an agricultural field of low biodiversity value. There are no links to any N2K or local protected sites. It is my view that the proposal will not have a detrimental impact on protected sites, habitats or animals. A tree survey and bio diversity checklist can be provided at RM stage along with any potential mitigation for loss of habitat or vegetation.

#### Other Material Considerations

This site is not impacted by land contamination and is currently used for agricultural purposes.

NIW has indicated that there sufficient capacity at the WWTW for a development of this size to connect.

#### Neighbour Notification Checked

Yes

#### Summary of Recommendation:

That planning permission is granted subject to the following conditions.

# Conditions

1. Application for approval of the reserved matters shall be made to the Council within 3 years of the date on which this permission is granted and the development, hereby permitted, shall be begun by whichever is the later of the following dates:-

i. the expiration of 5 years from the date of this permission; or

ii. the expiration of 2 years from the date of approval of the last of the reserved matters to be approved.

Reason: As required by Section 62 of the Planning Act (Northern Ireland) 2011.

2. The under-mentioned reserved matters shall be as may be approved, in writing, by the Council :-

Siting; the two dimensional location of buildings within the site.

Design; the two dimensional internal arrangement of buildings and uses and the floor space devoted to such uses, the three dimensional form of the buildings and the relationship with their surroundings including height, massing, number of storeys, general external appearance and suitability for the display of advertisements.

External appearance of the Buildings; the colour, texture and type of facing materials to be used for external walls and roofs.

Means of Access; the location and two dimensional design of vehicular and pedestrian access to the site from the surroundings and also the circulation, car parking, facilities for the loading and unloading of vehicles and access to individual buildings within the site.

Landscaping; the use of the site not covered by building(s) and the treatment thereof including the planting of trees, hedges, shrubs, grass, the laying of hard surface areas, the formation of banks, terraces or other earthworks and associated retaining walls, screening by fencing, walls or other means, the laying out of gardens and the provisions of other amenity features.

Reason: To enable the Council to consider in detail the proposed development of the site.

3. A 2m-4m strip of buffer landscaping, including trees and hedges, shall be provided along the boundary indicated in yellow on drawing No. 01 rev1 date stamp received 19 FEB 2020, details of which shall be approved at Reserved Matters stage.

Reason: To indicate the edge of the development limit, and in the interests of visual amenity.

4. A detailed Landscape Scheme shall be provided for approval at Reserved Matters stage to indicate existing landscaping to be retained and to show proposed landscaping. All agreed proposed landscaping shall be carried out within the first planting season after commencement of development of the reserved matters permission and permanently retained thereafter. Should any shrub, tree or hedge die or become seriously damaged or defective another tree, shrub or hedge as that previously planted shall be planted in its place.

Reason: In the interest of amenity.

5. A Landscape Management and Maintenance Plan shall be submitted at Reserved Matters stage for approval and shall include details for the long-term management of trees and hedges within the site.

Reason: In the interests of visual amenity and to ensure the long-term management and maintenance of trees and hedges on the site.

6. Should areas of communal open space be identified at Reserved Matters stage a maintenance plan and legal agreement for all areas of communal open space shall be submitted to and agreed with Council prior to the occupation of any unit hereby approved unless otherwise agreed in writing by Mid Ulster Council.

Reason: To ensure that the public open space provided is managed and maintained in accordance with the Department's Planning Policy Statement 7 (PPS 7) - Quality Residential Environments, and Planning Policy Statement 8 (PPS 8) - Open Space, Sport and Outdoor Recreation.

7. A Preliminary Ecological Appraisal shall be provided at Reserved Matters stage unless other agreed with Mid Ulster District Council in writing. Any agreed mitigation detailed within the Preliminary Ecological Appraisal shall be carried out in accordance with those details prior to the commencement of development on site.

Reason: To safeguard existing biodiversity on the site.

8. At Reserved Matters stage a Drainage Assessment shall accompany the proposal, should it be for 10 or more dwellings, to be agreed by Rivers Agency. All mitigation measures and maintenance proposals agreed in the Drainage Assessment shall be carried out in accordance with that assessment prior to the occupation of any dwelling hereby approved, and shall be maintained to an acceptable standard thereafter.

Reason: To ensure satisfactory drainage within the site and to ensure the development will not flood or cause flooding elsewhere.

9. Details of existing and proposed levels and cross-sections within the site, and levels along the roadside shall be submitted at Reserved Matters stage.

Reason: To ensure that existing and proposed privacy and amenity are safeguarded.

10. Details of all curtilage boundaries shall be agreed at Reserved Matters stage and shall be built in accordance with approved plans prior to the occupation of that dwelling to which that curtilage relates, and shall be permanently maintained and retained thereafter, unless otherwise agreed by Council.

Reason: In the interests of privacy and amenity and to ensure a quality residential environment.

11. A scale plan and accurate site survey at 1:500 (minimum) shall be submitted as part of the reserved matters application showing the access to be constructed and other requirements in accordance with the attached form RS1.

Reason: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

12. Private Street Condition

The Private Streets (Northern Ireland) Order 1980 as amended by the Private Streets (Amendment) (Northern Ireland) Order 1992.

The development shall be in accordance with the requirements of the Department's Creating Places Design Guide and, for the purpose of adopting private streets as public roads, the Department shall determine the width, position and arrangement of the streets associated with the development and the land to be regarded as comprised in those streets.

Reason: To ensure there is a safe and convenient road system within the development and to comply with the provisions of the Private Street (Northern Ireland) Order 1980.

Informatives

1. This approval does not dispense with the necessity of obtaining the permission of the owners of adjacent dwellings for the removal of or building on the party wall or boundary whether or not defined.

2. This permission does not alter or extinguish or otherwise affect any existing or valid right of way crossing, impinging or otherwise pertaining to these lands.

3. This permission does not confer title. It is the responsibility of the developer to ensure that he controls all the lands necessary to carry out the proposed development.

# Signature(s)

Date:

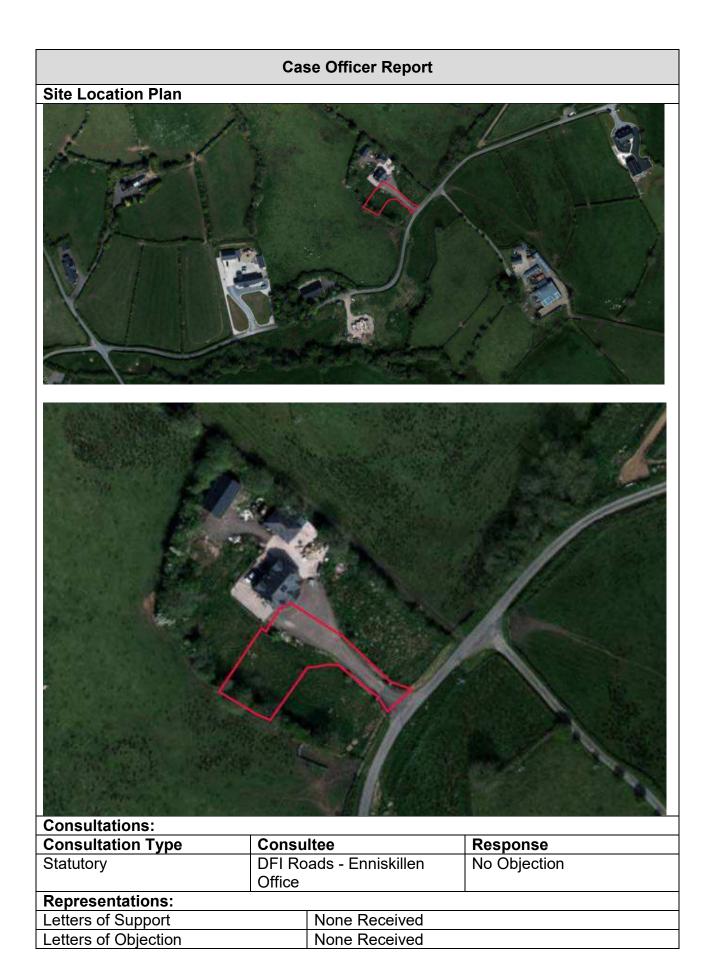
| ANNEX  |                    |  |
|--|--------------------|--|
| Date Valid   | 7th February 2020  |  |
| Date First Advertised  | 18th February 2020 |  |
| Date Last Advertised   |                    |  |
| Details of Neighbour Notification (all addresses)         Denise Hughes         18 Dernagh Cottages/Drive,Lisnastrane Road,Coalisland,Tyrone,BT71 5DE         The Owner/Occupier,         18 Dernagh Drive/Cottages, Coalisland, Tyrone, BT71 5DD         Denise Hughes         18, Lisnastrane Road, Coalisland, Tyrone, Northern Ireland, BT71 5DE         The Owner/Occupier,         19 Dernagh Drive/Cottages, Coalisland, Tyrone, BT71 5DD         The Owner/Occupier,         23 Dernagh Drive/Cottages, Coalisland, Tyrone, BT71 5DD         The Owner/Occupier,         23 Dernagh Drive/Cottages, Coalisland, Tyrone, BT71 5DD         The Owner/Occupier,         24 Dernagh Drive/Cottages, Coalisland, Tyrone, BT71 5DD |                    |  |
| Date of Last Neighbour Notification  | 3rd July 2020      |  |
| Date of EIA Determination  |                    |  |
| ES Requested   | No                 |  |



Mid-Ulster Local Planning Office Mid-Ulster Council Offices 50 Ballyronan Road Magherafelt BT45 6EN

# Development Management Officer Report Committee Application

| Summary                          |  |  |
|----------------------------------|--|--|
| Committee Meeting Date:          | Item Number:                             |  |
| Application ID: LA09/2020/0253/O | Target Date:                             |  |
| Proposal:                        | Location:                                |  |
| Dwelling house                   | Site for dwelling adjacent to and        |  |
|                                  | immediately South West of 12 Kilmakardle |  |
|                                  | Road Dungannon                           |  |
| Referral Route:                  |  |  |
| Recommendation: Refusal          |  |  |
| Applicant Name and Address:      | Agent Name and Address:                  |  |
| Catherine Donnelly               | Colm Donaghy Chartered Architects        |  |
| 12 Kilmakardle Road              | 43 Dungannon Street                      |  |
| Dungannon                        | Моу                                      |  |
|                                  | BT71 7SH                                 |  |
| Executive Summary:               |  |  |
| Signature(s):                    |  |  |
|                                  |  |  |



| Number of Support Petitions and  | No Petitions Received |
|----------------------------------|-----------------------|
| signatures                       |                       |
| Number of Petitions of Objection | No Petitions Received |
| and signatures                   |                       |

#### **Characteristics of the Site and Area**

The site is located within the open countryside outside any settlement designated by the Dungannon and South Tyrone Area Plan 2010 approx. 1.7km northwest of Galbally.

The site is a small square shaped plot located within the curtilage of an existing dwelling, no.12 Kilmakardle Rd.

No.12 Kilmakardle Rd is a 1 <sup>3</sup>/<sub>4</sub> storey dormer (from wall plate) style dwelling with a stone wall finish and dark roof tiles/slates. It's curtilage is, located adjacent and accessed off, the Kilmakardle Rd. The dwelling which is bound it to its rear/north by couple of large sheds is set back from and accessed off the Kilmakardle Rd via short driveway through the middle of its large front garden. The front garden continues along the south side and to the rear of the dwelling. The curtilage of no.12 is defined to its sides and rear by a mix of mature hedgerow and tree vegetation. Its roadside boundary is defined by a run wooden d-rail fence.

The site which is situated immediately to the southwest of no.12 comprises part of its large aforementioned garden. It is to be accessed off the Kilmakardle Rd via the existing access (unaltered) serving no.12 Kilmakardle Rd. As the site is located within the curtilage on no.12 with the exception of its southern boundary which is defined by a mix of mature hedgerow and tree vegetation the remaining boundaries are all open onto the remaining curtilage of no.12.

The site is located in a predominantly rural area comprised primarily of undulating landscaping interspersed by single dwellings and farm groups. Critical views of the site will be from the Kilmakardle Rd on the north eastern and south western approach to the site.

# **Description of Proposal**

This an outline planning application for a dwelling in accordance with Policy CTY 6 of PPS 21.

The site is located on lands adjacent to and immediately South West of no. 12 Kilmakardle Road Dungannon, the applicants home, Catherine Donnelly.

#### Planning Assessment of Policy and Other Material Considerations

Section 45(1) of the Planning Act (NI) 2011 requires the Council, in dealing with an application, to have regard to the local development plan (LDP), so far as material to the application, and to any other material considerations. Section 6(4) requires that the determination of proposals must be in accordance with the LDP unless material considerations indicate otherwise.

# The following policy documents provide the primary policy context for the determination of this application:

Regional Development Strategy 2030

Strategic Planning Policy Statement for Northern Ireland (SPPS) - Planning for Sustainable Development

Dungannon and South Tyrone Area Plan 2010

Planning Policy Statement (PPS) 3: Access, Movement and Parking

Planning Policy Statement 21: Sustainable Development in the Countryside

The Mid Ulster District Council Local Development Plan 2030 – Draft Plan Strategy was launched on 22<sup>nd</sup> February 2019 and is now a material planning consideration in assessing all planning applications in the District. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues being faced with COVID19, this period has been extended and will now close at 5pm on 24<sup>th</sup> September 2020. In light of this the draft plan cannot currently be given any determining weight.

# **Planning History**

There is no relevant history on site or immediate area.

# Representations

Neighbour notification and press advertisements have been carried out in line with the Council's statutory duty. At the time of writing, no third party objections have been received.

# Consultations

1. <u>Transport NI</u> were consulted on this application and have no objection to the proposal subject to standard conditions and informatives.

# Assessment

<u>Dungannon and South Tyrone Area Plan 2010</u> – the site lies in the rural countryside outside any designated settlement.

<u>The Strategic Planning Policy Statement for Northern Ireland</u> – The SPPS states a transitional period will operate until such times as a Plan Strategy for the whole of the council area has been adopted. During this transitional period authorities will apply existing policy contained within retained policy documents together with the SPPS. Any conflict between the SPPS and any retained policy must be resolved in favour of the provisions of the SPPS.

As this site lies in the rural countryside outside any settlement designated in the Dungannon and South Tyrone Area Plan, the policy context is provided by Planning Policy Statement 21 Sustainable Development in the Countryside (PPS21). The SPPS retains PPS21.

<u>Planning Policy Statement 21 (PPS21): Sustainable Development in the Countryside</u> – PPS21 is the overarching policy for development in the countryside. Policy CTY1 of PPS21 states, "There are a range of types of development which in principle are considered to be acceptable in the countryside and that will contribute to the aim of sustainable development". These include dwellings to meet personal and domestic circumstances in accordance with Policy CTY 6 of PPS 21. The SPPS does not supersede the provisions of CTY 6.

Planning Policy CTY 6 - Personal and Domestic Circumstances sets out that planning permission will be granted for a dwelling in the countryside for the long term needs of the applicant, where there are compelling, and site specific reasons for this related to the applicants personal or domestic circumstances subject to criteria a) and b) below:

- a) puts the onus on the applicant to provide satisfactory evidence that a new dwelling is a necessary response to the particular circumstances of the case and that genuine hardship would be caused if planning permission were refused: and
- b) encourages the applicant to consider a number of alternative solutions to a new dwelling, such as an extension or annex attached to the existing dwelling; the conversion or reuse of another building within the curtilage of the property; or the use of a temporary mobile home for a limited period to deal with immediate short term circumstances.

This application has been accompanied by a supporting statement detailing the special personal or domestic circumstances of the applicant, Catherine Donnelly. The statement is made by the applicant's parents Mr and Mrs Donnelly who refer to their daughter as Katie.

The special personal and domestic circumstances of the applicant provided is a matter which will need to be discussed in confidential business.

I am not convinced on basis of the information submitted that this proposal meets the requirements of Policy CTY 6 of PPS 21, that satisfactory evidence that a new dwelling is a necessary response to the particular circumstances of the case and that genuine hardship would be caused if planning permission were refused. And that there are no alternative solutions to meet the particular circumstances of this case such as an extension or annex attached to the existing dwelling or the conversion or reuse of another building within the curtilage of the property.

# Case Officer Recommendation - Refusal

Should Policy CTY 6 be overcome the various tests of Policies CTY 8, 13 and 14 apply. A dwelling on this site would not add to or create a ribbon of development. And it is my opinion that a dwelling of an appropriate design, size and scale could integrate onto this site and into the surrounding landscape without causing a detrimental change to, or eroding the rural character of an area.

| Neighbour Notification Checked | Yes    |
|--------------------------------|--------|
| Summary of Recommendation:     | Refuse |

Refusal

1. The proposal is contrary to Policies CTY1 and CTY6 of Planning Policy Statement 21, Sustainable Development in the Countryside in that: the applicant has not provided compelling and site specific reasons why a new dwelling is a necessary response to the particular circumstances of the case and that genuine hardship would be caused if planning permission were refused and it has not been satisfactorily demonstrated that there are no alternative solutions to meet the particular circumstances of this case.



# Development Management Officer Report Committee Application

| Summary  |  |  |
|--|--|--|
| Committee Meeting Date:  | Item Number:   |  |
| Application ID: LA09/2020/0315/O   | Target Date: 16/06/20  |  |
| <b>Proposal:</b><br>Proposed 2 storey dwelling and garage on a farm  | Location:<br>Adjacent to No 182 Mountjoy Road, Brockagh,<br>Dungannon                          |  |
| Referral Route:<br>Recommended refusal   |  |  |
| Recommendation:  | Refusal  |  |
| Applicant Name and Address:<br>Paul Mulholland<br>183 Mountjoy Road<br>Brockagh<br>Dungannon<br>Executive Summary: | Agent Name and Address:<br>CMI Planners Ltd<br>38b Airfield Road<br>Toomebridge<br>Magherafelt |  |
| Signature(s):  |  |  |

# **Case Officer Report**

#### Site Location Plan



#### Consultations:

| Consultation Type                               | Consu                             | ltee                | Response             |
|---|-----------------------------------|---------------------|----------------------|
| Statutory                                       | DFI Roads - Enniskillen<br>Office |                     | Content              |
| Statutory                                       | DAERA - Omagh                     |                     | Substantive Response |
| Representations:                                |                                   |                     |                      |
| Letters of Support                              |                                   | None Received       |                      |
| Letters of Objection                            |                                   | None Received       |                      |
| Number of Support Petitions a signatures        | and                               | No Petitions Receiv | ved                  |
| Number of Petitions of Object<br>and signatures | ion                               | No Petitions Receiv | ved                  |

#### **Characteristics of the Site and Area**

The site is located in the rural countryside as depicted within the Dungannon and South Tyrone Area Plan 2010. The settlement limit of Brockagh and Mountjoy is located in close proximity to the south of the application site. However, the surrounding area is largely rural in character with agricultural fields interspersed with detached dwellings and farm holdings. The shores of Lough Neagh are in proximity to the east and the Castlebay Community Centre and Brocagh Emmetts GFC is located approximately 175m to the NE of the site.

The site comprises a substantial roadside field used for agricultural purposes. The site is currently accessed directly from the Mountjoy Road and is located adjacent to No.182 and No.180 Mountjoy Road, a 1  $\frac{1}{2}$  storey dwelling and bungalow respectively. The site is bound along its rear and side boundaries by a mix of scattered mature trees and hedgerow vegetation. The site is bounded to the front by post and wire fencing. There is

a natural incline and the land gradually rises from the east to the west of the application site.

### **Description of Proposal**

This is an outline planning application for a 2-storey dwelling and garage to be located on lands adjacent to 182 Mounjoy Road, Brockagh, Dungannon,

The dwelling is being applied for under Planning Policy Statement 21, Policy CTY 10 Dwelling on a Farm.

# Planning Assessment of Policy and Other Material Considerations

Section 45(1) of the Planning Act (NI) 2011 requires the Council, in dealing with an application, to have regard to the local development plan (LDP), so far as material to the application, and to any other material considerations. Section 6(4) requires that the determination of proposals must be in accordance with the LDP unless material considerations indicate otherwise.

# The following documents provide the primary policy context for the determination of this application:

Regional Development Strategy 2030 Strategic Planning Policy Statement for Northern Ireland Dungannon and South Tyrone Area Plan 2010 PPS 21: Sustainable Development in the Countryside PPS 3: Access, Movement and Parking

Mid Ulster Development Plan 2030 Draft Plan Strategy was launched on the 22nd February 2019. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25<sup>th</sup> March for 8 weeks. The re-consultation period will close on 5pm on 24<sup>th</sup> September 2020. In light of this the draft plan cannot currently be given any determining weight.

# Representations

Neighbour notification and press advertisement has been carried out in line with the Council's statutory duty. At the time of writing, no third party objections were received.

# History on Site

M/1990/0479 - Erection of dwelling – Adjacent to 182 Mountjoy Road, Coalisland – Permission Refused

# Key Policy Considerations/Assessment

Dungannon and South Tyrone Area Plan 2010 – the site is located in the rural countryside outside any designated settlement. The site lies within the designated Lough Neagh Shore and Environ Countryside Policy Area. Plan Policy CTY 2 Countryside Policy Areas states development proposals will be determined in accordance with the provisions of prevailing regional planning policy. The plan identifies the Mountyjoy Road northeast of Brockagh/Mountjoy has seen significant pressure for individual dwellings which has resulted in the erosion of rural character. The Department considers that additional development along these roads will further erode the rural character and landscape quality of the area, as well as having unacceptable adverse effects on the important nature conservation interests of the Lough and its shoreline.

<u>The Strategic Planning Policy Statement for Northern Ireland</u> – advises that the policy provisions of Planning Policy Statement 21: Sustainable Development in the Countryside are retained. The Strategic Planning Policy Statement outlines the aim to providing sustainable development and with respect to that should have regard to the development plan and any other material considerations.

<u>Planning Policy Statement 21 (PPS21): Sustainable Development in the Countryside</u> is the overarching policy for development in the countryside. It outlines that there are certain instances where the development of a dwelling is considered acceptable in the countryside subject to certain criteria. These are listed in Policy CTY1 of PPS21. It is my opinion the current proposal falls under one of these instances, the development of a dwelling on a farm in accordance with Policy CTY10 – Dwellings on Farms.

Policy CTY 10 states that planning permission will be granted for a dwelling house on a farm where all of the following criteria can be met:

- a) the farm business is currently active and has been established for at least 6 years
- b) no dwellings or development opportunities out-with settlement limits have been sold off from the farm holding within 10 years of the date of the application. This provision will only apply from 25 November 2008
- c) the new building is visually linked or sited to cluster with an established group of buildings on the farm and where practicable, access to the dwelling should be obtained from an existing lane. Exceptionally, consideration may be given to an alternative site elsewhere on the farm, provided there are no other sites available at another group of buildings on the farm or out-farm, and where there are either: demonstrable health and safety reasons; or
  - verifiable plans to expand the farm business at the existing building groups(s)

With respect to (a) the applicant has provided a farm business ID owned by Mr Con Mulholland. DAERA have confirmed the business ID has been in existence for more than 6 years, however advised that the farm business has not claimed payments in each of the last 6 years and the proposed site is located on land claimed in 2019 by another farm business. However, the agent has submitted further information to accompany the application which include invoices for hedge trimming, silage and bailing on the site from the period of June 2014 to November 2019.

With respect to (b) the agent submitted a cover letter along with the application which advised the applicant has been unable to obtain farm maps from DAERA however submitted a field survey map. I contacted the agent on 17/06/20 and again on 17/07/20 requesting the relevant farm maps however to date I have received no response. In the absence of this information, it cannot be established where any dwellings or development opportunities out with the settlement limits have been sold off from the farm holding within 10 years of the date of this application.

With respect to (c), the proposal is not located in proximity to established farm buildings however is located adjacent to the existing dwelling of No.182 and garage. As stated previously, I have contacted the agent on 17/06/20 and 17/07/20 requesting the relevant farm maps however to date these have not been received. In the absence of the relevant farm maps or clarification from the agent that there are no other farm buildings on the

farm holding, it cannot be demonstrated the proposal meets the requirements of this criterion of policy.

The proposal is contrary to Policies CTY1 and CTY10 of Planning Policy Statement 21, Sustainable Development in the Countryside and does not merit being considered as an exceptional case in that it has not been demonstrated that the proposed new building is visually linked or sited to cluster with an established group of buildings on the farm or that no dwellings or development opportunities out with the settlement limits have been sold off from the farm holding within 10 years of the date of this application.

Policy CTY13 states that planning permission will be granted for a building in the countryside where it can be visually integrated into the surrounding landscape and it is of an appropriate design. The proposal site comprises a roadside agricultural field with a gentle incline from east to west. It has not been demonstrated the proposed dwelling would visually link or site to cluster with an established group of buildings on the farm and therefore would not visually integrate into the surrounding landscape. The site will be open to public views and the front boundary of the site lacks established natural screening to provide a suitable degree of enclosure for the building to integrate into the landscape. CTY13 states a new building will be unacceptable in the case of a proposed dwelling on a farm where it is not visually linked or sited to cluster with an established group of buildings on a farm. I consider the proposal is contrary to Policy CTY 13.

CTY 14 states that planning permission will be granted for a building where it does not cause a detrimental change to, or further erode the rural character of the area. Dungannon and South Tyrone Area Plan 2010 identified that within 'The Lough Neagh Shore and Environs CPA' additional development along B161 Mountjoy Road northeast of Brockagh/ Mountjoy will further erode the rural character and landscape quality of the area, as well as having unacceptable adverse effects on the important nature conservation interests of the Lough and its shoreline. In my opinion, the proposal would create and reinforce a built-up appearance along Mountjoy Road and the proposal would appear prominent and detrimentally impact the surrounding rural character.

Planning Policy Statement 3 (PPS 3 Revised Feb 2005) Access, Movement and Parking advises that planning permission will only be granted for a development proposal involving direct access onto a public road where such access will not prejudice road safety or significantly inconvenience the flow of traffic; and the proposal does not conflict with Policy AMP 3 Access to Protected Routes. The application site will require a new access onto Mountjoy. Dfl Roads have been consulted and have no objection subject to standard conditions. It is considered proposal complies with Policy AM2 of PPS 3.

# Additional considerations

In addition to checks on the planning portal, Historic Environment Division (HED) and Natural Environment Division (NED) map viewers available online have been checked and identified no built heritage assets or natural heritage interests of significance on site.

**Neighbour Notification Checked** 

Yes

Summary of Recommendation:

The proposal is recommended for refusal, as it does not comply with CTY10, CTY13 and CTY 14 of Planning Policy Statement 21.

### **Reasons for Refusal:**

- 1. The proposal is contrary to the Strategic Planning Policy Statement and Policies CTY1 and CTY10 of Planning Policy Statement 21, Sustainable Development in the Countryside and does not merit being considered as an exceptional case in that it insufficient information has been provided to demonstrate that no dwellings or development opportunities out-with settlement limits have been sold off from the farm holding within 10 years of the date of the application.
- 2. The proposal is contrary to the Strategic Planning Policy Statement and CTY10 of Planning Policy Statement 21, Sustainable Development in the Countryside in that it insufficient information has been provided to demonstrate visually linked or sited to cluster with an established group of buildings on the farm.
- 3. The proposal is contrary to Policy CTY13 of Planning Policy Statement 21, Sustainable Development in the Countryside, in that the proposed dwelling will appear as a prominent feature in the landscape and is not visually linked or sited to cluster with an established group of buildings on the farm.
- 4. The proposal is contrary to Policy CTY14 of Planning Policy Statement 21, Sustainable Development in the Countryside in that the building would, if permitted would further erode rural character as a consequence of a build-up of dwellings.

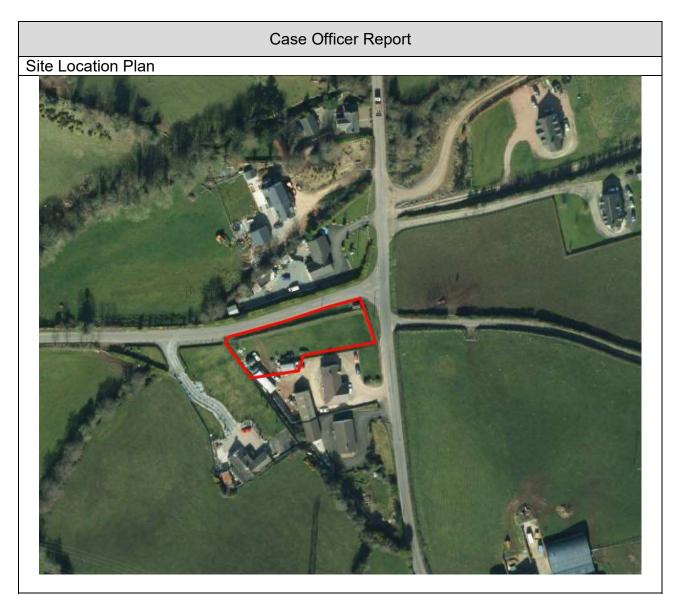
#### Signature(s)

Date:



# Development Management Officer Report Committee Application

| Summary  |                                 |  |  |
|--|---------------------------------|--|--|
| Committee Meeting Date:  | Item Number:                    |  |  |
| Application ID: LA09/2020/0410/F   | Target Date:                    |  |  |
| Proposal:  | Location:                       |  |  |
| Proposed dwelling and garage   | Between 88 and 90 Iniscarn Road |  |  |
|  | Desertmartin                    |  |  |
| Referral Route:  |                                 |  |  |
| This application is being presented to Committee as it has attracted four letters of objection, two letters of support and one non-committal letter.<br>Committee should also note that one of the letters of support raised the concern that fake e-mail addresses were being created for the purpose of objecting to this application. A second letter of support suggested that these letters of objection should not go unchecked. |                                 |  |  |
| Recommendation:  | APPROVE                         |  |  |
| Applicant Name and Address:  | Agent Name and Address:         |  |  |
| Mr Mark Madden   | CMI Planners Ltd                |  |  |
| 88 Iniscarn Road   | 38b Airfield Road               |  |  |
| Desertmartin   | Toomebridge                     |  |  |
|  | BT41 3SG                        |  |  |
| Executive Summary:   |                                 |  |  |
| Signature(s):  |                                 |  |  |



| Consultations:       |   |                    |                                  |
|----------------------|---|--------------------|----------------------------------|
| Consultation Type    | Consultee   |                    | Response                         |
| Statutory            | DFI Ro<br>Office  | oads - Enniskillen | Content                          |
| Non Statutory        | Environmental Health Mid<br>Ulster Council                  |                    | Substantive Response<br>Received |
| Non Statutory        | NI Water - Single Units<br>West - Planning<br>Consultations |                    | No Objection                     |
| Representations:     |   |                    |                                  |
| Letters of Support   |   | 2                  |                                  |
| Letters of Objection |   | 4                  |                                  |

| Number of Support Petitions and signatures      | No Petitions Received |
|---|-----------------------|
| Number of Petitions of Objection and signatures | No Petitions Received |

#### Summary of Issues

Four letters of objections were received in respect of this application and all were received via e-mail addresses from g-mail accounts. None of the objectors stated their postal addresses.

Two letters of support and one non-committal representation was also received. All three letters were received via e-mail and all included the writers postal addresses.

The letters of objection raise the following issues:-

- Policies CTY 8, CTY 13 and CTY 14;
- Building on someone's front lawn;
- Lack of integration;
- Intrusive nature on surrounding properties;
- Road safety;

The letters of support raised the following issues;

- Welcomed the application as there is a severe shortage of houses in the area;
- Some objections must no go unchecked;
- The only dwelling to be affected by visual intrusion has no concern;
- The proposed dwelling would enhance the crossroads area;
- Another dwelling is a welcome addition to the parish.

Committee should also note that one of the letters of support raised the concern that fake e-mail addresses were being created for the purpose of objecting to this application.

Characteristics of the site and area

The site is located approximately 2 miles west of Desertmartin in the open countryside in accordance with the Magherafelt Area Plan 2015. The site is located at the Gortahurk Road/Iniscarn Road junction and consists of the side garden of No 88 Iniscarn Road. The site has a frontage onto both the Gortahurk Road and Iniscarn Road and sits approximately 1.5m higher than the road. The site is bounded by a post and wire fence along the northern and eastern (roadside) boundaries, with a 1.2m high close-boarded fence along the western boundary shared with the property at No 49 Gortahurk Road. The southern boundary is undefined as it is within the curtilage of no.88.

#### Description of proposal

The proposal is a full application for a dwelling and garage on a gap site. The dwelling is a modest one-and-a-half storey building with a main frontage of 13.5m and a side annex extending a further 4.4m but being set back from the main building line. The dwelling has

a 9.5m gable depth and a ridge height of 7.2m above finished floor level. The dwelling is of traditional design with a single dormer window rising from the wall plate and being centred over a modest flat roofed front porch. A pair of chimneys are centred on the ridge at both gable ends. The design and finishes are traditional and are acceptable in this location.

The dwelling is to be sited to the western end of the site and fronts onto the Gortahurk Road with the access located at the extreme western corner where there is a wide grass verge, thereby providing good visibility.

#### Relevant planning history

A previous application, LA09/2019/0174/F was submitted on part of this site but was withdrawn after it was recommended for refusal as it was not considered to be a gap site. This was due to the fact the proposed site did not have a frontage which extended to the Iniscarn Road.

Planning Assessment of Policy and other Material Considerations The site lies outside any defined settlement limits and is open countryside as identified in the Magherafelt Area Plan 2015. No other constraints have been identified.

#### PPS 21 – sustainable development in the countryside

The proposal falls to be considered under Policy CTY 8. In order to assess whether or not an infill opportunity exists, it is first necessary to identify if a substantial and continuously built up frontage, containing a gap is present. Secondly, an assessment of the gap is required in order to ascertain whether it is 'small' in the context of the policy. Although it does not purport to provide an exhaustive list of circumstances, CTY 8 states that a substantial and built up frontage 'includes a line of 3 or more buildings along a road frontage without accompanying development to the rear'.

The site is bounded to the north by three existing dwellings, all of which have frontages and accesses directly onto the Iniscarn Road. The frontages of these three dwellings extend to 80m from the crossroads junction. The site is also bounded to the south by two dwellings which have frontages onto the Gortahurk Road, extending to 120m from the crossroads junction. The side amenity space of no.88 extends along the Iniscarn Road by around 30m between the dwelling and the crossroads junction. The proposed site intends to utilise approximately 25m of this frontage.

Therefore in my opinion, a small gap site does exist within an existing substantial and continuously built up frontage of five dwellings. Therefore it meets the policy test in this regard. While the site satisfies the requirements of CTY 8, it also has to be considered under other policies ie. CTY 13 – Integration and CTY 14 – rural character.

# CTY 13 – Integration

Due to the existing buildings on either side of the proposed site in addition to the existing dwelling located to the rear, at no.49 Gortahurk Road, there are only restricted views of the site on approach from either side. Whilst a dwelling on this site of the size and design as proposed, will be visible, it will be viewed against the existing dwellings on either side in addition to the rising ground all around. Therefore, the dwelling as proposed will

achieve an acceptable degree of integration into the surrounding countryside without having a detrimental impact on visual amenity.

# CTY 14 – Rural Character

Although a dwelling on this site will be inter-visible with and will be read with the existing buildings on either side of the site, it is considered to be a gap site. Therefore, while it contributes to the built up form along this stretch of both the Gortahurk Road and the Iniscarn Road, it is still considered to be acceptable. In this case the proposed site is not prominent, it does not result in a suburban form of build-up, it respects the existing settlement pattern along Gortahurk Road and it does not contribute to a ribbon of development as it is considered to be an infill site as described above.

# Consultations

Transport NI, Environmental Health and NI Water have all advised that they have no issues of concern with the proposed site.

Recommendation

On consideration of the above, it is my opinion that planning permission should be approved subject to the conditions listed below :-

Neighbour Notification Checked

Yes

Summary of Recommendation:

The proposed development should be approved subject to the conditions listed below:-

Conditions

1. The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

2. The depth of under-building between finished floor level and existing ground level shall not exceed 0.45 metres at any point.

Reason: In the interest of visual amenity.

3. All proposed planting as indicated on the stamped approved drawing no. 02/1 shall be undertaken during the first available planting season following occupation of the dwelling hereby approved.

Reason: To ensure the proposal is in keeping with the character of the rural area and in the interests of visual amenity.

4. If within a period of 5 years from the date of the planting of any tree, shrub or hedge, that tree, shrub or hedge is removed, uprooted or destroyed or dies, or becomes, in the opinion of Mid Ulster District Council, seriously damaged or defective, another

tree, shrub or hedge of the same species and size as that originally planted shall be planted at the same place, unless Mid Ulster District Council gives its written consent to any variation.

Reason: To ensure the provision, establishment and maintenance of a high standard of landscape.

5. The vehicular access including visibility splays 2.4 x 70 metres west / 2.4 x 67 metres East and any forward sight distance, shall be provided in accordance with Drawing No 02/1 bearing the date stamp prior to the commencement of any other development hereby permitted. The area within the visibility splays shall be cleared to provide a level surface no higher than 250mm above the level of the adjoining carriageway and such splays shall be retained and kept clear thereafter.

Reason: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

Signature(s)

Date:

| ANNEX   |                            |  |
|---|----------------------------|--|
| Date Valid  | 20th March 2020            |  |
| Date First Advertised   | 26th May 2020              |  |
| Date Last Advertised  |                            |  |
| Details of Neighbour Notification (all addresses)<br>The Owner/Occupier,<br>49 Gortahurk Road Desertmartin Londonderry<br>The Owner/Occupier,<br>88 Iniscarn Road,Londonderry,Londonderry,BT48 9RW<br>The Owner/Occupier,<br>90 Iniscarn Road Londonderry Londonderry<br>Damien Murray<br>90 Iniscarn Road, Desertmartin, Londonderry, Northern Ireland, BT45 5NH<br>Damien and Ursula Murray<br>90 Iniscarn Road,Desertmartin, BT45 5NH<br>Kelly<br>Email Address<br>Geraldine Bradley<br>Email Address<br>Kelly<br>Email Address<br>G Bradley<br>Email Address<br>G Bradley<br>Email Address<br>Michael McGuigan<br>Email Address |                            |  |
| Date of Last Neighbour Notification   | 11 <sup>th</sup> June 2020 |  |
| Date of EIA Determination   | N/A                        |  |
| ES Requested  | No                         |  |
| Planning History<br>Ref ID: LA09/2019/0174/F<br>Proposal: Proposed Dwelling & Garage within existing cluster of dwellings.<br>Address: Approx 40m. North/North East of 49 Gortahurk Road, Desertmartin.,<br>Decision: WITHDR<br>Decision Date: 20.02.2020<br>Ref ID: LA09/2020/0410/F<br>Proposal: Proposed dwelling and garage<br>Address: Between 88 and 90 Iniscarn Road, Desertmartin,<br>Decision:<br>Decision Date:   |                            |  |

Ref ID: H/1973/0025 Proposal: LV/MV O/H LINE (C.1192) Address: KEENAGHT `D' - DESERTMARTIN Decision: Decision Date: Ref ID: H/1985/0533 Proposal: SITE OF DWELLING WITH GARAGE Address: INNISCARN RD DESERTMARTIN Decision: Decision Date: Ref ID: H/1990/0003 Proposal: BUNGALOW AND DOUBLE GARAGE Address: INISCARN ROAD DESERTMARTIN Decision: **Decision Date:** Summary of Consultee Responses All consultees responded positively. **Drawing Numbers and Title** Drawing No. 01 Type: Site Location Plan Status: Approved Drawing No. 03 Type: Elevations and Floor Plans Status: Approved Drawing No. 04 Type: Garage Plans Status: Approved Drawing No. 02/1 Type: Site Layout or Block Plan Status: Approved Notification to Department (if relevant) Date of Notification to Department: Response of Department:



# Development Management Officer Report Committee Application

| Summary   |   |  |
|---|---|--|
| <b>Committee Meeting Date:</b> 1st September 2020   | Item Number:  |  |
| Application ID: LA09/2020/0446/F  | Target Date:  |  |
| <b>Proposal:</b><br>Proposed change of house type to<br>previously approved Ref. M/2006/1301/RM | <b>Location:</b><br>Land opposite and S.W. of 165 Favour<br>Royal Road Augher               |  |
| Referral Route: recommendation to Refuse  |   |  |
| Recommendation:   | Refusal   |  |
| Applicant Name and Address:<br>Finbarr Mc Quaid<br>163 Favour Royal Road<br>Augher              | Agent Name and Address:<br>Bernard J Donnelly<br>30 Lismore Road<br>Ballygawley<br>BT70 2ND |  |
| Executive Summary:  |   |  |
| Signature(s):   |   |  |



# Representations: None Received

# **Description of proposal**

This is full planning application for a change of house type to previously approved ref. M/2006/1301/RM.

# **Characteristics of Site and Area**

This site is an irregular shaped plot cut out of a larger agricultural field and is set back approximately 70m from a shared public access road which accesses onto Favour Royal Road. Augher Village is located approx. 2 mile to the west. Access to the site will traverse an open field, with the site located in the SW corner of the field with mature trees and hedgerow along the western and southern boundaries. All remaining boundaries are open to the field, with a small maintained hedgerow located at roadside.

The site is low lying and relatively flat. Some site clearance has taken place on site, and gravel/hard-core has been laid at the access and there is evidence some of the roadside verge/earth bank has been cut back to create sight splays.

Along this dead-end road (which is also part of Fever Royal Road) there are a number of detached dwellings and a farm holding at the end of road. There is also forest areas

along this stretch of road. Adjacent and south is No. 163 Favour Royal Road, while opposite the site is 3 no. dwellings.

#### Planning Assessment of Policy and Other Material Considerations

Planning Act 2011

Section 45(1) of the Planning Act (NI) 2011 requires the Council, in dealing with an application, to have regard to the local development plan (LDP), so far as material to the application, and to any other material considerations. Section 6(4) requires that the determination of proposals must be in accordance with the LDP unless material considerations indicate otherwise.

Area Plan

The site is located in the open countryside as defined in the Dungannon and South Tyrone Area 2010 where SPPS and PPS21 are applicable. There are no specific area plan policies relevant to this proposal.

The Mid Ulster District Council Local Development Plan 2030 ? Draft Plan Strategy was launched on 22nd February 2019 and is now a material planning consideration in assessing all planning applications in the District. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues being faced with COVID19, this period has been extended and will now close at 5pm on 24th September 2020.

In light of this the draft plan cannot currently be given any determining weight.

Representations None received

Relevant planning history M/2003/0514/O- outline planning permission was granted on this site for a 2 storey dwelling and garage on 15.05.2003.

M/2006/1301/RM- reserved matters was granted for a 2 storey dwelling and garage on 14.11.2006.

Therefore to secure the above permission development had to commence on site prior to 14.11.2008.

Key Planning Policy SPPS Strategic Planning Policy Statement PPS21 Sustainable Development in the Countryside PPS3 Access, Movement and Parking

Planning Assessment

This proposal is for a change of house type to previous permission M/2006/1301/RM. M/2006/1301/RM was granted under a different Regional Rural Policy than currently exists. In order to consider if this proposal is acceptable in principle one of two things have to be established. The first is whether development on this site has lawfully commenced within the lifetime M/2006/1301/RM, including any pre commencement conditions. If this cannot be established, then the proposal has to be considered against

the policy criteria of PPS21 Sustainable Development in the Countryside as this is new policy consideration for all development proposals in the Countryside.

From viewing Council Ortho Maps it is clear that no access point or foundations of buildings have been created on this site on 09/03/2010. At this point the previous permission had lapsed. The agent has not able to produce any evidence, such as Building Control inspection certificates, to prove that foundations had been laid prior to the expiration of the previous permission. Therefore, from the evidence presented, I can say with a strong degree of certainty that development on this site has not been lawfully commenced within the lifetime of the permission therefore no weight can be attached to the previous permission. Had it been demonstrated that the previous permission was lawfully commenced, then I would be in a position to consider the proposed amendments to the house type as presented in this subject application, as the previous permission would have been secured and a dwelling completed on the site.

However, no weight can be attached to the previous permission. Therefore I have to consider the proposal under the policy provisions of the current regional rural policy PPS21.

Strategic Planning Policy Statement- The policy provision of SPPS do not impact on the policy provisions of PPS21 Sustainable Development in the Countryside, which is the applicable policy for assessing planning applications in the countryside, until such times as the new area plan is adopted.

There are certain circumstances where the development of a dwelling is considered acceptable in the countryside, subject to certain criteria. These are listed in CTY1 Development in the Countryside. The applicant has not provided a case where this proposal could be considered acceptable under the provisions of Policy CTY1 of PPS21. On assessing the application on the ground I am of the view that the proposal does not meet any of the policy criteria contained within PPS21.

I therefore have to recommend to Members that this proposal is recommended as a refusal as it is contrary to policy CTY1 of PPS21.

In terms of the proposed house design, the proposed house design is almost identical to what was previously granted in 2006. In my view rural design considerations, integration and impacts on rural character considerations are broadly similar now to those that were considered previously. Given that the size, design and siting are almost identical I find the proposed design acceptable in this instance for this site and locality.

It has also been clarified by Dfl Roads that existing suitable visibility splays are in place. Other Policy and Material Considerations

The site is not subject to flooding and there are no land contamination issues to consider.

This site is not located with or adjacent to an International, National or Locally protected or designated site. In my view, there will be no detrimental environmental impacts.

Should Committee Members decide to overturn my recommendation then I am of the view that the proposed design, access, and landscaping proposals are acceptable, with similar conditions to M/2006/1301/RM being applied.

#### **Neighbour Notification Checked**

Yes

#### Summary of Recommendation:

That planning permission be refused for the following reason.

#### **Refusal Reasons**

1. The proposal is contrary to Policy CTY1 of Planning Policy Statement 21, Sustainable Development in the Countryside in that it has not been demonstrated that the proposal falls within any of the range of types of development which in principle are considered to be acceptable in the countryside and therefore does not contribute to the aims of sustainable development.

Signature(s)

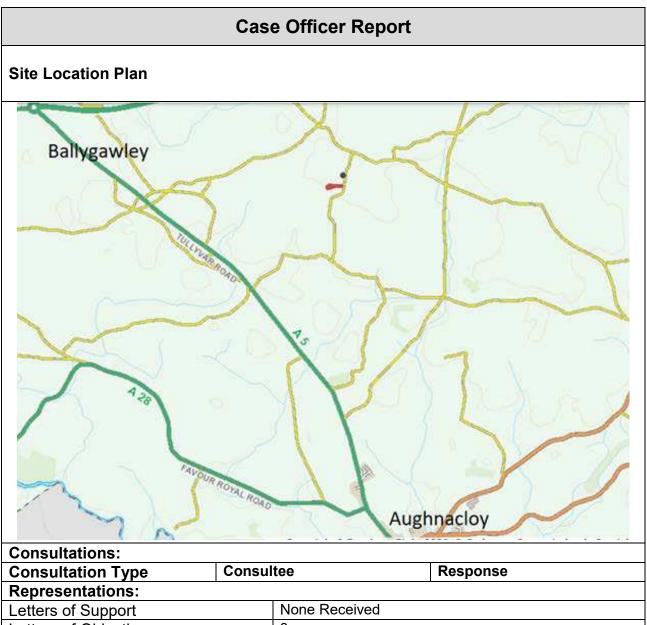
Date:

| ANNEX  |                 |  |
|--|-----------------|--|
| Date Valid   | 30th March 2020 |  |
| Date First Advertised  | 26th May 2020   |  |
| Date Last Advertised   |                 |  |
| Details of Neighbour Notification (all addresses)<br>The Owner/Occupier,<br>163 Favour Royal Road,Augher,Tyrone,BT77 0EW<br>The Owner/Occupier,<br>165 Favour Royal Road Augher Tyrone<br>The Owner/Occupier,<br>165a,Favour Royal Road,Augher,Tyrone,BT77 0EW |                 |  |
| Date of Last Neighbour Notification  | 28th May 2020   |  |
| ES Requested   | No              |  |



# Development Management Officer Report Committee Application

| Summary   |   |
|---|---|
| Committee Meeting Date:   | Item Number:  |
| Application ID: LA09/2020/0479/F  | Target Date:  |
| <b>Proposal:</b><br>Change of house design / location as<br>previously approved under M/2008/1007/F | Location:<br>200m SW of 28 Aghaloo Road (26 Aghaloo<br>Road) Aughnacloy Co Tyrone             |
| Referral Route: Objection received  |   |
| Recommendation:   | Approval  |
| Applicant Name and Address:<br>Con Carey<br>82 Creevelough Road<br>Brantry<br>Dungannon<br>Bt70 1LN | Agent Name and Address:<br>J Aiden Kelly Ltd<br>50 Tullycullion Road<br>Dungannon<br>BT70 3LY |
| Executive Summary:  |   |
| Signature(s):   |   |



| Letters of Objection             | 3                     |
|----------------------------------|-----------------------|
| Number of Support Petitions and  | No Petitions Received |
| signatures                       |                       |
| Number of Petitions of Objection | No Petitions Received |
| and signatures                   |                       |
|                                  |                       |

# Summary of Issues

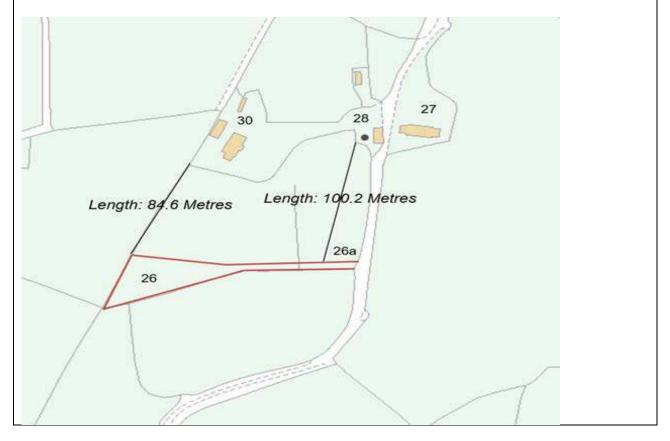
None

#### **Characteristics of the Site and Area**

The site is located approx 200 metres South West of of 28 Aghaloo Road, Aughnacloy. It lies in the open countryside as defined by the Dungannon Area Plan 2010 in a rural area characterised by a scattering of dwellings and farmsteads located along the roadside. It is located a short distance to the SE of the settlement limits of Ballygawley.

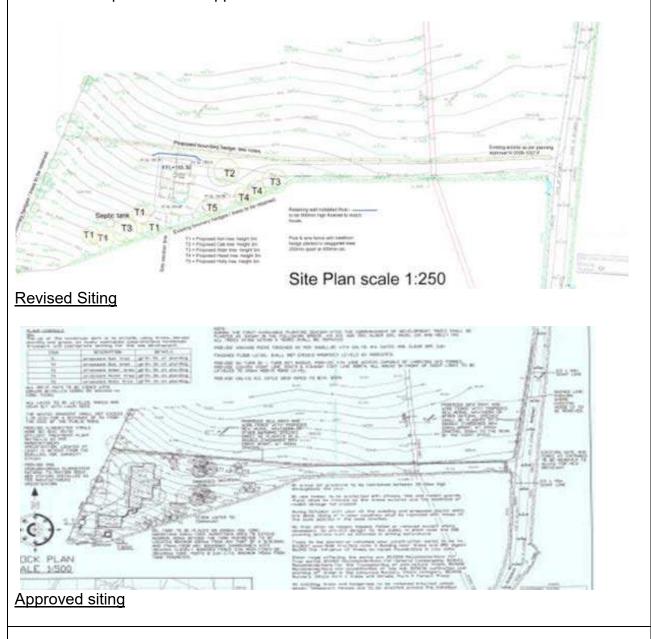


The site comprises a small triangular plot in the corner of a much larger agricultural field. The northern boundary is undefined, the south and west boundaries are defined by a row of mature native species hedgerow and trees. The land slopes from the North to the South and the land is currently being used for agricultural grazing.



## **Description of Proposal**

The proposal seeks full planning permission for a change of house design / location as previously approved under M/2008/1007/F. As seen below the application seeks to move the footprint forward approx. 20 metres closer to the road.



# Planning Assessment of Policy and Other Material Considerations

Regional Development Strategy Dungannon Area Plan (CAP) 2010 PPS1 PPS3 PPS21 - Policy CTY 1 - Development in the Countryside - Policy CTY 13 - Integration and Design - Policy CTY 14 - Rural character Strategic Planning Policy Statement (SPPS)

The Strategic Planning Policy Statement for Northern Ireland (SPPS) is a material consideration in determining this application. The SPPS states that a transitional period will operate until such times as a Plan Strategy for the whole of the council area has been adopted. During the transitional period planning authorities will apply existing policy contained within retained policy documents together with the SPPS. Paragraph 1.12 of the SPPS states that any conflict between the SPPS and any retained policy must be resolved in the favour of the provisions of the SPPS. The SPPS retains PPS21: Sustainable Development in the Countryside and PPS 3: Access, Movement and Parking which are relevant policies under which the proposal should be considered

#### **Planning History**

M/2008/1007/F - Approval for dwelling and garage. GRANTED - 12.11.2008 LA09/2017/1730/NMC - Alterations to approved dwelling. GRANTED - 12.02.2018

Objections / comment received from 3rd Parties;

There have been three objections received in relation to this proposal.

Numbers 27 and 30 Aghaloo road which are located a short distance to the north of the site as well as number 19 Aghaloo which is a approx.. 0.5 km to the south have all made representation with regards to this proposed change of house type.

No.19 owns the adjoining field and raised concerns over the drainage and soakaways.

No.27 raised issues with regards to lack of neighbour notification of their property and also with regards to the development having commenced with the correct time frame.

Number 27 is over 120 metres away from the site and across the main Aghaloo road, however, as a precaution they were added to the mailing list and were duly notified on 11th June 2020. The original planning permission would have expired 12.11.2013 and the agent has submitted confirmation from building control on the date 21.09.2011 foundations were in place. Ortho Photography from June 2013 also confirm this.

Detached two storey dwelling and garage at 26 Aghaloo Road, Skey, Aughnacloy, Co. Tyrone, BT69 6BY

A Building Regulations application was submitted to this Office on 16-09-2011.

The following inspections have been carried out by this Department:-

20/09/2011 - trial hole 21/09/2011 - foundation - garage rear wall and right side wall foundation - rear corner of dwelling sunroom



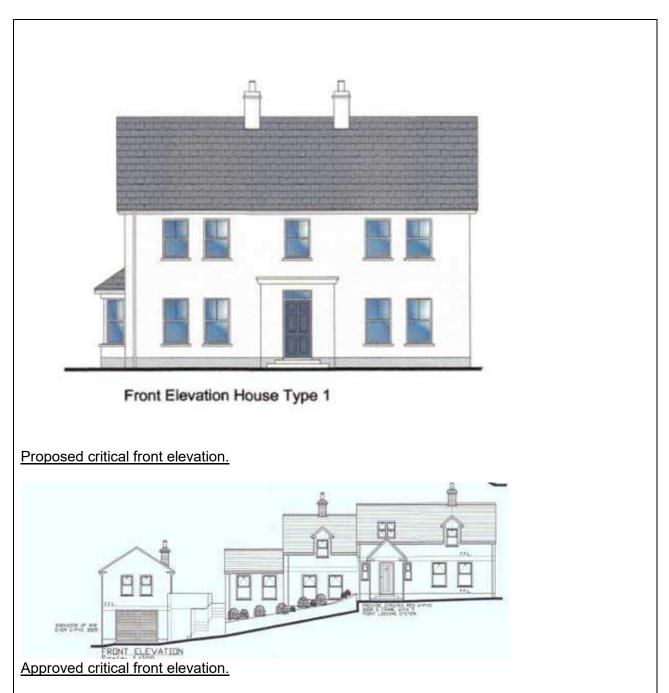
No.30 has raised concerns over loss of light, views and privacy.

No.30 is located over 80 metres to the north of the site, this is more than an adequate distance to ensure there will be no overlooking, loss of light or infringement on their privacy. The applicant also proposes to plant a boundary hedge along the northern boundary further reducing any impact.

The principal of development was granted on the site 12.11.2008 and information including building control confirmation has been presented that satisfies the council that the development was commenced in time. As the development was commenced, the applicant can build the dwelling they have approval for and there is a fall back position that would allow a dwelling to be built on this site. This proposal is in substitution of the approved and commenced development and is not for an additional dwelling. Given the fallback position a dwelling has already been accepted on this site.

#### Assessment of design

In this case the applicant has proposed a change of house type involves moving the footprint of the dwelling, with the same access, however, the overall design of the dwelling has changed from a storey and a half split level to a traditional tow storey dwelling, whilst the overall size of the dwelling proposed appears larger than previously approved as the ridge height has increased, the new proposal has removed the two storey garage and has a much narrower frontage, albeit one larger body.



Policy CTY13 states that Planning permission will be granted for a building in the countryside where it can be visually integrated into the surrounding landscape and it is of an appropriate design. It is considered that even with the increased ridge height of the dwelling, it would still blend in successfully with its immediate and wider surroundings and is comparable to other buildings in the vicinity. Furthermore as the site has decent boundary vegetation, is some distance from the roadside and the proposal includes a landscaping plan, therefore it is considered that the site has the capacity to easily absorb a dwelling of this size and scale. I have no concerns regarding integration.

In terms of policy CTY14 planning permission will only be granted for a building in the countryside where it does not cause a detrimental change to, or further erode the rural character of an area. It is considered that the site and its surrounding environs are suitable for absorbing a dwelling of a suitable size and scale. The design was discussed and it was agreed that the proposal is more simple and traditional and is in my opinion even more suitable for this site.

The Mid Ulster District Council Local Development Plan 2030 ? Draft Plan Strategy was launched on 22nd February 2019 and is now a material planning consideration in assessing all planning applications in the District. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues being faced with COVID19, this period has been extended and will now close at 5pm on 24th September 2020.

In light of this the draft plan cannot currently be given any determining weight.

Recommendation - Approval.

## Neighbour Notification Checked

Yes

#### Conditions

1. The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

2. Prior to commencement of the development hereby permitted, visibility splays shall be provided in accordance with the approved drawing No.01 bearing date stamped 15 April 2020, or as may otherwise be agreed in writing with the Council. The area within the visibility splays shall be cleared of all obstructions to a height of 250mm above the adjacent carriage and be permanently retained clear thereafter.

Reason: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

3.All planting comprised in the approved plans shall be carried out in the first planting season following the commencement of the building and any trees or shrubs which, within a period of 5 years from the occupation of the building, die, are removed, or become seriously damaged or diseased shall be replaced in the next planting season with others of similar size and species.

Reason: In the interests of visual amenity.

4.Development shall not begin until drainage works have been carried out in accordance with details to be submitted to and approved in writing by the Department.

REASON: To safeguard the site and adjacent land against flooding and standing water.

#### Informatives

1. This permission does not confer title. It is the responsibility of the developer to ensure that he controls all the lands necessary to carry out the proposed development.

2. This permission does not alter or extinguish or otherwise affect any existing or valid right of way crossing, impinging or otherwise pertaining to these lands.

3. The approval does not empower anyone to build or erect any structure, wall or fence or encroach in any other manner on a public roadway (including a footway and verge) or on any other land owned or managed by the Department for Infrastructure for which separate permissions and arrangements are required.

Not withstanding the terms and conditions of the Councils approval set out above, you are required under Article 71-83 inclusive of the Roads (NI) Order 1993 to be in possession of the Department for Infrastructures consent before any work is commenced which involves making or altering any opening to any boundary adjacent to the public road, verge, or footway or any part of said road, verge, or footway bounding the site. The consent is available on personal application to the Roads Service Section Engineer whose address is Main Street, Moygashel, Dungannon. A monetary deposit will be required to cover works on the public road.

Provision shall be made to the satisfaction of DFI Roads Service, to ensure that surface water does not flow from the site onto the public road.

Provision shall be made to the satisfaction of DFI Roads Service, to accommodate the existing roadside drainage and to ensure that surface water does not flow from the public road onto the site.

Signature(s)

Date:

| ANNEX   |                 |  |
|---|-----------------|--|
| Date Valid  | 15th April 2020 |  |
| Date First Advertised   | 26th May 2020   |  |
| Date Last Advertised  |                 |  |
| Details of Neighbour Notification (all ad   | ddresses)       |  |
| Harold Turner<br>19 Aghaloo Road Aughnacloy Tyrone  |                 |  |
| The Owner/Occupier,<br>26 Aghaloo Road,Aughnacloy,Tyrone,BT   | 69 6BY          |  |
| The Owner/Occupier,<br>26a ,Aghaloo Road,Aughnacloy,Tyrone,E  | 3T69 6BY        |  |
| Fraser TAYLOR<br>27 Aghaloo Road Aughnacloy Tyrone  |                 |  |
| The Owner/Occupier,<br>27 Aghaloo Road,Aughnacloy,Tyrone,BT69 6BY   |                 |  |
| The Owner/Occupier,<br>28 Aghaloo Road Aughnacloy Tyrone  |                 |  |
| Avril Coote<br>30 Aghaloo Road Aughnacloy Tyrone  |                 |  |
| The Owner/Occupier,<br>30 Aghaloo Road,Aughnacloy,Tyrone,BT   | 69 6BY          |  |
| Date of Last Neighbour Notification       11th June 2020  |                 |  |
| Date of EIA Determination   |                 |  |
| ES Requested  | No              |  |
| Planning History  |                 |  |
| Ref ID: LA09/2020/0479/F<br>Proposal: Change of house design / location as previously approved under<br>M/2008/1007/F<br>Address: 200m SW of 28 Aghaloo Road, (26 Aghaloo Road), Aughnacloy, Co Tyrone,<br>Decision:<br>Decision Date:  |                 |  |
| Ref ID: LA09/2017/1730/NMC<br>Proposal: Enlarges lower ground floor garage door, move internal garage staircase<br>resulting in moving ground floor garage doors, adjacent window and addition of store<br>rear elevation window.<br>Address: 200m SW of 28 Aghaloo Road, Aughnacloy,<br>Decision: CG |                 |  |

**Decision Date:** Ref ID: M/2007/0007/F Proposal: Overhead single phase line on wood poles (06/08367) Address: Beside 28 Aghaloo Rd, Skey, Ballygawley Decision<sup>.</sup> Decision Date: 11.04.2007 Ref ID: M/2008/1007/F Proposal: Proposed dwelling and garage Address: 200m SW of 28 Aghaloo Road, Aughnacloy Decision: Decision Date: 12.11.2008 Ref ID: M/2006/0519/O Proposal: Proposed Dwelling and Garage Address: 200m South West of 28 Aghaloo Road Aughnacloy Decision: Decision Date: 25.09.2006 Ref ID: M/2006/0549/O Proposal: Proposed Dwelling and Garage Address: 100m south of 28 Aghaloo Road Aughnacloy Decision: Decision Date: 05.10.2006 Ref ID: M/2010/0052/F Proposal: Proposed dwelling Address: 100m south of 28 Aghaloo Road, Aughnacloy, Co Tyrone Decision: Decision Date: 28.06.2010 **Drawing Numbers and Title** Drawing No. 02 Type: Proposed Plans Status: Submitted Drawing No. 01

Type: Site Layout or Block Plan Status: Submitted

#### Notification to Department (if relevant)

Date of Notification to Department: Response of Department:



# Development Management Officer Report Committee Application

| Summary  |   |  |  |
|--|---|--|--|
| Committee Meeting Date: 1 <sup>st</sup> September 2020   | Item Number:  |  |  |
| Application ID: LA09/2020/0499/O   | Target Date: 6th August 2020  |  |  |
| <b>Proposal:</b><br>Proposed Site for a Dwelling and Domestic<br>Garage: Based on Policy CTY 8           | Location:<br>Approx 51m South East of No 86 Iniscarn Road<br>Keenaght Desertmartin BT45 5NJ |  |  |
| Referral Route:<br>Refusal   |   |  |  |
| Recommendation: Refusal  |   |  |  |
| Applicant Name and Address:<br>Emmet O'Hagan<br>86 Iniscarn Road<br>Keenaght<br>Desertmartin<br>BT45 5NJ | Agent Name and Address:<br>CMI Planners<br>38b Airfield Road<br>Toomebridge<br>BT41 3SQ     |  |  |
| Executive Summary:   | •   |  |  |
| Signature(s):  |   |  |  |



| Consultations:                                     |  |                       |          |
|--|--|-----------------------|----------|
| Consultation Type                                  | Consu                                  | tee                   | Response |
| Statutory  | Historic Environment Division<br>(HED) |                       | Advice   |
| Statutory  | Rivers Agency                          |                       | Advice   |
| Statutory  | DFI Roads - Enniskillen Office         |                       | Content  |
| Representations:                                   |  |                       | 1        |
| Letters of Support                                 |  | None Received         |          |
| Letters of Objection                               |  | None Received         |          |
| Number of Support Petitions and signatures         |  | No Petitions Received |          |
| Number of Petitions of Objection<br>and signatures |  | No Petitions Received |          |

## Summary of Issues

No issues raised by any third parties.

More information required from NIEA regarding impact on listed building immediately to the east.

## **Characteristics of the Site and Area**

The site is located approximately 3km South East of Draperstown along the Iniscarn Road.

The site is slightly elevated above the Iniscarn Road, which dips into a bend at this point. Immediately north of the site is a small bungalow, no 86 Iniscarn Road and immediately west of the site is a shed, which is within the curtilage of no 86 Iniscarn Road and is separated from the site by a D-Rail Fence. The shed appears to be used for some sort of car repair, given its larger scale and the prevalence of car tyres/wheels lying in close proximity. The site can be accessed via an access, which is already in place from the Iniscarn Road, or via no 86 Iniscarn Road.

Immediately south of the site is a well-treed gorge with a small stream. Beyond this is no 82 Iniscarn Road, which is a larger bungalow, elevated above the road and accessed via a sweeping uphill driveway.

Directly opposite the site is the old St. Patricks RC church, which is a grade B listed building.

The area is undulating landscape with rolling hills rising towards Slieve Gallion to the west. There are a considerable amount of single dwellings along this stretch of Iniscarn road, some of which have associated farmyards/farm buildings. The character of the area is predominantly rural in nature.

# **Description of Proposal**

The proposal is for an infill dwelling and domestic garage based on CTY 8.

# Planning Assessment of Policy and Other Material Considerations

- Magherafelt Area Plan 2015
- Strategic Planning Policy Statement (SPPS)
- PPS 21 Sustainable Development in the Countryside
- CTY1 (PPS21) Development in the Countryside
- CTY 8 (PPS 21) Ribbon Development
- CTY 13 (PPS 21) Integration and Design of Buildings in the Countryside
- CTY 14 (PPS 21) Rural Character
- PPS15 Planning and Flood Risk
- PPS 2 Natural Heritage NH 6 Areas of Outstanding Natural Beauty
- PPS 6 Archaelology and the Built Heritage BH 11 Development affecting the setting of a Listed Building
- PPS 3 Access, Movement and Parking
- MUDC Local Development Plan 2030 draft Plan Strategy

# Magherafelt Area Plan 2015 (MAP)

The site is located in the countryside and should be assessed as such. The site is also located within the AONB and therefore PPS 2 – NH6 should be considered in relation to this proposal.

# <u>SPPS</u>

The SPPS provides a regional framework of planning policy that will be taken into account in the preparation of the MUDC draft Plan Strategy document (DPS). The DPS has not been adopted and therefore the transitional arrangements in the SPPS will apply. These transitional arrangements require the Council to take account of the SPPS and existing planning policy documents with the exception of PPS1, PPS5 and PPS9. Section 6.73 of the SPPS relates to development in the countryside and makes provision for a new dwelling in a small gap site in a substantial and continually built up frontage. Section 6.77 states that development in the countryside must be sited and designed to integrate sympathetically with their surroundings, must not have an adverse impact on the rural character of the area, and meet other planning and environmental considerations including those for drainage, sewerage, access and road safety.

# PPS 21 – Sustainable Development in the Countryside

**CTY 1** of PPS 21 sets out which types of development will be acceptable in the countryside and under which policy they should be considered. In this scenario, the application is for an infill dwelling and therefore must be assessed under CTY 8.

**CTY 8** states that planning permission will be refused for a building which adds or creates to a ribbon development. An exception will be made however for the development of a small gap site sufficient to accommodate a maximum of 2 dwellings within a substantial and continuously built up frontage, providing this respects the development pattern along the frontage in terms of size, scale, siting and plot size and meets other planning and environmental requirements. A substantial and built up frontage is defined as a line of three or more buildings along a road frontage without accompanying development to the rear.

To the immediate north of the site there are two buildings in the form of 86 Iniscarn Road and the aforementioned large 2 bay shed. It is my view that this shed may well be used for some form of car repair and is not exclusively a domestic shed. However, regardless of use it is still a substantial building. The shed does not benefit from any planning permission but I have reviewed ariel photography of the site and it appears to have been in existence as far back as December 2014, which would make it lawful. However, the shed does not have a road frontage. The shed and the hardstanding surrounding it are bounded by a D-Rail Fence and then immediately beyond this fence is a portion of the field that includes the site proposed for the dwelling. It is therefore not possible to claim that the shed is situated "along a road frontage" in accordance with CTY 8. The following images illustrate how the shed in question is located behind a separate fence which defines its curtilage and which separates it from the larger part of the site, resulting in it not having a frontage onto the Iniscarn Road.



To the immediate south of this site is no. 82 Iniscarn Road, which appears separated from the site by the area of trees, which has been alluded to above and appears separate from the other two buildings by virtue of the bend in the road. Para. 5.33 of CTY 8 states that buildings sited back, staggered or at angles and with gaps between them can still represent ribbon development, if they have a common frontage or they are visually linked. It is <u>not</u> my opinion that no 82 is visually linked with no. 86 nor indeed with the shed beside no 86. When approaching the site from the north along the Iniscarn Road, the northern gable of no 86 and the old Church building are the only buildings that are apparent. When approaching from the south, at no. 82, the bend in the road and the dense vegetation in the gorge make it impossible for there to be any visual linkage between no. 82 and the other buildings.

The image below shows the view towards the site from the south when approaching from no. 82 Iniscarn Road – there is no visual linkage with the site in question;



The following image shows the view when approaching from the north towards no 86 and how there is also not a clear visual link between all the relevant buildings from this perspective;



Given all of the above, I am of the view that the criteria for a infill opportunity within an existing ribbon of development has not been met for the following reason;

- There is no common road frontage between the three buildings, as the shed adjacent to no 86 does not have a road frontage.
- > There is no visual linkage between the three buildings.

With regards **CTY 13 and CTY 14**, I am content that a dwelling on this site would integrate into the landscape and would not have a detrimental effect on rural character. The rising land from to the south west and the matures trees immediately south of the site and also within the eastern portion of the site, provide an adequate backdrop to aid integration. I feel a dwelling with a ridge height of no greater than 6m would be in keeping with the dwellings in the immediate vicinity and would integrate satisfactorily on the site.

# PPS 15 – Planning and Flood Risk

The southern boundary of the site is located adjacent to but not within the 1 in 100 year fluvial flood plan according to the Strategic Flood Map. DFI Rivers have been consulted as a precautionary measure but have raised no issue in relation **FLD 1** of PPS 15. In relation **FLD 2**, DFI Rivers require a 5m maintenance strip to be maintained along the boundary with the adjacent watercourse. This is something which can be addressed as part of any Reserved Matters application.

Polices **FLD 3**, **FLD4**, and **FLD 5** are not applicable to this site.

## PPS 6 – Archaeology and the Built Heritage

St Patricks Old RC Church is a grade B listed building, located immediately to the east of the site and is viewed in conjunction with no.86 when approaching from the north along Iniscarn Road. Policy **BH 11** states that planning permission will not normally be granted for a development, which adversely affect the setting of a listed building. I have consulted Historic Environment Division in relation to the impact of this proposal on the setting of the listed building. They have requested additional information before they can provide a substantive response.

The site is immediately adjacent to a historic bridge, which is a scheduled monument. HED (Historic Monuments) have stated that on the basis of the information provided, they are content that the proposal is satisfactory to SPPS and PPS 6 archaeological policy requirements.

## PPS 3 – Access, Movement and Parking

DFI roads have no objection to this proposal subject to the imposition of conditions.

## MUDC Local Development Plan 2030 draft Plan Strategy

A re-consultation process was launched on 25th March 2020 in relation to the draft Plan Strategy of the MUDC Local Development Plan 2030. This re-consultation will run until the 18th September 2020. I see nothing in this proposal, which would prejudice the contents of the DPS, but in any case, given the current stage of preparedness of the document, it cannot be given determining weight.

#### Neighbour Notification Checked

Yes

#### Summary of Recommendation:

I am of the opinion that this proposal does not constitute an exception to policy CTY 8. Therefore, refusal is recommended.

Conditions/Reasons for Refusal:

Refusal Reasons

1. The proposal is contrary to Policy CTY1 of Planning Policy Statement 21, Sustainable Development in the Countryside in that it is not amongst the range of developments which are considered in principle to be acceptable in the countryside and there are no overriding reasons why this development is essential in this rural location and could not be located within a settlement.

2. The proposal is contrary to Policy CTY8 of Planning Policy Statement 21, Sustainable Development in the Countryside in that the proposal does not represent the development of a small gap sufficient only to accommodate a maximum of two houses and would, if permitted, result in the creation/addition of ribbon development along Cookstown Road and will also adversely impacting on the rural character of this area of countryside.

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|-------------|---------|------|
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Date:

| ANNEX   |                           |  |
|---|---------------------------|--|
| Date Valid  | 23rd March 2020           |  |
| Date First Advertised   | 26th May 2020             |  |
| Date Last Advertised  | 26 <sup>th</sup> May 2020 |  |
| Details of Neighbour Notification (all addresses)<br>The Owner/Occupier,<br>82 Iniscarn Road Desertmartin Londonderry<br>The Owner/Occupier,<br>85 Iniscarn Road, Desertmartin, BT45 5NJ<br>The Owner/Occupier,<br>86 Iniscarn Road Desertmartin Londonderry    |                           |  |
| Date of Last Neighbour Notification   |                           |  |
| Date of EIA Determination   | N/A                       |  |
| ES Requested  | N/A                       |  |
| Planning History<br>Ref ID: LA09/2020/0499/O<br>Proposal: Proposed Site for a Dwelling and Domestic Garage: Based on Policy CTY 8<br>Address: Approx 51m South East of No 86 Iniscarn Road, Keenaght, Desertmartin,<br>BT45 5NJ,<br>Decision:<br>Decision Date: |                           |  |
| Ref ID: H/1986/0020<br>Proposal: 2 NO BUNGALOWS<br>Address: SITES 2 & 3 GLEN ROAD, MAGHERA<br>Decision:<br>Decision Date:   |                           |  |
| Ref ID: H/1988/0014<br>Proposal: ALTERATIONS AND ADDITIONS TO BUNGALOW<br>Address: 86 MONEYSHARVAN ROAD MAGHERA<br>Decision:<br>Decision Date:  |                           |  |
| Ref ID: H/1989/0330<br>Proposal: MOBILE HOME<br>Address: 86 INISCARN ROAD DRAPERSTOWN   |                           |  |

Decision: Decision Date:

Ref ID: H/1986/0366 Proposal: SITE OF BUNGALOW 86 INNISCARN ROAD, DESERTMARTIN. Address: 86 INNISCARN ROAD, DESERTMARTIN. Decision: Decision Date:

Ref ID: H/1989/0218 Proposal: BUNGALOW Address: 86 INISCARN ROAD DESERTMARTIN Decision: Decision Date:

## Summary of Consultee Responses

Dfl Roads - No objection subject to conditions

Dfl Rivers – Adjacent to but not within the Strategic Flood Plain. 5M maintenance strip required in relation to adjacent watercourse.

NIEA HED – Further information required regarding the impact on the neighbouring listed building. No objection in regards to impact on historic bridge within site.

#### **Drawing Numbers and Title**

Drawing No. 01 Type: Location Map Status: Submitted

Drawing No. 02 Type: Location Map Status: Submitted

#### Notification to Department (if relevant)

Date of Notification to Department: Response of Department:



# Development Management Officer Report Committee Application

| Summary   |  |  |  |
|---|--|--|--|
| Committee Meeting Date:   | Item Number:   |  |  |
| Application ID: LA09/2020/0501/O  | Target Date:   |  |  |
| <b>Proposal:</b><br>Proposed Site for Dwelling and Garage Under<br>CTY 10       | Location:<br>Approx 80 Metres South West of 110<br>Mullaghboy Road Bellaghy    |  |  |
| Referral Route:   |  |  |  |
| Committee- Applicants brother is an elected member                              |  |  |  |
| Recommendation: Approval  |  |  |  |
| Applicant Name and Address:<br>Robert Milne<br>48 Ballydermott Road<br>Bellaghy | Agent Name and Address:<br>CMI Planners Ltd<br>38 Airfield Road<br>Toomebridge |  |  |
| Executive Summary:  | 1  |  |  |
| <b>Signature(s):</b><br>Ciaran Devlin   |  |  |  |

| Site Location Plan         Consultations:         Consultation Type         Consultee         Response         Statutory       DFI Roads - Enniskillen Office         Statutory       DAERA - Coleraine         Advice       Plane:         Letters of Support       None Received         Letters of Support Petitions and signatures       No Petitions Received         Number of Petitions of Objection and signatures       No Petitions Received | Case Officer Report |                                |                       |         |
|--|---------------------|--------------------------------|-----------------------|---------|
| Consultation TypeConsulteeResponseStatutoryDFI Roads - Enniskillen OfficeContentStatutoryDAERA - ColeraineAdviceRepresentations:Enters of SupportNone ReceivedLetters of ObjectionNone ReceivedEnters of ObjectionNumber of Support Petitions and signaturesNo Petitions ReceivedNumber of Petitions of Objection and signaturesNo Petitions Received  | Site Location Plan  |                                |                       |         |
| Consultation TypeConsulteeResponseStatutoryDFI Roads - Enniskillen OfficeContentStatutoryDAERA - ColeraineAdviceRepresentations:Enters of SupportNone ReceivedLetters of ObjectionNone ReceivedEnters of ObjectionNumber of Support Petitions and signaturesNo Petitions ReceivedNumber of Petitions of Objection and signaturesNo Petitions Received  |                     |                                |                       |         |
| Statutory       DFI Roads - Enniskillen Office       Content         Statutory       DAERA - Coleraine       Advice         Representations:         Letters of Support       None Received         Letters of Objection       None Received         Number of Support Petitions and signatures       No Petitions Received         Number of Petitions of Objection and signatures       No Petitions Received  |                     | 1                              |                       |         |
| Statutory     DAERA - Coleraine     Advice       Representations:  | Consultation Type   | Consultee                      |                       | -       |
| Representations:       Letters of Support     None Received       Letters of Objection     None Received       Number of Support Petitions and signatures     No Petitions Received       Number of Petitions of Objection and signatures     No Petitions Received  | Statutory           | DFI Roads - Enniskillen Office |                       | Content |
| Letters of SupportNone ReceivedLetters of ObjectionNone ReceivedNumber of Support Petitions and<br>signaturesNo Petitions ReceivedNumber of Petitions of Objection<br>and signaturesNo Petitions Received  | Statutory           | DAERA - Coleraine              |                       | Advice  |
| Letters of SupportNone ReceivedLetters of ObjectionNone ReceivedNumber of Support Petitions and<br>signaturesNo Petitions ReceivedNumber of Petitions of Objection<br>and signaturesNo Petitions Received  | Representations:    |                                |                       |         |
| Letters of ObjectionNone ReceivedNumber of Support Petitions and<br>signaturesNo Petitions ReceivedNumber of Petitions of Objection<br>and signaturesNo Petitions Received   |                     |                                | None Received         |         |
| Number of Support Petitions and<br>signaturesNo Petitions ReceivedNumber of Petitions of Objection<br>and signaturesNo Petitions Received  |                     |                                | None Received         |         |
| Number of Petitions of ObjectionNo Petitions Receivedand signatures  |                     |                                | No Petitions Received |         |
| and signatures   |                     |                                |                       |         |
|  |                     |                                | No Petitions Received |         |
|  |                     |                                |                       |         |
| Summary of Issues  |                     |                                |                       |         |

Three neighbor notification letters were sent out, however no representations were received in connection with this application. Consultations were issued to Dfl Roads and DAERA who had no objections to the proposal subject to conditions.

#### **Characteristics of the Site and Area**

The site is located approximately 2.7km North West of the development limits of Bellaghy, in the open countryside as defined by the Magherafelt Area Plan 2015. The site is identified as being 80m South West of 110 Mullaghboy Road, Bellaghy. The existing site is currently an agricultural field which raises in gradient from east to west. The northern and eastern boundary of the site is defined by a strong hedgerow with a number of mature trees on the eastern boundary. The south and south eastern boundary is defined with post wire fencing and hedgerows. The western boundary has a post wire fence and a hedgerow, with an agricultural lane running adjacent to it, which has an agricultural field gate used to access the site. The existing farm buildings are located adjacent to the site, to the western boundary along with two other dwellings to the north of the site. The remainder of the surrounding area is agricultural fields with the lane used to access the site extending further south west to a number of other dwellings.

# **Description of Proposal**

This is an outline application for a dwelling and garage under CTY 10.

## Planning Assessment of Policy and Other Material Considerations

Magherafelt Area Plan 2015 Strategic Planning Policy Statement for Northern Ireland (SPPS) PPS 21: Sustainable Development in the Countryside PPS3: Access, Movement and Parking Mid Ulster Local Development Plan 2030- Draft Plan Strategy

The site is located in the open countryside as defined by the Magherafelt Area Plan 2015. Development is controlled under the provisions of the SPPS and PPS 21 -Sustainable Development in the countryside.

The SPPS provides a regional framework of planning policy that will be taken into account of in the preparation of Mid Ulster' Local Development Plan (LDP). At present, the LDP has not been adopted therefore transitional arrangements require the Council to take account of the SPPS and existing planning policy documents, with the exception of PPS 1, 5 and 9. Section 6.73 of the SPPS relates to development that is acceptable in the countryside, which includes dwellings on farms. Section 6.77 states that 'roposals for development in the countryside must be sited and designed to integrate sympathetically with their surroundings must not have an adverse impact on the rural character of the area, and meet other planning and environmental considerations including those for drainage, sewerage, access and road safety'.

Development in the countryside is controlled under the provisions of PPS 21 Sustainable Development in the countryside. Policy CTY 1 provides clarification on which types of development area acceptable in the countryside. In this instance the application is for a dwelling the farm and as a result the development must be considered under CTY 10 of PPS 21.

Policy CTY 10 states that planning permission will be granted for a dwelling house on a farm where all of the following criteria can be met:

the farm business is currently active and has been established for at least 6 years; (b) no dwellings or development opportunities out-with settlement limits have been sold off from the farm holding within 10 years of the date of the application. This provision will only apply from 25 November 2008; and

(c) the new building is visually linked or sited to cluster with an established group of buildings on the farm and the access should be taken from an existing lane. Consideration may be given to a site located away from the farm complex where there are no other sites available on the holding and where there are either:-

- demonstrable health and safety reasons; or

- verifiable plans to expand the farm business at the existing building group.

In respect to criteria (a) a consultation was issued to DAERA in which they have confirmed the Farm Business Id is currently active and has been in existence for more than 6 years. Therefore, the proposal meets this criteria.

I am content that following a site history check and review of the farm maps provided, no dwellings or development opportunities have been sold off from the farm holding within the last 10 years.

As this is an outline application, details on the siting and design have not been provided however, the location for proposed dwelling is located adjacent to the existing farm buildings as identified in yellow on drawing 01. As a result, the site is visually linked with an existing group of buildings and the proposal will take its access from the existing lane. Therefore, I am content that the proposal complies with the policy criteria set out in policy CTY 10 of PPS21.

Policy CTY 13 states that planning permission will be granted for a building in the countryside where it can be visually integrated into the surrounding landscape and it is of an appropriate design. I note that this is an outline application in which the exact design and siting details have not been submitted, however I am content that an appropriately designed dwelling would not appear as a prominent feature in the landscape. As much of the existing landscaping should be retained for any future development, new landscaping would be required at the entrance to the site, given the lack of the existing and additional landscaping would be required along the southern boundary. Therefore, a landscaping plan would be necessary as part of any future Reserved Matters application. Due to the surrounding landform and surrounding development existing and the existing ground level of the site, which rises in gradient from east to west, I feel it necessary to restrict any dwelling on the site to have a ridge height of no more than 7m above finish floor. From which, I am content that the application is able to comply under CTY 13.

In terms of policy CTY 14 planning permission will only be granted for a building in the countryside where it does not cause a detrimental change to, or further erode the rural character of an area. As stated that an appropriately designed dwelling would not appear as visually prominent. I am of the opinion that the proposed dwelling would not result in a suburban style build-up of development when viewed with existing and approved buildings. From all of this I am satisfied that the application is able to comply with CTY 14.

#### Other Material Considerations

The Mid Ulster District Council Local Development Plan 2030 -Draft Plan Strategy: was launched on 22nd February 2019 and is now a material planning consideration in assessing all planning applications in the District. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues faced with COVID19, this period has been extended and will now close at 5pm on 24th September 2020. In light of this the draft plan cannot currently be given any determining weight.

I have no flooding, ecological or residential amenity concerns.

PPS 3 - Access, Movement and Parking;

DFI Roads were consulted and, in their response, stated that they had no objections subject to conditions.

#### **Neighbour Notification Checked**

Yes/No

#### Summary of Recommendation:

Approve subject to conditions

#### Conditions

1. Application for approval of the reserved matters shall be made to the Council within 3 years of the date on which this permission is granted and the development, hereby permitted, shall be begun by whichever is the later of the following dates:-

i. the expiration of 5 years from the date of this permission; or

ii. the expiration of 2 years from the date of approval of the last of the reserved matters to be approved.

Reason: As required by Section 62 of the Planning Act (Northern Ireland) 2011.

2. Approval of the details of the siting, design and external appearance of the buildings, the means of access thereto and the landscaping of the site (hereinafter called "the reserved matters"), shall be obtained from the Council, in writing, before any development is commenced.

Reason: This is outline permission only and these matters have been reserved for the subsequent approval of the Council.

3. The proposed dwelling shall have a ridge height of less than 7 metres above the finished floor level of the site and a low angle of roof pitch not exceeding 40 degrees. Reason: To ensure that the development is not prominent and satisfactorily integrated into the landscape.

4. The depth of underbuilding between finished floor level and existing ground level shall not exceed 0.3 metres at any point.

Reason: In the interest of visual amenity.

5. No development shall take place until a plan indicating floor levels of the proposed dwelling in relation to existing and proposed ground levels has been submitted to and approved by the Council.

Reason: In the interest of visual amenity.

6. The existing mature trees and vegetation along the entire site boundaries shall be retained except where it is required to provide access and / or sight lines. No trees or vegetation shall be lopped, topped or removed without the prior consent in writing of the Council, unless necessary to prevent danger to the public in which case a full explanation shall be given to the Council in writing at the earliest possible moment. Reason: In the interests of visual amenity.

7. During the first available planting season following the occupation of the dwelling hereby approved, a landscaping scheme, as agreed with the Council at Reserved Matters stage shall be implemented as agreed. The scheme shall include details of those trees to be retained and measures for their protection during the course of development. The scheme shall detail species types, siting and planting distances and a programme of planting for all additional landscaping on the site and will comply with the appropriate British Standard or other recognised Codes of Practice. Any tree, shrub or other plant identified in the landscaping scheme dying with 5 years of planting shall be replaced in the same position with a plant of a similar size and species. Reason: To ensure the provision of a high standard of landscape.

8. A scale plan at 1:500 shall be submitted as part of the reserved matters application showing the access to be constructed in accordance with the attached form RS1 and shall include sight splays of 2.4m x 100m in both directions onto the public road and a forward sight distance of 100m. The access as approved at Reserved Matters stage shall be constructed in accordance with the approved plans, prior to the commencement of any other development hereby approved.

Reason: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

#### Informatives

1. This permission does not confer title. It is the responsibility of the developer to ensure that he controls all the lands necessary to carry out the proposed development.

2. This permission does not alter or extinguish or otherwise affect any existing or valid right of way crossing, impinging or otherwise pertaining to these lands.

3. This determination relates to Planning Control only and is not to be construed as binding the Department in respect of any application required, or consent, agreement or approval obtained for or in connection with a Conservation Area Grant, an International Fund for Ireland Grant or an Urban Development Grant, and the Department reserves the right to seek such revised plans as it may deem appropriate in respect of such applications. You are also advised that Planning approval may be required in respect of any such revised plans as the Department may specify.

#### Signature(s)

Date:

| ANNEX  |                 |  |
|--|-----------------|--|
| Date Valid   | 23rd April 2020 |  |
| Date First Advertised  | 26th May 2020   |  |
| Date Last Advertised   |                 |  |
| Details of Neighbour Notification (all addresses)<br>The Owner/Occupier,<br>1 McKennas Lane, Bellaghy, BT45 8JJ<br>The Owner/Occupier,<br>110 Ballydermott Road, Bellaghy, BT45 8LG<br>The Owner/Occupier,<br>110 Mullaghboy Road,Bellaghy,Londonderry,BT45 8JH<br>The Owner/Occupier,<br>5 McKennas Lane, Bellaghy, BT45 8JJ<br>The Owner/Occupier, |                 |  |
| Date of Last Neighbour Notification  |                 |  |
| Date of EIA Determination  |                 |  |
| ES Requested   | Yes /No         |  |
| Planning History<br>Ref ID: H/2005/0661/F<br>Proposal: Replacement two storey dwelling & detached garage<br>Address: 5 McKenna's Lane, Mullaghboy Road, Bellaghy<br>Decision:<br>Decision Date: 19.10.2005   |                 |  |
| Ref ID: LA09/2020/0501/O<br>Proposal: Proposed Site for Dwelling and Garage Under CTY 10<br>Address: Approx 80 Metres South West of 110 Mullaghboy Road, Bellaghy,<br>Decision:<br>Decision Date:  |                 |  |
| Summary of Consultee Responses   |                 |  |
| Drawing Numbers and Title  |                 |  |

Drawing No. 01 Type: Site Location Plan Status: Submitted

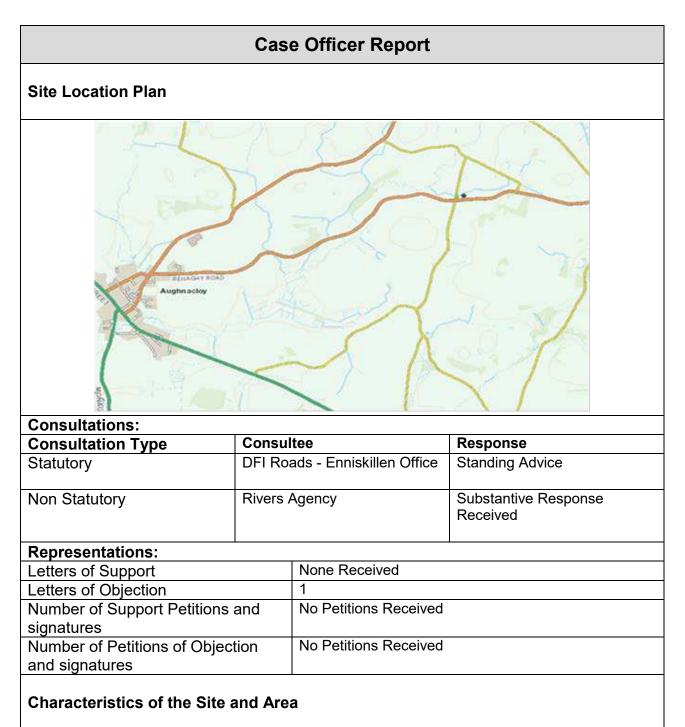
# Notification to Department (if relevant)

Date of Notification to Department: Response of Department:



# Development Management Officer Report Committee Application

| Summary   |   |  |  |
|---|---|--|--|
| Committee Meeting Date:   | Item Number:  |  |  |
| Application ID: LA09/2020/0509/O  | Target Date:  |  |  |
| Proposal:<br>Site for dwelling  | Location:<br>Lands approx. 40m West of 32 Rehaghy Road<br>Aughnacloy                          |  |  |
| Referral Route: Objections received   |   |  |  |
| Recommendation:   | Approval  |  |  |
| <b>Applicant Name and Address:</b><br>Liam Mc Killion<br>Gort Road<br>Dungannon | Agent Name and Address:<br>Building Design Solutions<br>76 Main Street<br>Pomeroy<br>BT70 2QP |  |  |
| Executive Summary:  |   |  |  |
| Signature(s):   |   |  |  |



The site lies within the open countryside outside all other areas of constraint as depicted by the DASTAP 2010. It is located along the Rehaghy road which links the settlements of Aughnacloy and Eglish, just a short distance to the NE of Aughnacloy.



The site comprises a small triangular shaped field located approx. 40m West of 32 Rehaghy Road, Aughnacloy. The level of the site is lower than that of the existing main rehaghy road and is situated in the NE corner of a crossroads. As can be seen from the below diagram the area has came under significant development pressure with a number of single houses scattered around the immediate vicinity.

The site itself has decent level of boundary vegetation cover with mature trees and hedgerow on all sides with an added post and wire fence along the roadside. There is a small agricultural gate allowing access to the field in the South West corner.



# **Description of Proposal**

The proposal seeks Outline planning permission for a site for a dwelling, (cluster)

# Planning Assessment of Policy and Other Material Considerations

Decisions must be taken in accordance with the provisions of the Local Development Plan unless material considerations indicate otherwise.

Dungannon Area Plan 2010 Strategic Planning Policy Statement (SPPS) Mid Ulster Local Development Plan 2030 - Draft Plan Strategy PPS 21: Sustainable Development in the Countryside CTY 1- Development in the Countryside CTY 2a - New Dwellings in Existing Clusters CTY 13 - Integration and Design of Buildings in the Countryside; and CTY14 - Rural Character PPS 3 - Access, Movement and Parking;

The Mid Ulster District Council Local Development Plan 2030 Draft Plan Strategy was launched on 22nd February 2019 and is now a material planning consideration in assessing all planning applications in the District. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues being faced with COVID19, this period has been extended and will now close at 5pm on 24th September 2020.

In light of this the draft plan cannot currently be given any determining weight.

The SPPS provides a regional framework of planning policy that will be taken into account of in the preparation of Mid Ulster's Local Development Plan (LDP). At present, the LDP has not been adopted therefore transitional arrangements require the Council to take account of the SPPS and existing planning policy documents, with the exception of PPS 1, 5 and 9. Section 6.73 of the SPPS relates to development that is acceptable in the countryside, which includes infill opportunities. Section 6.77 states that `proposals for development in the countryside must be sited and designed to integrate sympathetically with their surroundings must not have an adverse impact on the rural character of the area, and meet other planning and environmental considerations including those for drainage, sewerage, access and road safety.

One objection was received from the owner of number 32 Reghahy Road, the concerns that they raised includes; Overlooking Loss of privacy Overdevelopment of area Access/road safety issues.

With regards to the overlooking and loss of privacy issues, the site boundary is located some 32metres from the rear yard of number 32. There is also a row of thick mature hedgerow between the sites which will be important to condition is retained.



With regards to the claim the area is overdeveloped, this is addressed with the policy consideration of PPS21 CTY2A below. The site would appear to meet the criteria of a cluster.

With regards to the roads or access concerns, DFI roads are the competent authority, they were consulted and replied with no concerns subject to conditions including sight splays of 2.4m x 60m and 60 metre forward sight distance.

#### **Planning History**

There is not considered to be any relevant planning associated with the site.

Development in the countryside is controlled under the provisions of PPS 21 Sustainable Development in the countryside. Within the supporting statement the application was proposed to comply under CTY 2a and CTY 8 respectively. To take each one separately, to start CTY 2a states that planning permission will be granted for a dwelling at an existing cluster of development provided all the following criteria are met:

- The cluster of development lies outside of a farm and consists of four or more buildings (excluding ancillary buildings such as garages, outbuildings and open sided structures) of which at least three are dwellings;

- The cluster appears as a visual entity in the local landscape;

- The cluster is associated with a focal point such as a social/community building/facility, or is located at a cross-roads,

- The identified site provides a suitable degree of enclosure and is bounded on at least two sides with other development in the cluster;

- Development of the site can be absorbed into the existing cluster through rounding off and consolidation and will not significantly alter its existing character, or visually intrude into the open countryside; and

- Development would not adversely impact on residential amenity.

In terms of the first criteria, I note that the site lies outside of a farm but it is difficult to determine if there is a cluster there at all, it appears to be a rough cluster of development approx. 150 metres either direction from the crossroads inclusive of nine dwellings and a number of garages and associated outbuildings, wherein the site intends to fit within. Continuing on from this, it does appear to be a cluster and therefore seen as one visual entity.

In the submitted plans, the agent has not identified a focal point in which they believe is associated with the site/cluster, however, they have highlighted as per policy that it is located at a crossroads. The site is located within the NE corner of the crossroad junction between the Rehaghy and Glencrew Roads.

The fourth criteria requires the proposed development to be able provide suitable degree of enclosure and to be bounded on at least two sides with other development in the cluster. I am content that the site bounds on the eastern boundary with No.32 Rehaghy Road and a further dwelling to the western boundary, it is also partially bounded along north western boundary by no.30 Rehaghy road. In addition planning application LA09/2020/0106/0 was approved for a dwelling within an existing cluster directly opposite the site.

In my opinion development of the site can be absorbed into the existing cluster through rounding off and consolidation and will not significantly alter its existing character, or visually intrude into the open countryside, aided by the decent level of vegetation cover and proposed planting along the eastern boundary.

Finally, in this location I am of the opinion that a dwelling is unlikely to have an adverse impact on residential amenity.

For the above reasons it is evident that the proposed development has complied with policy CTY 2a.

Policy CTY 13 states that planning permission will be granted for a building in the countryside where it can be visually integrated into the surrounding landscape and it is of an appropriate design. As this is an outline application no design details etc. have been submitted however the site is relatively small in size and therefore there would not be much options for siting. From review of the proposal I am of an opinion that an appropriately designed dwelling would not be prominent in the landscape. The proposed site has existing vegetation along all boundaries which should be retained where possible and supplemented with additional landscaping to further aid integration, therefore a landscaping scheme is required in any `Reserved Matters? application. I am of the opinion that if permitted the dwelling should be restricted to a 7.5m ridge height from finished floor level.

Policy CTY 14 deals with rural character and states that planning permission will be granted where the building does not cause detrimental change to, or further erode the rural character of the area. As stated I am content that an appropriately designed dwelling will not be prominent feature, the proposed site is in a cluster which is in effect build up, however, it meets all the criteria for a dwelling in a cluster and will not extend further into the open countryside therefore does not further erode the rural character outside the cluster.

#### PPS 3 - Access, Movement and Parking

DFI Roads were consulted and responded stating DfI Roads do not offer an objection subject to the conditions as per attached RS1 Form being complied with at Reserved Matters Stage.

Having considered all of the above and the fact that the proposal site is within an identifiable cluster of development an approval should be recommended with suitable conditions.

## Conditions

1.Application for approval of the reserved matters shall be made to the Council within 3 years of the date on which this permission is granted and the development, hereby permitted, shall be begun by whichever is the later of the following dates:-

i.the expiration of 5 years from the date of this permission; or

ii.the expiration of 2 years from the date of approval of the last of the reserved matters to be approved.

Reason: As required by Section 62 of the Planning Act (Northern Ireland) 2011.

2.Approval of the details of the siting, design and external appearance of the buildings, the means of access thereto and the landscaping of the site (hereinafter called "the reserved matters"), shall be obtained from the Council, in writing, before any development is commenced.

Reason: This is outline permission only and these matters have been reserved for the subsequent approval of the Council.

3. Prior to commencement of any development hereby approved, the vehicular access as detailed in the attached form RS1, including Visibility Splays of 2.4m x 60.0m to North direction and to junction of Rehaghy Road to South direction, including a forward sight distance of 60m, shall be provided in accordance with a 1/500 scale site plan as submitted and approved at Reserved Matters stage. The area within the visibility splays shall be cleared to provide a level surface no higher than 250mm above adjoining road and kept clear thereafter

REASON: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

4. The proposed dwelling shall have a ridge height of less than 7.5 metres above finished floor level.

Reason: To ensure that the development is satisfactorily integrated into the landscape in accordance with the requirements of Planning Policy Statement 21.

5. The depth of underbuilding between finished floor level and existing ground level shall not exceed 0.3 metres at any point.

Reason: In the interest of visual amenity.

6.All hard and soft landscape works shall be carried out in accordance with the approved details on the approved drawings and the appropriate British Standard or other recognised Codes of Practise. The works shall be carried out prior to the occupation of any part of the dwelling.

REASON: To ensure the provision, establishment and maintenance of a high standard of landscape.

7. The existing natural screenings of the site, along the Eastern boundary, on approved drawing ref 01, date stamped received 27th April 2020 shall be retained unless necessary to prevent danger to the public in which case a full explanation along with a scheme for compensatory planting shall be submitted to and agreed in writing with the Council, prior to removal.

Reason: : To safeguard the amenities of neighbouring occupiers at number 32 Rehaghy Road and in the interests of visual amenity.

#### Informatives

1. This permission does not confer title. It is the responsibility of the developer to ensure that he controls all the lands necessary to carry out the proposed development.

2. This permission does not alter or extinguish or otherwise affect any existing or valid right of way crossing, impinging or otherwise pertaining to these lands.

3. The approval does not empower anyone to build or erect any structure, wall or fence or encroach in any other manner on a public roadway (including a footway and verge) or on any other land owned or managed by the Department for Infrastructure for which separate permissions and arrangements are required.

Not withstanding the terms and conditions of the Councils approval set out above, you are required under Article 71-83 inclusive of the Roads (NI) Order 1993 to be in possession of the Department for Infrastructures consent before any work is commenced which involves making or altering any opening to any boundary adjacent to the public road, verge, or footway or any part of said road, verge, or footway bounding the site. The consent is available on personal application to the Roads Service Section Engineer whose address is Main Street, Moygashel, Dungannon. A monetary deposit will be required to cover works on the public road.

Provision shall be made to the satisfaction of DFI Roads Service, to ensure that surface water does not flow from the site onto the public road.

Provision shall be made to the satisfaction of DFI Roads Service, to accommodate the existing roadside drainage and to ensure that surface water does not flow from the public road onto the site.

#### **Neighbour Notification Checked**

Signature(s) Date:

| ANNEX   |                 |  |
|---|-----------------|--|
| Date Valid  | 27th April 2020 |  |
| Date First Advertised   | 26th May 2020   |  |
| Date Last Advertised  |                 |  |
| Details of Neighbour Notification (all addresses)The Owner/Occupier,30 Rehaghy Road, Aughnacloy, Tyrone, BT69 6EWThe Owner/Occupier,30a RehaghyThe Owner/Occupier,32 Rehaghy Road, Aughnacloy, Tyrone, BT69 6EUDerek Foster32, Rehaghy Road, Aughnacloy, Tyrone, Northern Ireland, BT69 6EUThe Owner/Occupier,73A Carnteel Road AUGHNACLOY BT69 6EPDate of Last Neighbour Notification28th May 2020   |                 |  |
| Date of EIA Determination   |                 |  |
| S Requested No  |                 |  |
| Planning History         Ref ID: LA09/2020/0509/O         Proposal: Site for dwelling         Address: Lands approx. 40m West of 32 Rehaghy Road, Aughnacloy,         Decision:         Decision Date:         Ref ID: M/2002/1360/O         Proposal: Dwelling House and Domestic Garage         Address: Approximately 220 metres East of 33 Rehaghey Road, Aughnacloy         Decision:         Decision Date: 16.01.2003         Ref ID: M/2005/0532/RM         Proposal: Proposed dwelling & domestic garage         Address: Approx 220m East of 33 Rehaghey Road, Aughnacloy         Decision:         Decision:         Decision Date: 16.01.2003 |                 |  |

# Drawing Numbers and Title

Drawing No. 01 Type: Site Location Plan Status: Submitted

Drawing No. 02 Type: Site Layout or Block Plan Status: Submitted

# Notification to Department (if relevant)

Date of Notification to Department: Response of Department:



# Development Management Officer Report Committee Application

| Summary  |   |  |
|--|---|--|
| Committee Meeting Date:  | Item Number:  |  |
| Application ID: LA09/2020/0608/O   | Target Date: 11/09/20   |  |
| <b>Proposal:</b><br>Proposed dwelling and garage                               | <b>Location:</b><br>Site adjacent to 9a Falgortrevy Road<br>Maghera |  |
| <b>Referral Route:</b><br>Recommended refusal – contrary to PPS21 Policy CTY2a |   |  |
| Recommendation:  | Refusal   |  |
| Applicant Name and Address:  | Agent Name and Address:   |  |
| Shaun Kelly  | Newline Architects  |  |
| 29 Hawthorne Road  | 48 Main Street  |  |
| Maghera<br>BT46 5FN  | Castledawson<br>BT45 8AB  |  |
| Executive Summary:   | ·   |  |
| Signature(s):  |   |  |

|   | Cas   | e Officer Report     |          |
|---|---|----------------------|----------|
| Site Location Plan  |   | •                    |          |
|   |   |                      |          |
| Consultations:  |   |                      |          |
| Consultation Type   | Consu   | ltee                 | Response |
| Statutory   | DFI Ro<br>Office                                    | ads - Enniskillen    | Content  |
| Representations:  |   |                      | •        |
| Letters of Support  |   | None Received        |          |
| Letters of Objection  |   | None Received        |          |
| Number of Support Petitions a signatures  | and   | No Petitions Receive | ed       |
| Number of Petitions of Object<br>and signatures   | ber of Petitions of Objection No Petitions Received |                      | ed       |
| <b>Characteristics of the Site and Area</b><br>The application site lies within the rural area outside any defined settlement limits as<br>defined in the Magherafelt Area Plan 2015. The proposal site comprises a small<br>roadside plot of land currently accessed via an agricultural gate on to Falgortrevy Road,<br>adjacent to the junction with the A6 Glenshane Road, a protected route. The immediate<br>surrounding context is rural, characterised by single detached dwellings, sprawling<br>agricultural fields and dispersed farm complexes. Located in proximity to the application<br>site to the north, on the opposite side of the A6 Glenshane Road, is Maghera GAA<br>grounds. There is a gentle incline when travelling easterly on this section of Falgortrevy<br>Road and the proposal site is located on land slightly lower than the ground level of the<br>adjacent Glenshane Road. On the date of the site inspection, it was noted that there has<br>been a recent clearing and levelling of the site. The southeastern boundary is currently<br>relatively undefined and the remaining boundaries are well defined by established trees<br>and hedging. |   |                      |          |

**Description of Proposal** 

This is an outline planning application for a dwelling and garage adjacent to 9a Falgortrevy Road, Maghera.

The dwelling is being applied for as a dwelling in an existing cluster under Planning Policy Statement 21, Policy CTY 2a.

# Planning Assessment of Policy and Other Material Considerations

Section 45(1) of the Planning Act (NI) 2011 req

uires the Council, in dealing with an application, to have regard to the local development plan (LDP), so far as material to the application, and to any other material considerations. Section 6(4) requires that the determination of proposals must be in accordance with the LDP unless material considerations indicate otherwise.

# The following documents provide the primary policy context for the determination of this application:

Regional Development Strategy 2030 Strategic Planning Policy Statement for Northern Ireland Magherafelt Area Plan 2015 PPS 21: Sustainable Development in the Countryside PPS 3: Access, Movement and Parking

Mid Ulster Development Plan 2030 Draft Plan Strategy was launched on the 22nd February 2019. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25<sup>th</sup> March for 8 weeks. The re-consultation period will close on 5pm on 24<sup>th</sup> September 2020. In light of this the draft plan cannot currently be given any determining weight.

## Representations

Neighbour notification and press advertisement has been carried out in line with the Council's statutory duty. At the time of writing, no third party objections were received.

# **History on Site**

No relevant planning history.

## Key Policy Considerations/Assessment

<u>Magherafelt Area Plan 2015</u> – the site lies in the rural countryside outside any designated settlement with no other specific designations or zonings.

<u>The Strategic Planning Policy Statement for Northern Ireland</u> – advises that the policy provisions of Planning Policy Statement 21: Sustainable Development in the Countryside are retained. The Strategic Planning Policy Statement outlines the aim to providing sustainable development and with respect to that should have regard to the development plan and any other material considerations.

<u>Planning Policy Statement 21 (PPS21): Sustainable Development in the Countryside</u> – PPS21 is the overarching policy for development in the countryside. Policy CTY 1 provides clarification on circumstances in which development will be permitted in the countryside.

It was unclear from Drawing No.01 date stamped 29<sup>th</sup> May 2020 which policy under PPS21 the agent was relying on for this proposal therefore justification was sought. A Supporting Statement and Concept Plan (Drawing No.02) were received on 09/07/20 which detailed the proposal was being sought as a new dwelling in an existing cluster as per Policy CTY2a of PPS21.

Policy CTY2a of PPS21 provides an opportunity for a new dwelling at an existing cluster of development provided all of the following criteria are met.

• the cluster of development lies outside of a farm and consists of four or more buildings (excluding ancillary buildings such as garages, outbuildings and open sided structures) of which at least three are dwellings;

The application site abuts the existing road network to the east and south. Immediately west of the application site is the detached dwelling of No.9a Falgortrevy Road. It is noted further northeast of the application site at the opposite side of the A6 Glenshane Road, there are three detached dwellings. However these are located over 100 metres away and when viewed on the ground there does not appear to be a visual linkage with these dwellings due to the separation distances, landform and siting.

• the cluster appears as a visual entity in the local landscape;

Given the separation distance with the properties of No.6, 7 and 9, I do not consider the proposal site is located within a cluster which appears as a visual entity.

• the cluster is associated with a focal point such as a social / community building/facility, or is located at a cross-roads,

The application site is located adjacent to a cross-roads which is considered as an acceptable focal point for the purposes of satisfying this criterion of Policy CTY2a.

# • the identified site provides a suitable degree of enclosure and is bounded on at least two sides with other development in the cluster;

The site is bound to the west by the detached dwelling, No.9a Falgortrevy Road. However, the site is not bounded by development on any other side therefore fails to meet this criterion.

• development of the site can be absorbed into the existing cluster through rounding off and consolidation and will not significantly alter its existing character, or visually intrude into the open countryside; and

The proposal site has existing established screening which provides an acceptable degree of enclosure meaning public views are minimised to close range when approaching and travelling on Falgortrevy Road and Glenshane Road. Therefore, I do not consider the proposal would significantly alter the existing character or appear overly prominent or visually intrude in the landscape.

However, I do not consider the proposal is located within an existing cluster therefore the proposal would not constitute rounding of or consolidating an existing cluster. The agent has relied on the properties of no. 6, 7 and 9 Falgortrevy Road and Watty Graham GAA facilities as the cluster within the local landscape. I do not consider on the ground that the proposal site has a visual linkage with these buildings which are located a minimum of 100 - 200 metres away on the other side of the A6 Glenshane Road.

• development would not adversely impact on residential amenity.

Given the separation distance with neighbouring properties and existing natural screening of the site, I do not have concerns with respect adverse impact on residential amenity.

Overall, I do not consider that the proposed development meets all the criteria outlined under CTY2a to merit the granting of permission under this policy.

CTY 13 states that planning permission will be granted for a building in the countryside where it can be visually integrated into the surrounding landscape and it is of an appropriate design. The application site is located along the roadside however given the existing, established vegetation to the southeast and western boundaries, I consider the proposal site could provide a suitable degree of enclosure for a dwelling and garage without appearing as an overly prominent feature in the landscape. It is considered a dwelling could visually integrate into the surrounding landscape, however the site would require further landscaping and vegetation to the northeast boundary but would not rely primarily on this for integration. I consider the principle of development is unacceptable as it does not meet the criteria within Policy CTY1 and CTY2a, however should planning permission be granted, the design of the proposed dwelling would be a matter for consideration at the Reserved Matters stage. I consider it would be necessary to condition a maximum ridge height of 6 metres, which would be in keeping with the existing built form to ensure integration into the setting.

In terms of policy CTY14, planning permission will only be granted for a building in the countryside where it does not cause a detrimental change to, or further erode the rural character of an area. It is considered that the site and the surrounding environment is suitable for absorbing a dwelling without significantly impacting on rural character and therefore complies with Policy CTY14.

# PPS 3: Access, Movement and Parking

Dfl Roads have been consulted and have raised no objections to the proposal subject to conditions. Therefore, it is not consider a dwelling on the site satisfying Policy AMP2 of PPS3 and would not prejudice road safety or significantly inconvenience the flow of traffic.

## Additional considerations

In addition to checks on the planning portal online, environmental map viewers have been checked and identified no natural or built heritage interests of significance on site.

## **Neighbour Notification Checked**

Yes

## Summary of Recommendation:

The proposal is recommended for refusal, as it does not comply with CTY8 and CTY 14 of Planning Policy Statement 21.

# **Reasons for Refusal:**

1. The proposal is contrary to the Strategic Planning Policy Statement and Policy CTY1 of Planning Policy Statement 21, Sustainable Development in the

Countryside in that there are no overriding reasons why this development is essential in this rural location.

- 2. The proposal is contrary to Policy CTY2a of Planning Policy Statement 21, New Dwellings in Existing Clusters in that;
- the identified site is not located within an existing cluster of development consisting of four or more buildings of which at least three are dwellings;
- the identified site is not located within an existing cluster which appears as a visual entity in the local landscape;
- the identified site is not bounded on at least two sides with other development in the cluster; and
- the development of the site cannot be absorbed into an existing cluster through rounding off and consolidation.

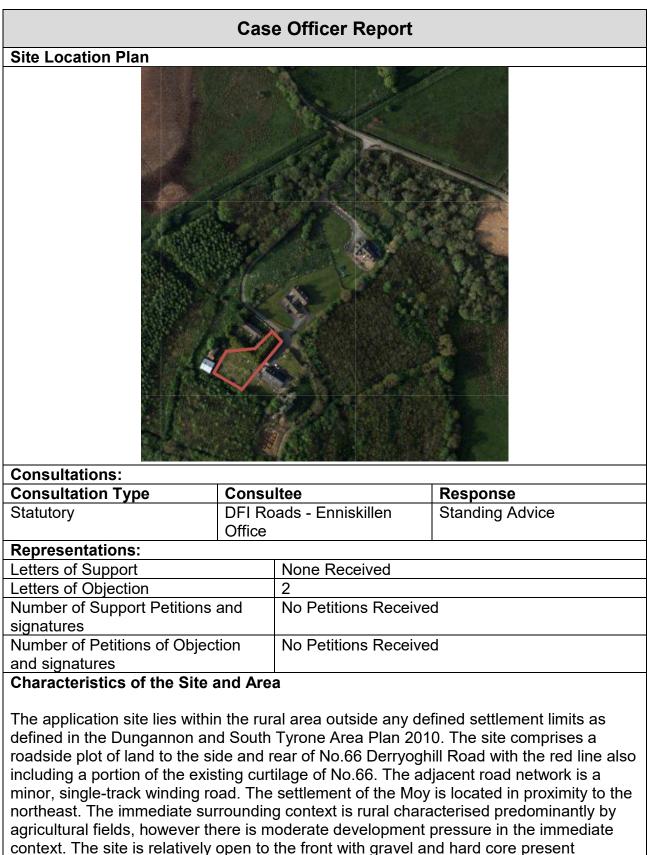
# Signature(s)

Date:



# Development Management Officer Report Committee Application

| Summary   |  |  |
|---|--|--|
| Committee Meeting Date:   | Item Number:   |  |
| Application ID: LA09/2020/0657/O  | Target Date: 24/09/20  |  |
| <b>Proposal:</b><br>Proposed Dwelling   | Location:<br>Between 66 & 66a Derryoghill Road<br>Dungannon<br>Co.Tyrone |  |
| <b>Referral Route:</b><br>Recommended refusal – contrary to PPS21 Poli<br>2no. Objections received – summarised and cor |  |  |
| Recommendation: Refusal   |  |  |
| Applicant Name and Address:   | Agent Name and Address:  |  |
| Eugene Daly   | J Aidan Kelly Ltd  |  |
| 88 Derryfubble Road   | 50 Tullycullion Road   |  |
| Dungannon<br>BT71 7PW   | Dungannon<br>BT70 3LY  |  |
| Executive Summary:  | 5110 021   |  |
|   |  |  |
| Signature(s):   |  |  |



context. The site is relatively open to the front with gravel and hard core present particularly around the entrance where there is a metal gate for enclosure. The southern boundary is well defined with established trees. The eastern boundary is currently defined with scattered trees and wooden fencing enclosing the neighbouring property, No.66a. The western boundary of the proposal site is currently undefined however beyond the red line behind the existing outbuildings, which are located in the western corner of the field, established trees and hedging define the western boundary of the land. There is a gradual incline from north east to south west, with the proposal site on slight elevated ground from that of the adjacent road.

#### **Description of Proposal**

This is an outline planning application for a dwelling on lands between 66 & 66a Derryoghill Road, Dungannon.

The dwelling is being considered as a gap site under Planning Policy Statement 21, Policy CTY 8, Ribbon Development.

# Planning Assessment of Policy and Other Material Considerations

Section 45(1) of the Planning Act (NI) 2011 requires the Council, in dealing with an application, to have regard to the local development plan (LDP), so far as material to the application, and to any other material considerations. Section 6(4) requires that the determination of proposals must be in accordance with the LDP unless material considerations indicate otherwise.

# The following documents provide the primary policy context for the determination of this application:

Regional Development Strategy 2030 Strategic Planning Policy Statement for Northern Ireland Dungannon and South Tyrone Area Plan 2010 PPS 21: Sustainable Development in the Countryside PPS 3: Access, Movement and Parking

Mid Ulster Development Plan 2030 Draft Plan Strategy was launched on the 22<sup>nd</sup> February 2019. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25<sup>th</sup> March for 8 weeks. The re-consultation period will close on 5pm on 24<sup>th</sup> September 2020. In light of this the draft plan cannot currently be given any determining weight.

## Representations

Neighbour notification and press advertisement has been carried out in line with the Council's statutory duty. At the time of writing, 2 objection letters were received, the details of which are outlined and considered below.

Objection Letter One – Josefa Anderson received 7<sup>th</sup> July 2020

• The proposal will have an adverse impact on the residential amenity of No.66a in terms of overlooking/loss of privacy; dominance; overshadowing/loss of light.

The proposal is for outline planning permission for a dwelling. The siting and design of the dwelling would be a matter for any forthcoming full or reserved matters applications should outline permission be granted. I consider that the issues and concerns outlined could be resolved or addressed at this stage through an appropriate design, siting and scale to ensure no detrimental impact to neighbouring properties. • The proposal site will create a ribbon of development and should not be considered as a continuously built up frontage as No.66, 66a and the dwelling south of No.66a do not read together and cannot be viewed together at any point when travelling on Derryoghill Road. The accompanying development to the rear should not be included as a substantial built up frontage as stated in Policy CTY8.

The proposal is considered against the relevant prevailing planning policy in detail below. It is considered below that the proposal is contrary to Policy CTY8.

• The existing road network cannot cope with more vehicles.

The proposal has been considered against the prevailing planning policy PPS3 Access, Movement and Parking below. Dfl Roads have been consulted and have offered no objections to the proposed access for dwelling.

• The proposal may impact the environment as two properties have underground electric cables and the objectors property has a sewer pipe which runs into soakaway on family land.

The environmental impacts of the principle of a development on the site have been considered. It should be noted Natural Environment Division map viewers have been assessed and there is no natural heritage interests of significance on the site or in close proximity. Should outline planning permission be granted, the concerns with regard underground cables and pipes could be addressed through the siting of the proposal.

Objection Letter Two - Paul Haughey (P Haughey & Co. Solicitors) on behalf of Adrian Anderson received 11<sup>th</sup> July 2020

• Dispute over ownership of the vast majority of the lands subject to the planning application. Objection letter advises his client has legal ownership of the land.

The agent has completed Section 27 of the P1 Form and signed Certifcate A on behalf of the applicant. It was not considered necessary to seek clarification as to land ownership in response to this objection given I do not consider the principle of development is acceptable regardless. In the case that it is considered planning permission should be granted, this may need to be further considered. However, it should be noted that land ownership is a civil matter that is outside the remit of planning.

# **History on Site**

M/2003/0996/O – Proposed dwelling - 80m South of 66 Derryoghill Road, Dungannon – Permission Granted 17/10/03

## Key Policy Considerations/Assessment

<u>Dungannon and South Tyrone Area Plan 2015</u> – the site lies in the rural countryside outside any designated settlement with no other specific designations or zonings.

<u>The Strategic Planning Policy Statement for Northern Ireland</u> – advises that the policy provisions of Planning Policy Statement 21: Sustainable Development in the Countryside

are retained. The Strategic Planning Policy Statement outlines the aim to providing sustainable development and with respect to that should have regard to the development plan and any other material considerations.

<u>Planning Policy Statement 21 (PPS21): Sustainable Development in the Countryside</u> – PPS21 is the overarching policy for development in the countryside. Policy CTY 1 provides clarification on circumstances in which development will be permitted in the countryside. PPS21 - CTY 8 states planning permission will be refused for a building which creates or adds to a ribbon of development. However, an exception will be permitted for the development of a small gap site sufficient only to accommodate up to a maximum of 2 houses within an otherwise substantial and continuously built up frontage and provided this respects the existing development pattern along the frontage in terms of size, scale, siting and plot size and meets other planning and environmental requirements. For the purpose of this policy the definition of a substantial and built up frontage includes a line of 3 or more buildings along a road frontage without accompanying development to the rear.

In this case, it is my opinion that the proposal does not constitute a gap site within an otherwise substantial and continuously built up frontage.

In order to assess whether or not an infill opportunity exists, it is first necessary to identify if a substantial and continuously built up frontage, containing a gap is present. The proposal site comprises a section of the driveway of No.66 Derryoghill Road, a detached single storey dwelling, and a parcel of land immediately adjacent which appears to be currently unused for any purpose. Within the field subject to the application but outside the red line, there are two outbuildings located in the western corner approximately 26 metres from No.66. The outbuildings appear to be associated with the property of No.66. On the date of the site inspection it was noted one outbuilding was secured with a garage design and the other outbuilding is decrepit with a barn like design. Immediately adjacent on the southeastern boundary of the site is a detached storey and a half dwelling, No.66a Derryoghill Road. Adjacent to No.66a to the southeast there is a field with road frontage which is densely populated with established trees. In this case, there are only two buildings in a line along this part of the Derryoghill Road which has a frontage to the public road. The outbuildings to the rear of No.66 do not have a frontage to the road, Policy CTY8 specifically states "without accompanying development to the rear". The proposal site is not located within a substantial and continuously built up frontage in that there are not three buildings in a line which share a common frontage therefore the proposal is considered to be contrary to Policy CTY 8. I consider that if approved the proposal would reinforce a built-up appearance to Derryoghill Road and would be detrimental to the character, appearance and amenity of the countryside by adding to ribbon development.

CTY 13 states that planning permission will be granted for a building in the countryside where it can be visually integrated into the surrounding landscape and is of an appropriate design. The application site is located along the roadside however given the existing, established vegetation to the rear which provides a backdrop, I consider the proposal site could accommodate a single storey dwelling with a suitable degree of enclosure without appearing as an overly prominent feature in the landscape. The topography of the site rises therefore the proposed dwelling would be on higher ground than that of the road and adjacent dwelling of No.66 Derryoghill Road. I consider the

principle of development is unacceptable as it does not meet the criteria within Policy CTY1 and CTY8, however should planning permission be granted, the design of the proposed dwelling would be a matter for consideration at the Reserved Matters stage. I consider it would be necessary to condition a maximum ridge height of 5.5 metres to ensure integration into the setting. It is considered a dwelling could visually integrate into the surrounding landscape, however the site would require further landscaping and vegetation to the northeast and southeast boundary but would not rely primarily on this for integration.

In terms of policy CTY14, planning permission will only be granted for a building in the countryside where it does not cause a detrimental change to, or further erode the rural character of an area. It is considered that the existing and established boundary treatment to the northwest and southwest of the site would assist in integrating a dwelling. However, as stated above I do not consider the proposal is located in a continuous and built up frontage therefore the proposal would add to a ribbon of development and results in a suburban style build-up of development when viewed with existing and approved buildings. Therefore I consider the proposal is contrary to Policy CTY14.

# PPS 3: Access, Movement and Parking

Dfl Roads have been consulted and have raised no objections to the proposal subject to conditions. Therefore, it is not consider a dwelling on the site satisfying Policy AMP2 of PPS3 and would not prejudice road safety or significantly inconvenience the flow of traffic.

## Additional considerations

In addition to checks on the planning portal online, environmental map viewers have been checked and identified no natural or built heritage interests of significance on site.

## Neighbour Notification Checked

Yes

## Summary of Recommendation:

The proposal is recommended for refusal, as it does not comply with CTY8 and CTY 14 of Planning Policy Statement 21.

## **Reasons for Refusal:**

- 1. The proposal is contrary to the Strategic Planning Policy Statement and Policy CTY1 of Planning Policy Statement 21, Sustainable Development in the Countryside in that there are no overriding reasons why this development is essential in this rural location and could not be located within a settlement.
- 2. The proposal is contrary to Policy CTY8 of Planning Policy Statement 21, Sustainable Development in the Countryside in that the proposal site does not constitute a small gap site within an otherwise substantial and continuously built up frontage and would, if permitted, result in the creation of ribbon development along Derryoghill Road.

3. The proposal is contrary to Policy CTY14 of Planning Policy Statement 21, Sustainable Development in the Countryside in that the proposal would, if permitted, result in a suburban style build-up of development when viewed with existing and approved buildings and add to a ribbon of development.

# Signature(s)

Date:



# Development Management Officer Report Committee Application

| Summary   |  |  |  |
|---|--|--|--|
| Committee Meeting Date:   | Item Number:   |  |  |
| Application ID: LA09/2020/0696/F  | Target Date:   |  |  |
| Proposal:<br>Proposed retention of the existing general<br>purpose / storage shed for machinery and<br>vehicles and the extension of the existing<br>site curtilage | Location:<br>55m South of No 39C Gortahurk Road<br>Draperstown   |  |  |
| Referral Route:   |  |  |  |
| This application is being presented to Committee as it has attracted two letters of objection and one letter of support.  |  |  |  |
| Recommendation:   | APPROVE  |  |  |
| Applicant Name and Address:<br>Mr Fergal McGuigan<br>39c Gortahurk Road Gortahurk<br>Draperstown<br>BT45 5NN  | Agent Name and Address:<br>CMI Planners Ltd<br>38 Airfield Road<br>The Creagh<br>Toomebridge<br>BT41 3SQ |  |  |
| Executive Summary:  |  |  |  |
| Signature(s):   |  |  |  |



| Consultations:                   |                         |                       |          |
|----------------------------------|-------------------------|-----------------------|----------|
| Consultation Type                | Consultee               |                       | Response |
| Statutory                        | DFI Roads - Enniskillen |                       | Content  |
|                                  | Office                  |                       |          |
| Representations:                 |                         |                       |          |
| Letters of Support               |                         | None Received         |          |
| Letters of Objection             |                         | 2                     |          |
| Number of Support Petitions and  |                         | No Petitions Received |          |
| signatures                       |                         |                       |          |
| Number of Petitions of Objection |                         | No Petitions Received |          |
| and signatures                   |                         |                       |          |
| Summary of Issues                |                         |                       |          |

Two letters of objection have been received in respect of this application, in addition to one letter of support.

The issues raised in the objection relate to the following:-

Lorries are being stored and repaired and are using this access;

Road safety;

Brake testing of articulated lorries being undertaken at the bottom of Gortahurk Road;

The letter of support stated that the writer who lives at the end of the Gortahurk Road has never witnessed brake testing of lorries as claimed by the objector.

With regards the issues raised in the objection in respect of the lorries being repaired and using the laneway, no lorries were seen onsite apart from the two vintage/classic vehicles referred to in the main report. No vehicle repairs nor evidence of such was seen on site.

The issues relating to road safety have been considered by Dfl Roads, whilst the claim relating to brake testing of lorries does not appear to have any connection with this proposed development. That issue should be raised with the relevant authorities, ie. Dfl Roads or PSNI.

# Characteristics of the Site and Area

The site is located on the Gortahurk Road and is accessed via a long, steep, tree-lined laneway which leads to the applicant's dwelling and a second additional dwelling which I am led to believe belongs to the applicant's brother.

The shed is set on a flat platform created to the rear of the dwelling, partially by cutting into the sloping landform and using this material to infill the lower part of the site. The site overlooks the rear of the applicants dwelling. The topography of the site is of steeply undulating land which rises steeply from the Gortahurk Road towards the south and on towards Slieve Gallion. The undulating landform provides an effective screen for the shed as there are only very limited and fleeting views of the shed from the Iniscarn Road from where it appears to nestle into the steeply rising landform to the rear, which provides a good backcloth.

# Description of Proposal

The proposal is for the retention of a large shed measuring 19.67m x 12.77m and with a wall plate height of 4.9m and a ridge height of 5.995m above ground level. The shed is built with concrete block walls to the lower half and sheeted on the top half with black coloured box profiled cladding the same as the roof. There is one large roller shutter door in addition to a single pedestrian door in the north-western gable.

The shed is set to the rear of the existing dwelling and on higher ground which continues to rise steeply beyond the site towards Slieve Gallion. There is a hardcored yard around the shed which is vacant of any vehicles at time of site inspection. The shed was inspected internally and contained the following:-

1 no. rally car;

2 no classic cars (under covers);

1 small vintage van;

1 classic lorry;

1 security car transporter;

- 1 car transporter;
- 1 small car trailer;
- 1 beach buggy;
- 1 vintage tractor and hay shaker

1 VW Golf.

The interior of the shed was in pristine condition and the applicant's father advised that the walls and roof have been insulated to prevent the vintage/classic vehicles from getting damp.

There was no sign of any tools or machinery being stored within the shed at the time of inspection.

Planning Assessment of Policy and Other Material Considerations

The main policy considerations in the assessment of this proposal are:

Magherafelt Area Plan 2015 Mid Ulster Local Development Plan 2030 – Draft Strategy Strategic Planning Policy Statement (SPPS) Addendum to PPS 7 – Residential extensions and alterations

Under the provision of Section 6 (4) of the Planning Act (NI) 2011 the determination must be made in accordance with the Plan unless material considerations indicate otherwise.

The Strategic Planning Policy Statement (SPPS) provides a regional framework of planning policy that will be taken account of in the preparation of Mid Ulster Council's Local Development Plan (LDP). At present, the LDP has not been adopted therefore transitional arrangements require the council to take account of the SPPS and existing planning policy documents, with the exception of PPS 1, 5 and 9 as these policies are cancelled by the introduction of the SPPS.

The Mid Ulster District Council Local Development Plan 2030 – Draft Plan Strategy was launched on 22nd February 2019 and is now a material planning consideration in assessing all planning applications in the District. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues being faced with COVID19, this period has been extended and will now close at 5pm on 24th September 2020.

In light of this the draft plan cannot currently be given any determining weight.

Planning Policy EXT 1 details that planning permission will be granted for a proposal to extend or alter a residential property where all of the following criteria are met:

(a) The scale, massing, design and external material of the proposal are sympathetic with the built form and appearance of the existing property and will not detract from the appearance and character of the surrounding area;

(b) The proposal does not unduly affect the privacy or amenity of neighbouring residents;(c) The proposal will not cause the unacceptable loss of, or damage to, trees or other landscape features which contribute significantly to local environmental quality; and

(d) Sufficient space remains within the curtilage of the property for recreational and domestic purposes including the parking and manoeuvring of vehicles.



Whilst the proposed shed is larger than the existing dwelling and are constructed using different materials to the existing dwelling, this is not unusual in rural locations. The construction of the shed is typical of sheds in the rural area, most of which tend to be used for agricultural purposes and the shed would be typical of those. The scale and massing are not unduly large as at 240m<sup>2</sup> the shed would be regarded as a typical sized shed in the rural area. Although it may be regarded as larger than normal for domestic use, however given the number and type of vehicles stored within the shed at the time of inspection, there is clearly a need for a larger than normal storage shed at this site. Given the topography of the surrounding landform and the steeply rising nature of the land along the Gortahurk Road, it is almost impossible to views the shed from this road. The photographs on file show the only view of the shed from the Gortahurk Road, from which it is clear that only a small section of the shed is visible and this is set to the rear of the applicant's dwelling and is well screened by the crest of a hill to the front.



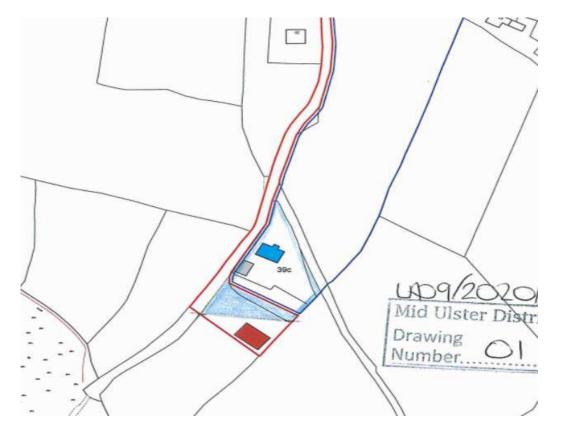
The only other view within an acceptable distance is from between no's 94 & 94A Iniscarn Road from where the shed appears to site slightly higher than the applicants dwelling, but to the rear and against the boundary hedge to the south-east, with the steeply rising ground continuing to rise to the rear. From this public viewpoint, the proposed shed is only seen in a fleeting view and does not appear prominent.



The shed is only close to the applicant's dwelling and is around 250m from the only other dwelling which shares the access lane. There is only one other dwelling closer to the proposed shed, at 220m, but this is located at the end of the access lane and does not share the laneway. The proposed shed has no impact on this other dwelling.

Given the nature of the land around the site, there is little in the line of mature vegetation other than along the access laneway. However, the shed is set well back from these hedges and therefore will not cause an unacceptable loss of, or damage to, trees or other landscape features which contribute significantly to local environmental quality.

Sufficient space remains within the curtilage of the property for recreational and domestic purposes including the parking and manoeuvring of vehicles. It should also be noted that although the curtilage of the site has been increased and the shed is set outside of the established curtilage, the actual approved curtilage of the dwelling includes around half of the area covered by the yard around the proposed shed. The approved curtilage of the applicants dwelling extends to include the area shaded blue on the map below.



In consideration of the above, in my opinion, given the number and type of vehicles which are being stored in the shed, there is clearly a need for a storage shed of the size proposed and it would be unreasonable to expect the applicant to erect such a shed within the established curtilage of their dwelling. To do so would result in the shed having not only a detrimental impact on the applicants own dwelling but would pull the shed further forward thereby resulting in it being more visible from the Gortahurk Road. Furthermore, to do so, would also reduce the area of parking and the level of amenity space around the applicant's dwelling to an unacceptable level.



No other issues have been raised and the proposed development is therefore considered to be acceptable.

Recommendation

On consideration of the above, it is my opinion that planning permission should be granted for the proposed development subject to the following conditions:-

Neighbour Notification Checked

Yes

Summary of Recommendation:

Approve subject to the conditions listed below:-

# Conditions

1. This approval is effective from the date of this decision notice and is issued under Article 55 of the Planning Act (Northern Ireland) 2011.

Reason: This is a retrospective application.

2. During the first available planting season following the date of this approval notice, a hawthorn or native species hedge shall be planted in a double staggered row 200mm apart, at 450 mm spacing along the north eastern boundary of the site.

Reason: In the interest of visual amenity and to ensure the amenity afforded by existing hedges is maintained.

3. The vehicular access including visibility splays 2.4 x 60 metres and any forward sight distance, shall be provided in accordance with Drawing No 01 bearing the date stamp 18 Jun 2020 prior to the commencement of any other development hereby permitted. The area within the visibility splays shall be cleared to provide a level surface no higher than 250mm above the level of the adjoining carriageway and such splays shall be retained and kept clear thereafter.

Reason: To ensure there is a satisfactory means of access in the interests of road safety and the convenience of road users.

4. The building hereby approved shall be used only for the purpose of general domestic storage or for the storage of domestic vehicles or machinery and for no other purpose in Use Class C1 of the Schedule to The Planning (Use Classes) Order (Northern Ireland) 2015.

Reason: To prohibit a change to an unacceptable use within this Use Class.

Signature(s)

Date:

|   | ANNEX                     |  |  |
|---|---------------------------|--|--|
| Date Valid  | 18th June 2020            |  |  |
| Date First Advertised   | 30th June 2020            |  |  |
| Date Last Advertised  |                           |  |  |
| Details of Neighbour Notification (all addresses)   |                           |  |  |
| The Owner/Occupier,<br>36A Gortahurk Road,Desertmartin,Londonderry,BT45 5NN   |                           |  |  |
| The Owner/Occupier,<br>38 Gortahurk Road,Desertmartin,London  | derry,BT45 5NN            |  |  |
| The Owner/Occupier,<br>38a ,Gortahurk Road,Desertmartin,Londo   | onderry,BT45 5NN          |  |  |
| The Owner/Occupier,<br>38b ,Gortahurk Road,Desertmartin,Londo   | onderry,BT45 5NN          |  |  |
| The Owner/Occupier,<br>39 Gortahurk Road Desertmartin London  | derry                     |  |  |
| The Owner/Occupier,<br>40a ,Gortahurk Road,Desertmartin,Londonderry,BT45 5NN  |                           |  |  |
| The Owner/Occupier,<br>41 Gortahurk Road,Desertmartin,London  | derry,BT45 5NN            |  |  |
| The Owner/Occupier,<br>42 Gortahurk Road,Desertmartin,London  | derry,BT45 5NN            |  |  |
| Damien Murray<br>90 Iniscarn Road, Desertmartin, Londonderry, Northern Ireland, BT45 5NH<br>Kelly   |                           |  |  |
| Email Address   |                           |  |  |
| Kelly<br>Email Address  |                           |  |  |
| Date of Last Neighbour Notification   | 3 <sup>rd</sup> July 2020 |  |  |
| Date of EIA Determination   | N/A                       |  |  |
| ES Requested  | No                        |  |  |
| Planning History  |                           |  |  |
| Ref ID: LA09/2017/1178/F<br>Proposal: Proposed extension to dwelling including roofspace conversion and detached<br>double garage<br>Address: 41 Gortahurk Road, Desertmartin, Magherafelt, |                           |  |  |
| Decision: PG<br>Decision Date: 23.10.2017   |                           |  |  |
|   |                           |  |  |

Ref ID: LA09/2020/0696/F

Proposal: Proposed retention of the existing general purpose / storage shed for machinery and vehicles and the extension of the existing site curtilage Address: 55m South of No 39C Gortahurk Road, Draperstown, Decision: Decision Date: Ref ID: H/2001/0329/F Proposal: Replacement Dwelling Address: 7 Keenaught Road, Desertmartin, Magherafelt Decision: Decision Date: 19.06.2001 Ref ID: H/2003/1006/O Proposal: Site of new dwelling and garage. Address: 250m North of 39 Gortnahurk Road, Draperstown. Decision: Decision Date: 23.03.2004 Ref ID: H/2005/0412/F Proposal: Proposed dwelling and garage Address: 200m North of 39 Gortahurk Road Draperstown Decision: Decision Date: 03.07.2006 Ref ID: H/2004/0784/O Proposal: Site of dwelling and garage. Address: Site 200m North of number 39 Gortnahurk Road, Draperstown. Decision: Decision Date: 18.02.2005 Summary of Consultee Responses All consultees responded positively **Drawing Numbers and Title** Drawing No. 01 Type: Site Location Plan Status: Submitted Drawing No. 02 Type: Site Layout or Block Plan Status: Submitted Drawing No. 03 Type: Proposed Plans Status: Submitted

Notification to Department (if relevant)

Date of Notification to Department: Response of Department:



# Development Management Officer Report Committee Application

| Summary   |   |  |
|---|---|--|
| Committee Meeting Date:   | Item Number:                                    |  |
| Application ID: LA09/2020/0749/F                                | Target Date:                                    |  |
| <b>Proposal:</b><br>Single storey extension to side of property | Location:<br>5 Ashwood Heights Cookstown        |  |
| Referral Route: Approval – To Committee – A                     | Applicant works for Mid Ulster District Council |  |
|   |   |  |
|   |   |  |
| Recommendation:   | APPROVE   |  |
| Applicant Name and Address:                                     | Agent Name and Address:                         |  |
| Mr A Mc Creesh  | Don Sonner                                      |  |
| 5 Ashwood Heights<br>Cookstown                                  | 26a St Jeans Cottages<br>Cookstown              |  |
| COOKSLOWIT  | BT80 8DQ  |  |
| Executive Summary: Approval                                     |   |  |
| Signature(s): Peter Henry                                       |   |  |
|   |   |  |

| Ca   | se Officer Report    |          |
|--|----------------------|----------|
| Site Location Plan   |                      |          |
| Site Location Plan   |                      |          |
| Consultations:   |                      |          |
| Consultation Type Cons   | ultee                | Response |
| Representations:   | None Dessived        |          |
| _etters of Support   | None Received        |          |
| _etters of Objection   | None Received        | -1       |
| Number of Support Petitions and  | No Petitions Receive | D        |
| signatures   | No Detitione Dessive | <u>م</u> |
| Number of Petitions of Objection No Petitions Received                     |                      |          |
| and signatures Summary of Issues   |                      |          |
| Approval - To Committee - Applicant works for Mid Ulster District Council. |                      |          |

located within the existing development limits of Cookstown as defined by the Cookstown Area Plans 2010. Within the red line sits a detached single storey dwelling with a roof conversion with a large garden to the side and front with a garage to the side. I note that the site is accessed via an existing access. The surrounding and immediate area is characterised by a mix of development inclusive of residential, industrial and agricultural.

Relevant planning history Four neighbour notifications were sent out however no representations were sent out.

# Description of Proposal

This is a full application for a single storey extension to side of property located at 5 Ashwood Heights Cookstown.

# Planning Assessment of Policy and Other Material Considerations

Decisions must be taken in accordance with the provisions of the Local Development Plan unless material considerations indicate otherwise.

Strategic Planning Policy Statement (SPPS) Mid Ulster Local Development Plan 2030 - Draft Plan Strategy Cookstown Area Plan 2010

The SPPS provides a regional framework of planning policy that will be taken into account of in the preparation of Mid Ulster's Local Development Plan (LDP). At present, the LDP has not been adopted therefore transitional arrangements require the Council to take account of the SPPS and existing planning policy documents, with the exception of PPS 1, 5 and 9. Section 6.73 of the SPPS relates to development that is acceptable in the countryside, which includes infill opportunities. Section 6.77 states that 'proposals for development in the countryside must be sited and designed to integrate sympathetically with their surroundings must not have an adverse impact on the rural character of the area, and meet other planning and environmental considerations including those for drainage, sewerage, access and road safety'.

Policy EXT1 of Addendum to PPS7: Residential Extensions and Alterations states that planning permission will be granted for a proposal to extend or alter a residential property where all of the following criteria are met:

(a) Deals with scale, massing, design and external materials. The proposal can be considered subordinate to the existing dwelling due to the proposal being single storey. For this reason, the scale and massing of the proposal are appropriate. The proposed external materials will match the existing materials of the host property; therefore, the external materials are considered as acceptable.

(b) I am content that the proposed is unlikely to unduly impact upon neighbouring amenity, given the size and location of the extension. I am content that given the separation distances between properties coupled with intervening landscaping that it is unlikely cause a detrimental impact by way of overshadowing or loss of light on neighbouring properties. Due to the subordinate nature and existing boundary definition, no neighbours will be impacted by this proposal.

(c) The proposal will not cause the unacceptable loss of, or damage to, trees or other landscape features which contribute significantly to local environmental quality. This proposal will not cause loss of trees or landscape features.

(d) Sufficient space remains within the curtilage of the property for recreational and domestic purposes. A small portion of amenity space to the side of the property will be lost as a result of this proposal however I am content that sufficient amenity space will remain at the front and rear of the property. Car parking is relatively unaffected by the proposal.

I am content that this proposal complies with Policy EXT1 of Addendum to PPS7: Residential Extensions and Alterations.

The Mid Ulster District Council Local Development Plan 2030 - Draft Plan Strategy was launched on 22nd February 2019 and is now a material planning consideration in assessing all planning applications in the District. Re-consultation on the Draft Plan Strategy commenced at 10am on the 25th March and was to run for 8 weeks. Due to issues being faced with COVID19, this period has been extended and will now close at 5pm on 24th September 2020.

#### Neighbour Notification Checked

Yes

#### Summary of Recommendation:

Approve

Conditions:

1. The development hereby permitted shall be begun before the expiration of 5 years from the date of this permission.

Reason: As required by Section 61 of the Planning Act (Northern Ireland) 2011.

Informatives

1. This permission does not alter or extinguish or otherwise affect any existing or valid right of way crossing, impinging or otherwise pertaining to these lands.

2. This permission does not confer title. It is the responsibility of the developer to ensure that he controls all the lands necessary to carry out the proposed development.

3. This determination relates to planning control only and does not cover any consent or approval which may be necessary to authorise the development under other prevailing legislation as may be administered by the Council or other statutory authority.

Signature(s)

Date:

| ANNEX  |                |  |
|--|----------------|--|
| Date Valid   | 29th June 2020 |  |
| Date First Advertised  | 14th July 2020 |  |
| Date Last Advertised   |                |  |
| Details of Neighbour Notification (all addresses)<br>The Owner/Occupier,<br>104 Drum Road,Cookstown,Tyrone,BT80 9DN<br>The Owner/Occupier,<br>4 Ashwood Heights Cookstown Tyrone<br>The Owner/Occupier,<br>5 Derryloran Industrial Estate,Cookstown,Tyrone,BT80 9LU<br>The Owner/Occupier,<br>6 Ashwood Heights Cookstown Tyrone   |                |  |
| Date of Last Neighbour Notification  | 17th July 2020 |  |
| Date of EIA Determination  |                |  |
| ES Requested   | Yes /No        |  |
| Planning History         Ref ID: LA09/2020/0749/F         Proposal: Single storey extension to side of property         Address: 5 Ashwood Heights, Cookstown,         Decision:         Decision Date:         Ref ID: I/1993/6027         Proposal: Industrial Sites Cloghog Road Cookstown         Address: Cloghog Road Cookstown         Decision:         Decision:         Decision:         Decision:         Decision:         Decision:         Decision:         Decision:         Decision:         Decision Date: |                |  |
| Ref ID: I/1978/0529<br>Proposal: PRIVATE HOUSING DEVELOPMENT<br>Address: KIRKSTOWN, COOKSTOWN<br>Decision:<br>Decision Date:<br>Ref ID: I/1990/6061<br>Proposal: Residential or Commercial use of land Sandholes Road,Derryloran,Cookstown<br>Address: Sandholes Road,Derryloran,Cookstown<br>Decision:  |                |  |

**Decision Date:** Ref ID: I/1990/0304 Proposal: Industrial Estate Development Address: AT JUNCTION OF DRUM ROAD AND SANDHOLES ROAD COOKSTOWN Decision: Decision Date: 17.10.1990 Ref ID: I/1998/0448 Proposal: Relocation of Turning Head at Entrance to Site Address: DERRYLORAN INDUSTRIAL ESTATE COOKSTOWN Decision: **Decision Date:** Ref ID: I/1998/0107 Proposal: Erection of Workshop for Kitchen Manufacturing Address: DERRYLORAN INDUSTRIAL ESTATE COOKSTOWN Decision: Decision Date: Ref ID: I/1994/6009 Proposal: Site for Housing (1) Drum Road Opposite Blackhill Estate (2) Sandholes Road Adjacent to Old Rectory Park (3) Castle Road Address: (1) Drum Road Opposite Blackhill Estate Decision: **Decision Date:** Ref ID: I/2000/0874/F Proposal: Proposed extension to BA Kitchen Components. Address: BA Kitchens, Derryloran Industrial Estate, Cookstown Decision: Decision Date: 31.10.2002 Ref ID: I/1994/0378 Proposal: "Advance Factory" (Amended application) Address: DERRYLORAN INDUSTRIAL ESTATE SANDHOLES ROAD COOKSTOWN Decision: Decision Date: 03.04.1995 Ref ID: I/1990/6030 Proposal: Acquisition of Land for LEDU/IDB Derryloran Cookstown Address: Derryloran Cookstown Decision: Decision Date: Ref ID: I/2001/0847/F Proposal: Housing Development (15 No Units) Address: Site adjacent to BA Kitchens, Derryloran Industrial Estate, Cookstown Decision: Decision Date: 23.02.2004

Ref ID: I/2000/0043/O Proposal: Site for housing development (Amended Proposal) Address: Sandholes Road (off Derryloran Industrial Estate) Cookstown Decision: Decision Date: 20.06.2001 Ref ID: I/2001/0575/Q Proposal: Proposed Housing Development Address: Sandholes Road Cookstown Decision: Decision Date: 02.11.2001 Ref ID: I/2005/0960/F Proposal: Roofspace conversion, sun lounge extension and new domestic garage. Address: Site no. 5 Housing Development at Sandholes Road, Cookstown (Ashwood Heights). Decision: Decision Date: 16.08.2005 Ref ID: I/1994/4002 Proposal: Improvements to Dwelling Address: 100 DRUM ROAD COOKSTOWN Decision: Decision Date: Ref ID: I/1988/0551 Proposal: Replacement Farm Dwelling Address: 130 DRUM ROAD, KIRKTOWN COOKSTOWN. Decision: **Decision Date:** Ref ID: LA09/2015/1064/F Proposal: Proposed extension to rear of dwelling Address: 100 Drum Road, Cookstown, Decision: PG Decision Date: 16.02.2016 **Summary of Consultee Responses Drawing Numbers and Title** 

Drawing No. 03 Type: Existing Plans Status: Submitted

Drawing No. 02 Type: Proposed Plans Status: Submitted

Drawing No. 01 Type: Site Location Plan Status: Submitted

# Notification to Department (if relevant)

Date of Notification to Department: Response of Department: